

Leicestershire County Council, Statement of Accounts, Annual Governance Statement and Pension Fund Accounts 2021/22

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Introduction to the Statement of Accounts

Councillor Preface

Like all Local Authorities, the County Council's financial year 2021/22 was impacted by the Covid 19 pandemic. The results of this and financial pressures from rising inflation have caused a significant impact on the national and local economies.

The County Council continues to face significant financial, demographic and service demand challenges. When the MTFS was set in February 2022 we knew that it would be a challenging plan, with a gap in 2025/26 of £40 million, despite savings of £54 million having been identified. The revenue budget is now under even more pressure, as inflation takes hold. Based upon the latest economic forecasts, particularly for the National Living Wage, the financial gap could realistically be £30m rising to over £70m by 2025/26.

We are on track to meet this challenge because of the forward planning and our excellent track record in delivering savings. Credit must be given to our excellent staff, who continue to work under tight budgetary controls yet still deliver high quality services.

With many pressures over the horizon I am confident that the Council can meet these challenges.

Mr. L. Breckon
Cabinet Lead Member for Corporate Resources



Foreword from the Director of Corporate Resources



The County Council is operating in an extremely challenging financial environment following more than a decade of austerity and spending pressures, particularly from social care and special education needs, and more recently the Covid-19 pandemic and rising inflation. There is also significant uncertainty and risk around future funding levels.

Despite these challenges the 2021/22 revenue and capital outturns were both delivered within budget.

During 2021/22 the Council has invested in a number of capital projects, all funded without borrowing, including:

- £27m investment in Children and Family Services, including 1,070 additional school places
- £19m investment in highways maintenance
- £10m on major road improvements in the County

Delivery of the Capital Programme will continue to be challenging, especially given rising inflation and increased demand for new schools and roads. However, with continued hard work and careful planning we expect to continue to deliver value for money capital projects.

I would like to thank all our staff for their work to manage the Council's budget in what has been an incredibly challenging year.

Chris Tambini
Director of Corporate Resources

Narrative Statement

1. Organisational Overview and External Environment

The Council has consolidated its priority outcomes into its Strategic Plan for 2022-26. The Strategic Plan sets out the Council's long-term vision for Leicestershire and its priorities over a four-year period. It is a key strategy which shapes how the Council plans and delivers services

Leicestershire remains the lowest funded county council in the country with greater risks as a result. The Council's financial position continues to be extremely challenging, with over £230m saved since 2010 and a further £94m to save by 2025/26. The position is serious with major implications for the provision of services to the people of Leicestershire. Reductions in government funding, rising demands and rising inflation have made it increasingly difficult to maintain good service delivery levels and target service improvements where required.

The current funding system does not share national resources fairly, and this view is shared by many others in local government. The Council has presented a new simplified funding model to central government based on factors that drive demand for local services. It allocates money in a fair way, based on need, and narrows the gap between the highest and lowest funded councils. A move to a fairer funding model is an urgent requirement to help tackle the Council's financial challenges.

Leicestershire as a Place

Leicestershire covers an area of 208,000 hectares, with a population of around 713,000 people. The population is growing, and is predicted to reach 860,000 by 2043, with particular growth among the over 70's. 82% of Leicestershire's area is classified as rural while 70% of the population live in our towns and urban areas.

Out of work benefit claimant rates are consistently below national and regional levels but remain higher than before the COVID-19 pandemic. Manufacturing is the largest industrial sector in the county, accounting for 12% of all employment, followed by Professional, Scientific and Technical (11%). 95% of our residents tell us that they are satisfied with the county as a place to live, significantly higher than the equivalent national figure.

The Council plays an active role in place shaping and

responding to local needs such as working with partners to agree a Strategic Planning Framework, working sub-regionally (with Leicester City and the Leicestershire district authorities) and working regionally on economic and transport planning, such as with the Midlands Engine.

Leicestershire County Council

Leicestershire County Council is an upper tier of local government with 55 councillors who are elected every 4 years. The Council has 6,010 employees (excluding schools) organised into 6 departments:

- Children and Family Services
- Adults and Communities
- Environment and Transport
- Public Health
- Chief Executives
- Corporate Resources

2. Governance

The Council's Annual Governance Statement (AGS) summarises the outcome of the Council's review of the Governance Framework that has been in place during 2021/22. The statement demonstrates that the Council has in place effective arrangements, but that it recognises the need to continuously review, adapt and develop its governance arrangements to meet the changing needs of the authority. There were four significant governance issues in 2021/22 which are further explained in section 9 of the AGS.

3. Risks and Opportunities

A risk management strategy is in place to identify and evaluate risk. The Council's corporate risk register contains the most significant risks which the Council is managing. Separate risk registers are in place for key departmental and service risks. Central government funding reductions and rising demands have seen a higher level of risk needing to be managed and this has been further exacerbated by the COVID-19 crisis and resulting economic impact.

4. Strategy & Resource Allocation

The Council has developed five strategic outcomes that are essential for good quality of life in Leicestershire. These set out aspirations for local people and places, describing the results we want people to see and experience in their daily lives:

Narrative Statement

- **Clean, green future:** The environment is protected and enhanced, and we tackle climate change, biodiversity loss and unsustainable resource usage
- **Great communities:** Leicestershire has thriving, inclusive communities in which people support each other and participate in service design and delivery
- **Improving opportunities:** Every child gets the best start for life with access to a good quality education and everyone has the opportunities they need to fulfil their potential.
- **Strong economy, transport and infrastructure:** Leicestershire has a productive, inclusive and sustainable economy and infrastructure which meets the demands of a growing population and economy.
- **Keeping people safe and well:** The people of Leicestershire are safe and protected from harm.

These key strategic outcomes form part of the Council's medium-term financial planning process which covers a four-year period and is refreshed annually.

5. Financial Performance

Revenue Budget

A summary of the net revenue outturn for 2021/22 is set out below:

2020/21				2021/22		
Budget	Outturn	Variance		Budget	Outturn	Variance
£m	£m	£m		£m	£m	£m
150.8	156.7	5.9	Adults & Communities	157.7	160.1	2.4
12.3	14.0	1.7	Chief Executive's	12.8	12.9	0.1
82.8	86.6	3.8	Children & Family Services	90.5	86.8	(3.7)
33.7	40.0	6.3	Corporate Resources	35.4	36.5	1.1
83.4	76.8	(6.6)	Environment & Transport	84.7	81.0	(3.7)
(0.7)	(0.7)	0.0	Public Health	(1.3)	(1.3)	0.0
0.0	9.9	9.9	Approved additional commitments	0.0	0.0	0.0
27.5	42.4	14.9	Central Items and Contingencies	31.3	34.8	3.5
389.8	425.7	35.9		411.1	410.8	(0.3)
			Funded by:			
(68.4)	(69.8)	(1.4)	Business Rates	(69.4)	(72.0)	(2.6)
(321.4)	(321.4)	0.0	Council Tax	(329.9)	(334.9)	(5.0)
0.0	0.0	0.0	Revenue Support Grant	0.0	0.0	0.0
0.0	(34.5)	(34.5)	Covid-19 General Grants	(11.8)	(11.8)	0.0
(389.8)	(425.7)	(35.9)		(411.1)	(418.7)	(7.6)
0.0	0.0	0.0	NET OUTTURN	0.0	(7.9)	(7.9)

The 2021/22 net outturn was a net underspend of £7.9m, which has been set aside in earmarked funds to provide funding for additional commitments. The financial year saw significant additional pressures on expenditure and income budgets across a wide range of services arising from the Covid-19 pandemic, offset to some extent by a range of Government grants. The longer-term financial impacts of the pandemic will not be seen until later years and contingencies have been set aside to meet those future pressures.

The Authority has made significant progress in achieving the savings in the MTFs, but there is still a long way to go. The 2022-26 MTFs includes a savings requirement of £94m.

Capital Budget

A summary of the capital outturn for 2021/22 is set out below:

2020/21			Capital	2021/22		
Budget	Outturn	Variance		Budget	Outturn	Variance
£m	£m	£m		£m	£m	£m
10.2	8.9	(1.3)	Adults & Communities	5.2	5.0	(0.2)
0.9	0.6	(0.3)	Chief Executive's	2.3	1.3	(1.0)
35.8	23.7	(12.1)	Children & Family Services	38.8	26.6	(12.2)
24.4	17.4	(7.0)	Corporate Programme	2.5	1.2	(1.3)
9.8	6.9	(2.9)	Corporate Resources	8.6	7.0	(1.6)
64.5	47.5	(17.0)	Environment & Transport	61.4	41.1	(20.3)
0.0	0.0	0.0	Public Health	0.0	0.0	0.0
145.6	105.0	(40.6)		118.8	82.2	(36.6)

Overall there has been a net underspend of £36.6m compared with the updated budget. The net underspend has been carried forward to the 2022-26 capital programme to fund delayed projects.

Further detail of the budget outturn variances for revenue and capital can be found in the Cabinet report dated 27 May 2022 available on the County Council's Website.

6. Operational Performance

The Council maintains a strong focus on performance management through its corporate performance management, commissioning and benchmarking arrangements. Performance management is well embedded through regular performance reporting across organisational governance arrangements.

The Council regularly monitors its performance position and areas for improvement through service benchmarking. Looking at published data for 2020/21, the Council's overall performance position was 3rd of 33 two-tier county and county unitary areas, using a basket of 240 performance indicators spanning Council and partnership activity.

In a separate exercise, iMPower Consulting has in the past analysed the productivity of English local authorities using published data, taking performance metrics and calculating overall outputs per pound invested. The Council was ranked top performer for the last 3 published years – reflecting the Council's good overall performance and also the fact Leicestershire is the lowest funded county and has to maintain rigorous cost and efficiency controls.

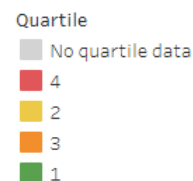
The Council's strategic outcomes set out our aspirations for our people and places. The following chart sets out our progress towards the outcomes from the Council Strategic Plan 2018-22. Where it is available, the chart indicates which comparative quartile Leicestershire's performance falls into based upon the latest published national data, which in most cases is for the previous year.


















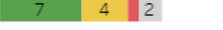


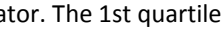
The 1st quartile is defined as performance that falls within the top 25% of relevant comparators. The 4th quartile is defined as performance that falls within the bottom 25% of relevant comparators.

The Authority's [Annual Delivery Report](#) and Performance Compendium provides a more detailed account of performance during the year.

Strategic Plan Outcomes (Q4 2021/22)

This is a summary of performance against the Council Strategic Plan 2018-22. Colours represent performance quartiles in relation to relevant comparators, where available. The 1st quartile (green) is defined as performance that falls within the top 25% of relevant comparators.



Outcome1	Supporting Outcome1		improve	similar	decline
Strong Economy	Businesses can flourish		3	4	4
	Right Infrastructure for clean growth		10	2	2
	Skilled & employable workforce		2	9	2
Wellbeing and Opportunity	Access to quality education		3	5	3
	Every child gets best start in life		5	9	4
	Everyone can reach potential		8	8	4
	Healthy Population		7	22	1
	People cared for at home when possible		4	11	2
Keeping People Safe	Children live in stable environments		2	6	3
	Families are self-sufficient			3	2
	People are safe in daily lives		7	2	12
	People at risk are protected		1	7	3
Great Communities	Communities are resilient			1	
	Communities plan for the future		4	3	
	Cultural, historical & natural heritage		3	1	1
	Diversity is celebrated			3	1
	Protect environment for future		6	2	1
Affordable and Quality Homes	Development contributes to communities				1
	Homes are sustainable		1		1
	Housing for those with care needs		1	2	1
	Right homes in right places		3	1	6

Where it is available, the chart indicates the number of indicators within each outcome and the quartile in which Leicestershire's performance falls into for each indicator. The 1st quartile is defined as performance that falls within the top 25% of relevant comparators. Where it is available, the chart also indicates whether performance has improved, is similar to, or has declined compared to the last relevant data point.

7. Medium Term Financial Strategy

Medium Term Financial Strategy (MTFS)

The County Council continues to operate in an extremely challenging financial environment following more than a decade of austerity and spending pressures, particularly from social care and special education needs and disabilities (SEND). These pressures continue. There are additional pressures from the ongoing impact of Covid-19 and rising inflation. These are challenges being faced by all 150 upper tier authorities.

The Authority's 4 year Medium Term Financial Strategy (MTFS) agreed in February 2022 is based on a council tax increase of 2.99% for 2022/23, followed by annual increases of 1.99% in the following years. Delivery of the MTFS requires savings of £80m to be made between 2022 and 2026. The MTFS sets out in detail £40m of savings and proposed reviews that will identify further savings to offset the forecast £40m funding gap by 2025/26. Latest estimates of the impact of inflation show a potential increase of £3m required for 2022/23 rising to £31m by 2025/26. This would increase the MTFS shortfall in 2025/26 to £71m.

A further £14m of savings will be required over the MTFS to ensure that High Needs funding can be contained within the annual government grant. This is in addition to a forecast dedicated schools grant deficit of £63m by 2025/26.

Strong financial control, plans and discipline will be essential in the delivery of the MTFS.

There is little doubt that the Authority faces the most uncertain and risky financial environment for a generation. The MTFS is reviewed annually in the autumn to reflect the latest view on available resources. The [current MTFS](#) is available on the Authority's website.

8. Current Borrowing / Investments

The capital financing requirement (CFR) shown in note 39 to the financial statements measures the Authority's need to borrow for capital purposes. The total of non-current assets as at 31 March 2022 was £1.1bn (as at 31 March 2021 £1.0bn). The CFR was £214m as at 31 March 2022 (£232m as at 31 March 2021) and actual debt was £263m as at 31 March 2022 (£263m as at 31 March 2021). The difference between the CFR and the actual debt is a temporary overborrowed position, pending the repayment of debt. During 2021/22 no external loans were raised (£0m 2020/21). Details of the loans held by the Authority are shown in note 434 to the financial statements. The level of capital borrowing is within the Authority's 2021/22 Prudential Indicators that inform the Authority whether its capital investment plans are affordable, prudent and sustainable.

Investments held by the Authority total £352m as at 31 March 2022 (£261m 31 March 2021). Investments are made in accordance with the Annual Investment Strategy that ensures that deposits are only made with financial institutions that meet certain minimum credit criteria as laid down by the Authority's Treasury Management advisors.

9. Basis of Preparation and Contents of the Statement of Accounts

The Statement of Accounts which follows sets out the Authority's income and expenditure for the year, and its financial positions as at 31 March 2022. It comprises primary statements, together with disclosure notes. The format and content of the financial statements is prescribed by the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2021/22, which in turn is underpinned by International Financial Reporting Standards adapted for use in a public sector context. The Statement of Accounts consists of:

a) Movement in Reserves Statement:

This financial statement shows the movement during the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and 'unusable' reserves. This statement shows how the movements in year of the Authority's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax for the year. The net increase/ decrease line shows the statutory general fund balance movements in the year following those adjustments.

b) Comprehensive Income and Expenditure Statement (CIES):

This financial statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The Authority raises taxation to cover expenditure in accordance with statutory regulations which may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis note to the accounts, and the Movement in Reserves Statement. The CIES has two sections:

- Surplus or Deficit on the Provision of Services – the increase or decrease in the net worth of the Authority as a result of incurring expenses and generating income.
- Other Comprehensive Income and Expenditure – shows any changes in net worth which have not been reflected in the Surplus or Deficit on the Provision of Services. These include the change in the net worth of the Authority as a result of movements in the fair value of its assets and actuarial gains or losses on pension assets and liabilities.

c) Balance Sheet:

The Balance Sheet shows the value as of 31st March 2022 of the assets and liabilities recognised by the Authority. It incorporates all the funds of the Authority, both capital and revenue, with the exception of the Pension Fund and Trust funds.

The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves

and any statutory limitations on their use (for example the Capital Receipts Reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains or losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statements line 'Adjustments between accounting basis and funding basis under regulations'.

d) Cash Flow Statement:

The Cash Flow Statement shows the changes in Cash and Cash Equivalents of the Authority during the reporting period. This financial statement shows how the Authority generates and uses Cash and Cash Equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from recipients of services provided by the Authority. Investing activities represent the extent to which cash flows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

e) Disclosure Notes:

Provides more detail about individual transactions and balances. The supplementary Financial Statements are; The Annual Governance Statement, and the Pension Fund Account.

f) Pension Fund:

The Pension Fund statement of account details the annual results of the Leicestershire Authority administered Local Government Pension Fund, covering both Authority employees and those of other admitted bodies.

10. Date of Authorisation of Accounts

The accounts were authorised for issue by the Director of Corporate Resources on the 21 March 2023. This was the last date when events after the Balance Sheet date have been considered.

C TAMBINI
DIRECTOR OF CORPORATE RESOURCES
21

MARCH

2023

Movement In Reserves Statement

	General Fund Balance	Earmarked Reserves Balance	Total General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves	No te
	£m	£m	£m	£m	£m	£m	£m	£m	
Movement In Reserves During 2021/22									
Balance at 31 March 2021 Brought Forward	26.7	175.0	201.7	0.1	1.5	203.3	(77.9)	125.4	
Total Comprehensive Income and Expenditure	19.6	0.0	19.6	0.0	0.0	19.6	339.5	359.1	
Adjustments between accounting basis & funding basis under regulation	(17.0)	49.5	32.5	0.1	(0.8)	31.7	(31.7)	0.0	9
Increase/ (Decrease) in Year	2.6	49.5	52.1	0.1	(0.8)	51.3	307.7	359.1	
Balance at 31 March 2022 Carried Forward	29.3	224.5	253.8	0.2	0.7	254.6	229.8	484.5	

Movement In Reserves During 2020/21 (Restated)

Balance at 31 March 2020 Brought Forward	27.0	128.8	155.8	0.1	3.4	159.3	288.3	447.6	
Reporting of schools budget deficit to new adjustment account wef 1.4.20	4.1	0.0	4.1	0.0	0.0	4.1	(4.1)	0.0	
Prior Period adjustment	0.0	0.0	0.0	0.0	0.0	0.0	(196.9)	(196.9)	8
Restated Balance at 1 April 2020	31.1	128.8	159.9	0.1	3.4	163.4	87.4	250.7	
Total Comprehensive Income and Expenditure	48.4	0.0	48.4	0.0	0.0	48.4	(173.7)	(125.3)	
Adjustments between accounting basis & funding basis under regulation	(52.7)	46.2	(6.5)	0.0	(1.9)	(8.4)	8.4	0.0	9
Increase/ (Decrease) in Year	(4.3)	46.2	41.8	0.0	(1.9)	40.0	(165.3)	(125.3)	

Primary Statements

Balance at 31 March 2021 Carried Forward	26.7	175.0	201.7	0.1	1.5	203.3	(77.9)	125.4
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Comprehensive Income and Expenditure Statement

Restated 2020/21			Note	2021/22		
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£m	£m	£m		£m	£m	£m
CONTINUING SERVICES						
277.8	(140.5)	137.3	Adults and Communities	299.7	(149.5)	150.2
20.2	(7.7)	12.5	Chief Executive's	22.9	(6.7)	16.2
327.6	(213.9)	113.8	Children and Family Services	370.5	(231.4)	139.1
88.5	(35.8)	52.7	Corporate Resources	102.0	(46.9)	55.1
128.8	(34.9)	93.9	Environment and Transport	127.2	(23.7)	103.5
34.2	(34.0)	0.2	Public Health	39.0	(47.0)	(8.0)
1.5	(3.3)	(1.8)	Central Items	0.3	(3.4)	(3.1)
878.7	(470.1)	408.6	NET COST OF SERVICES	961.7	(508.7)	453.0
1.2	(0.2)	1.0	Other Operating Expenditure (Excluding transfer of Academies)	0.3	(0.5)	(0.2)
0.0	0.0	0.0	Other Operating Expenditure (Transfer of Academies)	3.5	0.0	3.5
57.7	(33.0)	24.7	Financing and Investment Income and Expenditure	62.2	(37.4)	24.8
0.0	(482.6)	(482.6)	Taxation and Non-specific Grant Income	0.0	(500.6)	(500.6)
	(48.4)		(SURPLUS) / DEFICIT ON PROVISION OF SERVICES			(19.6)
Items that will not be reclassified to the (surplus) or deficit on the provision of services:						
(31.8)			Surplus on Revaluation of Property, Plant and Equipment	(note 17)		(27.0)
205.5			Remeasurement of the Net Defined Benefit Liability/(Asset)	(note 16)		(312.5)
173.7			Total Items that Will Not Be Reclassified to the (Surplus) or Deficit on the Provision of Services			(339.5)
125.3			TOTAL COMPREHENSIVE (INCOME) AND EXPENDITURE			(359.1)

Primary Statements

Balance Sheet

Restated 1 April 2020 £m	Restated 31 March 2021 £m		Note	31 March 2022 £m
372.0	442.6	Land and Buildings	17	446.4
10.5	9.9	Vehicles, Plant, Furniture & Equipment	17	13.8
407.2	428.1	Infrastructure Assets	17	439.5
11.3	11.3	Community Assets	17	11.3
77.8	65.1	Assets Under Construction	17	70.0
2.3	0.9	Surplus Assets	17	2.9
881.1	957.9	Total Property, Plant and Equipment		983.9
1.4	1.7	Investment Property	19	1.8
4.7	4.7	Heritage Assets	18	4.7
2.5	3.9	Intangible Assets	17	2.8
55.1	50.9	Long Term Investments	20	61.7
30.8	28.7	Long Term Debtors	22	27.1
975.6	1,047.8	TOTAL NON-CURRENT ASSETS		1082.0
1.7	0.2	Assets Held for Sale	17	10.2
1.6	1.3	Inventories	21	1.8
111.7	139.7	Short Term Debtors	23	126.1
46.7	98.4	Cash and Cash Equivalents	24	112.8
185.8	210.2	Short Term Investments	20	290.5
347.5	449.8	TOTAL CURRENT ASSETS		541.4
(3.7)	(3.7)	Short Term Borrowing	20	(3.7)
(132.8)	(195.9)	Short Term Creditors	26	(191.8)
(14.1)	(12.5)	Short Term Capital Grants Receipts in Advance	36	(8.5)
(0.1)	(0.1)	Short Term Finance Lease Liabilities	40	(0.1)
(2.7)	(3.4)	Short Term Provisions	27	(5.8)
(153.4)	(215.6)	TOTAL CURRENT LIABILITIES		(209.9)
(265.9)	(265.3)	Long Term Borrowing	20	(264.8)
(1.1)	(1.0)	Long Term Finance Lease Liabilities	40	(1.0)
(5.5)	(7.2)	Long Term Creditors	25	(7.0)
(4.7)	(3.3)	Long Term Provisions	27	(1.8)
(606.6)	(835.6)	Net Pensions Liability	10	(576.4)
(35.3)	(44.3)	Long Term Capital Grants Receipts in Advance	36	(78.0)
(919.1)	(1,156.7)	TOTAL NON-CURRENT LIABILITIES		(929.0)
250.6	125.3	NET ASSETS / (LIABILITIES)		484.5
27.0	26.7	General Fund	11	29.3
128.9	175.0	Earmarked Revenue Reserves	12	224.5
0.1	0.1	Capital Receipts Reserve		0.2
3.4	1.5	Capital Grants Unapplied		0.7
159.4	203.3	TOTAL USABLE RESERVES		254.7
187.9	215.0	Revaluation Reserve	10	230.9
518.4	572.6	Capital Adjustment Account	10	612.2
(4.5)	(4.2)	Financial Instruments Adjustment Account	10	(4.0)
(606.6)	(835.6)	Pension Reserve	10	(576.4)
1.8	(8.0)	Collection Fund Adjustment Account	10	(1.1)
(5.8)	(6.7)	Accumulated Absences Account	10	(7.5)
0.0	(11.1)	Dedicated Schools Grant Adjustment Account	10	(24.3)
91.2	(78.0)	TOTAL UNUSABLE RESERVES		229.8
250.6	125.3	TOTAL RESERVES		484.5

Cash Flow Statement

Restated 2020/21		Note	2021/22	
£m			£m	£m
(48.4)	Net (surplus) or deficit on the provision of services	1		(19.6)
(110.0)	Adjustments to net (surplus) or deficit on the provision of services for non-cash movements	28	(137.2)	
50.3	Adjustments for items included in the net (surplus) or deficit on the provision of services that are investing and financing activities	28	55.3	
(108.1)	Net cash flows from Operating Activities			(101.5)
55.9	Net cash flows from Investing Activities	29		86.6
0.5	Net cash flows from Financing Activities	30		0.5
(51.7)	Net (Increase)/Decrease in Cash and Cash Equivalents			(14.4)
(46.7)	Cash and Cash Equivalents at the Beginning of the Reporting Period	24		(98.4)
(98.4)	Cash and Cash Equivalents at the End of the Reporting Period	24		(112.8)

The notes to the financial statements are detailed on pages 13 – 79.

Notes to the Accounts

Note 1: Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and the way in which it is funded from resources (e.g. grants, council tax and business rates) by the Authority in comparison with those resources consumed or earned in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Authority's departments. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

Expenditure and Funding Analysis Statement 2021/22

Service Segment	As Reported to the Cabinet May 2022	Adjustments to arrive at the net amount funded from General Fund	Net Expenditure Chargeable to the General Fund	Adjustments between Funding and Accounting Basis	Net Expenditure in the CIES
	£m	£m	£m	£m	£m
Adults and Communities Department	160.1	(18.6)	141.5	8.7	150.2
Chief Executive's Department	12.9	(0.1)	12.8	3.4	16.2
Children and Family Services Department	86.8	1.0	87.8	51.4	139.1
Corporate Resources Department	36.5	0.6	37.1	18.0	55.1
Environment and Transport Department	81.0	0.0	81.0	22.4	103.4
Public Health Department	(1.3)	(7.7)	(9.0)	1.0	(8.0)
Central Items	34.8	(15.1)	19.7	(22.8)	(3.1)
Net Cost of Services	410.8	(39.9)	370.9	82.0	453.0
Other Income and Expenditure	(418.7)	(4.3)	(423.0)	(49.5)	(472.5)
(Surplus) or Deficit	(7.9)	(44.2)	(52.1)	32.5	(19.6)
Opening General Fund Balance					(201.7)
Less /Plus Surplus or (Deficit) on General Fund Balance in Year					(52.1)
Closing General Fund Balance					(253.8)

Expenditure and Funding Analysis Statement 2020/21 (restated)

Service Segment	As Reported to the Cabinet June 2021	Adjustments to arrive at the net amount funded from General Fund	Net Expenditure Chargeable to the General Fund	Adjustments between Funding and Accounting Basis	Net Expenditure in the CIES
	£m	£m	£m	£m	£m
Adults and Communities Department	156.7	(22.3)	134.4	2.9	137.3
Chief Executive's Department	14.0	(2.8)	11.2	1.3	12.5
Children and Family Services Department	86.6	(1.7)	84.9	28.8	113.8
Corporate Resources Department	40.0	(2.1)	37.9	14.8	52.7
Environment and Transport Department	76.8	(1.9)	74.9	19.0	93.9
Public Health Department	(0.7)	0.8	0.1	0.2	0.3
Central Items	52.3	(25.9)	26.4	(28.3)	(1.9)
Net Cost of Services	425.7	(55.9)	369.8	38.8	408.6
Other Income and Expenditure	(425.7)	14.0	(411.7)	(45.3)	(457.0)
(Surplus) or Deficit	0.0	(41.8)	(41.8)	(6.5)	(48.4)
Restated General Fund Balance 1.4.20					(159.9)
Less /Plus Surplus or (Deficit) on General Fund Balance in Year					(41.8)

Notes to the Accounts

Closing General Fund Balance	(201.7)
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Note 2: Expenditure and Funding Analysis (a)

This note provides reconciliation for the main adjustments to Net Expenditure chargeable to the General Fund to arrive at the amounts in the CIES. The relevant transfers between reserves are explained in the Movement in Reserves Statement (MIRS).

Adjustments Between Funding and Accounting Basis 2021/22

Adjustments from the GCF to arrive at the CIES	Adjustments for Capital Purposes £m	Adjustments for Pensions Purposes £m	Other Adjustments £m	Total Adjustments £m
Service Segment				
Adults & Communities Department	2.2	6.5	0.0	8.7
Chief Executive's Department	1.3	2.1	0.0	3.4
Children and Family Services Department	24.3	13.2	13.9	51.4
Corporate Resource Department	9.9	8.1	0.0	18.0
Environment & Transport Department	17.0	5.4	0.0	22.4
Public Health Department	0.0	0.9	0.0	0.9
Central Items	(22.8)	0.0	0.0	(22.8)
Net Cost of Services	31.9	36.2	13.9	82.0
Other Income and Expenditure from the Expenditure and Funding Analysis	(67.5)	17.1	0.9	(49.5)
Difference between the GCF surplus or deficit and the CIES surplus or deficit on provision of services	(35.7)	53.3	14.9	32.5

Adjustments Between Funding and Accounting Basis 2020/21 (Restated)

Adjustments from the GCF to arrive at the CIES	Adjustments for Capital Purposes £m	Adjustments for Pensions Purposes £m	Other Adjustments £m	Total Adjustments £m
Service Segment				
Adults & Communities Department	1.0	1.6	0.3	2.9
Chief Executive's Department	0.6	0.7	0.1	1.4
Children and Family Services Department	17.2	4.8	6.8	28.8
Corporate Resources Department	11.9	2.5	0.3	14.7
Environment & Transport Department	17.4	1.4	0.2	19.0
Public Health Department	0.0	0.2	0.1	0.3
Central Items	(27.7)	0.0	(0.6)	(28.3)
Net Cost of Services	20.4	11.2	7.2	38.8
Other Income and Expenditure from the Expenditure and Funding Analysis	(59.5)	14.0	0.2	(45.3)
Difference between the GCF surplus or deficit and the CIES surplus or deficit on provision of services	(39.1)	25.2	7.4	(6.5)

1) Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

Other operating expenditure – The adjustments for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.

Financing and investment income and expenditure – The statutory charges for capital financing i.e. Minimum Revenue Provision (MRP) and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.

Taxation and non-specific grant income and expenditure – Where capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

2) Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

For services - This represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.

For financing and investment income and expenditure - This represents the net interest on the defined benefit liability is charged to the CIES.

3) Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

For Financing and investment income and expenditure - The other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.

The charge under taxation and non-specific grant income and expenditure – This represents the difference between what is chargeable under statutory regulations for council tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code.

Income received by the Authority is analysed on a segmental basis as follows:

2020/21 Income from Services £m	Service Segment	2021/22 Income from Services £m
(143.0)	Adults and Communities Department	(149.5)
(8.3)	Chief Executive's Department	(6.8)
(226.5)	Children and Family Services Department	(231.4)
(38.4)	Corporate Resources Department	(46.9)
(37.5)	Environment and Transport Department	(23.7)
(34.0)	Public Health Department	(47.0)
(4.2)	Central items	(3.4)
(491.9)	Total Income Analysed on a Segmental Basis	(508.7)

Note 2: Expenditure and Funding Analysis (b)

The Authority's expenditure and income is analysed as follows:

Restated 2020/21 £m		2021/22 £m
	Expenditure	
305.7	Employee Benefits Expenses	322.1
25.2	IAS 19 and Other Pension Cost Adjustments	54.8
502.1	Other Service Expenses	533.5
59.9	Depreciation, amortisation and impairment	65.4
13.9	Interest Payments	14.2
0.3	Precepts and Levies	0.3
0.7	Loss on Disposal of Non-Current Assets	3.0
907.8	Total Expenditure	993.3
	Income	
(181.9)	Fees, Charges and Other Income	(184.4)
(3.5)	Interest and Investment Income	(3.6)
(384.3)	Council Tax and NNDR	(410.0)
(386.5)	Government Grants and Contributions	(414.9)
(956.2)	Total Income	1,012.9
(48.4)	(Surplus) or Deficit on Provision of Services	(19.6)

Note 3: Accounting standards issued but not yet adopted

At the balance sheet date, the following new standards and amendments to existing standards have been published but not yet adopted by the Code of Practice of Local Authority Accounting in the United Kingdom:

- Annual improvements to IFRS Standards; four changed standards (first time adoption, onerous contracts, leases, agriculture)
- Property, Plant and Equipment: proceeds before intended use.

These changes are not expected to have a material impact on the Council's statements of accounts.

Note 4: Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 47, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made are:

- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

Note 5: Assumptions Made about the Future and Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the

Notes to the Accounts

future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2022 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows.

Items	Uncertainties	Effect if actual results differ from assumptions
Property, Plant and Equipment	<p>Asset valuations are based on market prices and are periodically reviewed to ensure that the Council does not materially misstate its non-current assets. The Council's external valuers provided valuations as at 31 March 2022 for over 50% of its operational portfolio. The remaining balance of operational properties were also reviewed to ensure values reflect current values.</p> <p>The carrying value of Property, Plant and Equipment at 31 March 2022 is £984m.</p>	<p>The net book value of non-current assets subject to potential revaluation is £446m. A reduction in the estimated valuations would result in reductions to the Revaluation Reserve and / or a loss recorded as appropriate in the Comprehensive Income and Expenditure Statement.</p> <p>If the value of the Council's operational properties were to reduce by 10%, this would result in a charge to the Comprehensive Income and Expenditure Statement and or Revaluation reserve of approximately £45m</p>
Pensions Liability	<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. An independent firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied, although ultimate responsibility for forming these assumptions remains with the Authority.</p> <p>The carrying value of the net Pension Liability at 31 March 2022 is £576m.</p>	<p>The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.1% decrease in the discount rate assumption would result in an increase in the pension liability of £43m. A one year increase in member life expectancy compared with the assumption used would increase the liabilities by £90m.</p> <p>However, the assumptions interact in complex ways. During 2021/22, the Authority's Actuary advised that the net pension liability had decreased by £144m as a result of estimates being corrected as a result of experience and decreased by £169m attributable to updating of the assumptions.</p>

Note 6: Material Items of Income and Expense

During 2021/22 there has been a material change in how services have been operated and how income is generated due to the COVID-19 pandemic. To compensate the Council has received additional Government grants, which are reflected in note 36.

Note 7: Events after the Balance Sheet Date

The Statement of Accounts was authorised for issue by the Director of Corporate Resources on 21 March 2023. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2022, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information (where known).

Note 8: Prior Period Adjustments

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change, and do not give rise to a prior period adjustment.

Asset Valuations – Land Leased to Academies

During the 2021/22 audit the Council and the external auditor have reviewed the valuation method used for school land that are now academies. The Council provides the academies with a 125 year lease but retains legal title to the land. Following this review the Council and the auditor have now concluded that the previously agreed valuation method – to use existing use value – is no longer appropriate and instead these land assets will be revalued to £1 to reflect the restricted use to the authority.

The values of these assets are deemed material and so a prior period adjustment has been applied to the accounts. The overall effect of the prior period adjustment is as follows:

Balance Sheet: Closing balance of Land and Buildings has reduced by £197m in 2019/20 and £191m in 2020/21.

Balance Sheet: Closing balance of Unusable Reserves has reduced by £197m in 2019/20 and £191m in 2020/21.

CI&ES: The Net Cost of Services in 2019/20 has decreased by £2.4m for Children and Family Services.

CI&ES: (Surplus)/Deficit on revaluation of non-current assets in 2019/20 has decreased by £3.7m.

MIRS: Unusable reserves as at 31 March 2021 have decreased by £191m

MIRS: Total authority reserves as at 31 March 2021 have decreased by £191m

Cashflow: The net (surplus) or deficit on the Provision of Services has increased by £2.4m during 2020/21

Cashflow: The adjustments to net (surplus) or deficit on the Provision of Services for non-cash movements has reduced by £2.4m during 2020/21.

The following tables show the adjustments made.

Restated Balance Sheet	Previous Balance 31 March 20 £m	Asset Revaluations (Note 17) £m	Restated Balance 1 April 2020 £m	Previous Balance 31 March 21 £m	Asset Revaluations (Note 17) £m	Restated Balance 31 March 21 £m
Property, Plant & Equipment	568.9	(196.9)	372.0	633.4	(190.8)	442.6
Net Assets	447.6	(196.9)	250.6	316.1	(190.8)	125.3
Unusable Reserves	288.2	(196.9)	91.2	112.8	(190.8)	(78.0)
Total Reserves	447.6	(196.9)	250.6	316.1	(190.8)	125.3

Restated CIES	Previous Balance Net Expenditure 31 March 21 £m	Asset Revaluations (Note 17) £m	Restated Balance Net Expenditure 31 March 21 £m
Children & Family Services	116.2	(2.4)	113.8
Net Cost of Services	411.0	(2.4)	408.6
(Surplus) / Deficit on Provision of Services	(45.9)	(2.4)	(48.4)
Surplus on Revaluation of Property, Plant & Equipment	(28.1)	(3.7)	(31.8)
Total Items that will not be reclassified to the (surplus) or deficit on the Provision of Services	177.4	(3.7)	173.7
Total Comprehensive (Income) and Expenditure	131.5	(6.2)	125.3

Restated MIRS	Total Usable	Unusable	Total
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Notes to the Accounts

	Reserves £m	Reserves £m	Authority Reserves £m
Balance as at 31 March 2020	159.3	288.3	447.6
Reporting of schools budget deficit to new adjustment account wef 1.4.20	4.1	(4.1)	0
Prior Period Adjustment (Note 8)	0	(196.9)	(196.9)
Restated as at 1 April 2020	163.4	87.4	250.7
Total Comprehensive Income and Expenditure	45.9	(177.3)	(131.4)
Prior Period Adjustment (Note 8)	2.5	3.6	6.1
Restated Comprehensive Income and Expenditure as at 31 March 21	48.4	(173.7)	(125.3)
Adjustments between accounting basis and funding basis under regulation (Note 8)	(6.1)	6.1	0
Prior Period Adjustment (Note 8)	(2.3)	2.3	0
Restated Adjustments between accounting basis and funding basis under regulation (Note 8) as at 31 March 2021	(8.4)	8.4	0
Increase / (Decrease) in Year	40.0	(165.3)	(125.3)
Restated Balance at 31 March 2021 carried forward	203.3	(77.9)	125.4

Restated Cashflow	Previous Balance 31 March 21 £m	Asset Revaluations (Note 17) £m	Restated Balance 31 March 21 £m
Net (surplus) or deficit on the provision of services	(45.9)	(2.4)	(48.4)
Adjustments to net (surplus) or deficit on the provision of services for non-cash movements	(112.5)	2.4	(110.0)
Adjustments for items included in the net (surplus) or deficit on the provision of services that are investing and financing activities	50.3	0.0	50.3
Net cash flows from Operating Activities	(108.1)	0.0	(108.1)

The primary statements and notes to the accounts have been updated for these changes.

Note 9: Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure. The following sets out a description of the reserves that the adjustments are made against.

General Fund Balance

The General Fund is the statutory fund into which all the receipts of an Authority are to be paid into and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment.

Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

Notes to the Accounts

Capital Grants Unapplied

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies, but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and when this has to take place by.

2021/22	Usable Reserves			Movement in Usable Reserves £m
	General Fund Balance £m	Capital Receipts Reserve £m	Capital Grants Unapplied £m	
Adjustments to the Revenue Resources				
Amounts by which income and expenditure included in the Comprehensive Income and Expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:				
Pension Costs	53.3			53.3
Financial Instruments	(0.3)			(0.3)
Council Tax and NDR	(6.9)			(6.9)
Accumulated Absences	0.8			0.8
Transferred to DSG Adjustment Account	13.2			13.2
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure	61.0		(0.8)	60.2
Total Adjustments to Revenue Resources	121.2		(0.8)	120.3
Adjustments between Revenue and Capital Resources				
Transfer of Non-Current asset sale proceeds from revenue to the Capital Receipts Reserve	(7.2)	7.2		0.0
Statutory provision for the repayment of debt (MRP)	(18.2)			(18.2)
Principal repayments of transferred Debt	1.4			1.4
Capital expenditure financed from revenue balances	(5.9)			(5.9)
Total Adjustments between Revenue and Capital Resources	(29.9)	7.2		(22.8)
Adjustments to Capital Resources				
Use of the Capital Receipts Reserve to finance capital expenditure		(7.1)		(7.1)
Application of capital grants to finance capital expenditure	(58.7)			(58.7)
Total Adjustments to Capital Resources	(58.7)	(7.1)		(65.8)
Total Adjustments	32.5	0.1	(0.8)	31.7

Notes to the Accounts

2020/21	Usable Reserves			Movement in Usable Reserves £m
	General Fund Balance £m	Capital Receipts Reserve £m	Capital Grants Unapplied £m	
Adjustments to the Revenue Resources				
Amounts by which income and expenditure included in the Comprehensive Income and Expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:				
Pension Costs	23.6			23.6
Financial Instruments	(0.2)			(0.2)
Council Tax and NDR	9.8			9.8
Accumulated Absences	0.9			0.9
Transferred to DSG Adjustment Account	7.1			7.1
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure	50.1		(1.9)	48.2
Total Adjustments to Revenue Resources	91.2		(1.9)	89.3
Adjustments between Revenue and Capital Resources				
Transfer of Non-Current asset sale proceeds from revenue to the Capital Receipts Reserve	(1.2)	1.2		0.0
Statutory provision for the repayment of debt (MRP)	(6.2)			(6.2)
Principal repayments of transferred Debt & Local Authority Mortgage Scheme (LAMS)	1.4			1.4
Capital expenditure financed from revenue balances	(31.9)			(31.9)
Total Adjustments between Revenue and Capital Resources	(37.9)	1.2	0.0	(36.7)
Adjustments to Capital Resources				
Use of the Capital Receipts Reserve to finance capital expenditure		(1.2)		(1.2)
Application of capital grants to finance capital expenditure	(59.9)			(59.9)
Total Adjustments to Capital Resources	(59.9)	(1.2)	0.0	(61.1)
Total Adjustments	(6.5)	(0.0)	(1.9)	(8.4)

Note 10: Unusable Reserves

Revaluation Reserve

The revaluation reserve contains the gains made by the Authority arising from increases in the value of Property, Plant and Equipment, and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost.
- used in the provision of services and the gains are consumed through depreciation or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

Restated 2020/21 £m		2021/22 £m
329.0	Balance at 1 April	215.0
(141.1)	Prior Period Adjustment (Note 8)	0
187.9	Restated Balance 1 April	215.0
41.8	Upward revaluation of assets	46.9
(10.1)	Downward revaluation of assets losses not charged to the Surplus or (Deficit) on the Provision of Services	(19.8)
(0.9)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(7.5)
(3.7)	Difference between fair value depreciation and historical cost depreciation	(3.7)
215.0	Balance at 31 March	230.9

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or additions to those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or subsequent costs as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis).

The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and subsequent costs. The account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 8 to the accounts provide details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

Restated 2020/21 £m		2021/22 £m
574.3	Balance at 1 April	572.6
(55.8)	Prior Period adjustment (Note 8)	0
518.5	Restated Balance 1 April	572.6

Notes to the Accounts

	Reversal of items relating to capital expenditure debited or credited to Comprehensive Income and Expenditure:	
(23.8)	Charges for depreciation of non-current assets	(36.7)
(16.0)	Revaluation losses on Property, Plant and Equipment	(9.6)
(0.7)	Amortisation of intangible assets	(1.0)
(3.9)	Revenue expenditure funded from capital under statute	(3.6)
(0.9)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(2.6)
	Capital financing applied in year:	
1.2	Use of the Capital Receipts Reserve to finance new capital expenditure	7.1
59.8	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	58.8
1.8	Application of grants to capital financing from the Capital Grants Unapplied Account	0.8
6.2	Statutory provision for the financing of capital investment charged against the General Fund Balance	18.2
(0.5)	Fair value profit and loss valuations	3.7
(1.4)	Principal Repayments of transferred Debt	(1.4)
31.9	Capital expenditure charged against the General Fund Balance	6.0
0.4	Movements in the Fair Value of Investment Properties	0.0
572.6	Balance at 31 March	612.3

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefitting from gains per statutory provisions. The Authority uses the Account to manage premiums paid and discounts received on the early redemption of loans. Premiums and discounts are taken to the CIES when they are incurred, but reversed out of the General Fund Balance to the Account in the MIRS.

Over time, the expense is posted back to the General Fund Balance in accordance with the statutory arrangements for spreading the burden on council tax. For early repayments since 1 April 2007, this period is the lesser of the remaining period of the loan(s) being repaid or a maximum of 10 years. All premiums and discounts prior to this date are charged over a period of up to 25 years.

2020/21 £m		2021/22 £m
(4.5)	Balance at 1 April	(4.2)
	Amounts by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements:	
0.5	Annual write down of premiums paid on rescheduled debt	0.4
(0.2)	Annual write down of discounts received on rescheduled debt	(0.2)
(4.2)	Balance at 31 March	(4.0)

Pensions Reserve

Notes to the Accounts

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions.

The Authority accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflations, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible.

The debit balance on the Pension Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2020/21 £m		2021/22 £m
(606.6)	Balance at 1 April	(835.6)
(206.0)	Remeasurements of the net defined benefit liability	312.8
(68.3)	Reversal of items relating to retirement benefits debited or credited to the Surplus or (Deficit) on the Provision of Services in the CIES	(101.2)
45.3	Employer's pensions contributions and direct payments to pensioners payable in the year	47.6
(835.6)	Balance at 31 March	(576.4)

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the CIES as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Funds (of billing authorities).

2020/21 £m		2021/22 £m
1.8	Balance at 1 April	(8.0)
(9.8)	Amount by which council tax and non-domestic rating income credited to the CIES is different from council tax and non-domestic rating income calculated for the year in accordance with statutory requirements.	6.9
(8.0)	Balance at 31 March	(1.1)

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund is neutralised by transfers to or from the Account.

2020/21 £m		2021/22 £m
(5.8)	Balance at 1 April	(6.7)
5.8	Settlement or cancellation of accrual made at the end of the preceding year	6.7
(6.7)	Amounts accrued at the end of the current year	(7.5)
(0.9)	Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(0.8)
(6.7)	Balance at 31 March	(7.5)

Dedicated Schools Grant Adjustment Account

Where a local authority's schools show a budget deficit relating to its accounts for a financial year, this account now absorbs that deficit. This applies to financial years beginning 1 April 2020, 1 April 2021 and 1 April 2022 only, as the Council cannot charge the amount of the deficit to the General Fund revenue account. The issue can only be resolved by closing the deficit. This treatment is time-limited to provide the Government and the Council with time to introduce budgetary and financial management strategies to reduce the deficit.

2020/21 £m		2021/22 £m
0.0	Balance at 1 April	(11.1)
(4.1)	Restatement of opening balance	0.0
(7.0)	School budget deficit transferred from General Fund in accordance with statutory requirements	(13.2)
(11.1)	Balance at 31 March	(24.3)

Note 11: General Fund Balance

The balance of the fund includes the following sums:

2020/21 £m		2021/22 £m
9.7	Delegated Funding for Schools	11.3
0.0	Carry forward of underspend across other services	0.0
9.7	Earmarked Reserves as at 31 March	11.3
17.0	Uncommitted balance	18.0
26.7	Balance at 31 March	29.3

Note 12: Movements in Earmarked Revenue Reserves

The following table outlines the movements in the Authority's earmarked reserves:

	Balance at 31 March 2020 £m	Transfers From Revenue £m	Transfers To Revenue £m	Balance at 31 March 2021 £m	Transfers From Revenue £m	Transfers To Revenue £m	Balance at 31 March 2022 £m
Insurance	12.0	1.8	(0.0)	13.8	1.9	0.0	15.7
Renewals of Vehicles & Equipment	3.9	1.0	(0.7)	4.2	0.6	(0.8)	4.0
Children & Family Services							
- C&FS Developments	1.1	0.0	(0.1)	1.0	1.7	(0.6)	2.1
Adults & Communities							
- Adult & Social Care Developments	5.0	1.0	(0.4)	5.6	0.5	(3.8)	2.3
- Health & Social Care Outcomes	0.8	9.8	(1.7)	8.9	9.0	(3.0)	14.9
Public Health	0.5	1.3	(0.0)	1.8	9.7	(0.2)	11.3
Public Health - Leicestershire & Rutland Sport	1.5	0.0	(0.1)	1.4	0.0	0.0	1.4
Environment & Transport							
- Commuted Sums	3.1	0.8	(0.8)	3.1	0.8	(0.6)	3.3
- LLITM	2.2	0.0	(0.1)	2.1	0.0	(0.5)	1.6
Corporate							
- Capital Financing	53.6	43.2	(32.4)	64.4	58.2	(11.7)	110.9
- Transformation Fund	7.5	2.2	(0.5)	9.2	1.9	(3.6)	7.5
- Broadband	3.4	2.7	(3.7)	2.4	0.5	(0.5)	2.4
- Business Rates Retention	1.6	7.5	(1.0)	8.1	3.3	(7.5)	3.9
- Budget Equalisation	0.0	24.0	(0.0)	24.0	7.9	0.0	31.9
- Carbon Neutral Investment Fund	0.0	0	(0.0)	0.0	2.0	0.0	2.0
Other (reserves below £1m at 31 March 22)	32.7	16.4	(24.1)	25.0	9.0	(24.7)	9.3
TOTAL	128.9	111.7	(65.6)	175.0	107.0	(57.5)	224.5

The following are the main reserves held by the Authority, as at 31st March 2022:

Insurance

The insurance policies held by the Authority require a significant level of self-insurance, the level of this being recommended by independent advisers. The monies set aside for self-insurance are split between a provision representing outstanding, unsettled at 31 March 2022 and a reserve to meet future claims.

Adult & Social Care Developments

Unapplied grants are to be utilised to fund one off 'pump priming' initiatives, invest to save projects and provide a resource to finance potential risks affecting the service.

Health & Social Care Outcomes

Reserve used in conjunction with Health partners across Leicestershire.

Public Health

To fund Public Health initiatives within Leicestershire. The Department has a detailed plan of public health initiatives, including those relating to Covid-19, to be implemented over the next two to three years.

Notes to the Accounts

Capital Financing

Revenue contributions to fund capital expenditure in future years.

Transformation Fund

A programme of projects to deliver efficiency savings and service improvements across the Authority and to fund potential restructuring costs of reconfiguring those services.

Budget Equalisation

Funding set aside to manage variations in funding across financial years.

Note 13: Other Operating Expenditure

2020/21 £m		2021/22 £m
0.3	Flood Defence Levies	0.3
0.7	(Gains)/losses on the disposal of non-current assets (Excluding Academies)	(0.5)
0.0	(Gains)/losses on the disposal of Academies	3.5
1.0	Total	3.3

Note 14: Financing and Investment Income and Expenditure

2020/21 £m		2021/22 £m
13.9	Interest payable and similar charges	14.0
14.0	Net Pensions interest cost and expected return on pensions assets	17.1
(3.1)	Interest receivable and similar income	(3.6)
(0.3)	Income & Expenditure in relation to investment properties and changes in their fair value	0.0
0.2	Gains/losses on financial instruments classified as fair value through profit or loss	(2.8)
0.0	Other investment income & Expenditure	0.1
24.7	Total	24.8

Note 15: Taxation and Non-Specific Grant Incomes

2020/21 £m		2021/22 £m
(318.3)	Council tax income	(339.4)
(66.0)	Non-domestic rates	(70.6)
(38.4)	Non ring-fenced government grants	(32.0)
(59.9)	Capital grants and contributions	(58.7)
(482.6)	Total	(500.7)

Note 16: Pensions Revenue Costs

a) Local Government Pension Scheme – A defined benefit scheme

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the Local Government Pension Scheme (LGPS) for employees, administered locally by Leicestershire County Council – this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

The Leicestershire County Council Pension Scheme is operated under the regulatory framework for the LGPS and the governance of the scheme is the responsibility of the Local Pension Committee of Leicestershire County Council. Policy is determined in accordance with the Pension Fund Regulations. The investment managers of the fund are appointed by the committee.

The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note 47.

The Authority recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against council tax is based on the cash payable in year, so the real cost of post-employment / retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement.

The IAS 19 balance sheet position as at 31st March 2022 has increased since the previous year. The discount rate used in the valuation increased (in line with AA rated corporate bond yields) from 2.0% to 2.7%, which had the impact of increasing the present value of future liabilities. Overall the net liability within the LGPS decreased to £576m (31 March 2021, £836m).

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement during the year:

2020/21 £m		2021/22 £m
	Comprehensive Income and Expenditure Statement	
	Cost of Services	
	Service cost comprising:	
54.0	Current service cost	84.7
0.3	Past service costs	0.1
0.0	Settlements and Curtailments	(0.7)
	Financing and Investment Income and Expenditure:	
14.0	Net Interest expense	17.1
68.3	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	101.2

Notes to the Accounts

	Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	
	Remeasurement of the net defined benefit liability comprising:	
(273.5)	Return on planned assets (excluding the amount included in the net interest expense)	(144.8)
28.3	Actuarial gains/losses arising from changes in demographic assumptions	(12.5)
466.9	Actuarial gains/losses arising from changes in financial assumptions	(156.7)
(15.7)	Other	1.7
274.3	Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	(211.1)
	Movements in Reserves Statement	
23.6	Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post-employment benefits in accordance with the code	53.3
	Actual amount charged against the General Fund Balance for Pensions in the year	
42.4	Employers contributions payable to scheme	45.2
2.9	Unfunded benefits	2.8
45.3	Total amount charged against the General Fund Balance for Pensions in the year	48.0

The cumulative amount of actuarial gains and losses recognised in Other Comprehensive Income and Expenditure in the actuarial gains or losses on pension assets and liabilities line at 31 March 2022 was a loss of £576m and at 31 March 2021 was a loss of £867m.

b) Pension Assets and Liabilities in Relation to Post-employment Benefits

The present value of the liabilities (defined benefit obligation) of the Authority at 31 March is as follows:

2020/21 £m		2021/22 £m
(1,813.7)	As at 1 April	(2,342.4)
(54.0)	Current service cost	(84.7)
(41.8)	Interest Cost	(47.2)
(10.2)	Contributions by scheme participants	(10.5)
	Remeasurement (gains) and losses:	
(28.3)	Changes in demographic assumptions	12.5
(466.9)	Changes in financial assumptions	156.7
15.7	Other	(1.3)
	Past service costs:	
(0.3)	(Losses) / Gains on curtailments	(0.1)
57.1	Benefits paid	58.5
0.0	Liabilities extinguished on settlements	1.3
(2,342.4)	As at 31 March	(2,257.2)

Notes to the Accounts

The fair value of the assets of the Authority at 31 March is as follows:

2020/21 £m		2021/22 £m
1,207.1	As at 1 April	1,506.9
27.8	Interest Income	30.1
	Remeasurement gain/(loss):	
273.5	Return on plan assets	144.8
42.4	Employer contributions	44.7
10.2	Contributions by scheme participants	10.5
(57.1)	Benefits paid	(58.5)
3.0	Contributions in respect of unfunded benefits	2.9
0.0	(Losses) / Gains on settlements	(0.6)
1,506.9	As at 31 March	1,680.8

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

Local Government Pension Scheme assets comprised:

2020/21			2021/22	
£m	% of total assets		£m	% of total assets
26.2	2%	Equity Securities:		
		Other	14.0	1%
		Debt Securities:		
127.6	8%	UK Government	84.4	5%
19.5	1%	Other	3.1	0%
69.5	5%	Private Equity	112.4	7%
		Real Estate:		
112.7	8%	UK Property	129.3	8%
		Investment Funds and Unit		
		Trusts:		
605.2	40%	Equities	773.9	46%
63.7	4%	Bonds	0.0	0%
0.1	0%	Hedge Funds	0.0	0%
53.3	4%	Commodities	42.2	3%
79.3	5%	Infrastructure	87.9	5%
306.6	20%	Other	345.2	20%
		Derivatives		
		Interest rate		
(1.9)	0%	Foreign Exchange	3.5	0%
45.1	3%	Cash and Cash Equivalents	84.9	5%
1,506.9	100%	As at 31 March	1,680.8	100%

Notes to the Accounts

The scheme history of the pension fund is as follows:

	2017/18 £m	2018/19 £m	2019/20 £m	2020/21 £m	2021/22 £m
Present value of liabilities:	(1,832.6)	(2,043.9)	(1,813.7)	(2,342.4)	(2,257.2)
Fair value of assets:	1243.4	1,302.2	1,207.1	1,506.9	1,680.8
Surplus / (Deficit)	(589.2)	(741.7)	(606.6)	(835.5)	(576.4)

The liability shows the underlying commitment that the Authority has in the long run to pay post-employment (retirement) benefits. This total liability of £576m as a substantial impact on the net worth of the Authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit will result in the deficit being made good by increased contributions by the employer, over the remaining working life of employees, as assessed by the actuary.

Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependant on assumptions about mortality rates, salary levels, etc. The Authority's Pension fund liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the County Council fund being based on the latest full valuation of the Pension Fund as at 31st March 2019.

The principal assumptions used by the actuary have been:

31 March 2021		31 March 2022
	Mortality assumptions (in years):	
	Longevity at 65 for current pensioners:	
21.7	▪ Men	21.5
24.2	▪ Women	24.0
	Longevity at 65 for future pensioners:	
22.6	▪ Men	22.4
25.9	▪ Women	25.7
3.4%	Rate of inflation	3.7%
3.4%	Rate of increases in salaries	3.7%
2.9%	Rate of increase in pensions	3.2%
2.0%	Rate for discounting scheme liabilities	2.7%
	Proportion of employees opting to commute part of their annual pension to a retirement lump sum:	
50%	Pre April 2008 Service	50%
75%	Post April 2008 Service	75%

Notes to the Accounts

The estimation of the defined benefit obligations is sensitive to actual assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant.

The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some assumptions may be interrelated.

The estimations in the sensitivity analysis have followed the accounting policies for the scheme, on an actuarial basis, using the projected credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in previous years.

Sensitivities regarding the principal assumptions used to measure the scheme liabilities at 31 March 2022:

	Approximate % Increase in Employer Liability	Approximate monetary amount (£m)
0.1% decrease in Real Discount Rate	2%	42.8
1 year increase in member life expectancy	4%	90.3
0.1% increase in the Salary Increase Rate	0%	3.7
0.1% increase in the Pension Increase Rate	2%	38.8

The impact of a change, either from increase to decrease or vice versa, would be as above but with the values being reversed.

Pension Fund Risk Management Strategy

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. the promised benefits payable to members). Therefore, the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure that there is sufficient liquidity to meet the Fund's required cash flows. These investment risks are managed as part of the overall pension fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the Pension Fund Management Board and is monitored annually or more frequently if required. Further details can be found within the Pension Fund Statement of Accounts, included at the end of this document.

Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at a constant rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 20 years. Funding levels are monitored on an annual basis. The last triennial valuation was completed on 31 March 2019.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, The Local Government Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The authority anticipates to pay £46.1m expected contributions to the scheme in 2022/23. The weighted average duration of the defined benefit obligation for scheme members is 19 years, (2020/21, 19 Years).

c) Teachers and Lecturers

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The Scheme provides teachers with specified benefits upon their retirement. The Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded, and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by Local Authorities. The Authority is not able to identify its share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2021/22 the Authority paid £10.7m (2020/21 £10.5m) to the Teachers' Pension Scheme in respect of teachers' retirement benefits, representing 23.7% (2020/21 23.7%) of teachers' pensionable pay. This is also the amount recognised as an expense in the Comprehensive Income and Expenditure Statement with regards to this scheme. In addition, the Authority is responsible for all pension payments relating to pension enhancements for added years' service it has awarded, together with the related increases. In 2021/22 these amounted to £1.9m (2020/21 £2.0m), representing 4.6% (2020/21 4.8%) of pensionable pay.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in note 16b.

d) Public Health

Public Health staff who transferred to the Authority with effect from 1 April 2013 are and will continue to be members of the NHS pension scheme administered by NHS Pensions. Any new employees to the Authority since this transfer will be in the Local Government Pension Scheme (LGPS), administered locally by Leicestershire County Council.

The NHS pension scheme provides public health staff with specified benefits upon their retirement. The Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. However, the arrangements for NHS schemes mean that liabilities of these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if they are a defined contribution scheme and no liability for future payments of benefits is recognised in the balance sheet.

In 2021/22 the Authority paid £0.1m to the NHS pension scheme (£0.1m in 2020/21) in respect of public health staff. This amount is recognised as an expense in the CIES under the Public Health services line.

Note 17a: Property, Plant and Equipment, Intangible and Held for Sale Assets

	Land and Buildings*	Vehicles Plant and Equipment	Community Assets	Assets Under Construction	Surplus Assets	Total	Intangible Assets	Assets Held for Sale
	£m	£m	£m	£m	£m	£m	£m	£m
Gross Carrying Amount as at 31 March 2021	456.7	26.9	11.3	65.1	0.9	560.9	7.4	0.2
Additions	5.9	6.8	0.0	34.5	0.0	47.2	0.0	0.0
Capital Expenditure Not Increasing Value	(14.0)	(0.2)	0.0	0.0	0.0	(14.2)	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation Reserve	23.1	0.0	0.0	0.0	2.0	25.1	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit	(12.2)	0.0	0.0	0.0	0.0	(12.2)	0.0	0.0
Disposals	(14.7)	0.0	0.0	0.0	0.0	(14.7)	0.0	(0.2)
Asset Reclassifications	15.1	0.1	0.0	(29.6)	0.0	(14.4)	0.0	10.2
Gross Carrying Amount as at 31 March 2022	459.9	33.6	11.3	70.0	2.9	577.7	7.4	10.2
Accumulated Depreciation as at 1 April 2021	(14.1)	(17.0)	0.0	0.0	0.0	(31.1)	(3.5)	0.0
Depreciation	(8.5)	(2.8)	0.0	0.0	0.0	(11.3)	(1.1)	0.0
Depreciation written out to the Revaluation Reserve	2.0	0.0	0.0	0.0	0.0	2.0	0.0	0.0
Depreciation written out to the Surplus/ Deficit	0.7	0.0	0.0	0.0	0.0	0.7	0.0	0.0
Impairment Losses/(reversals) recognised in the Surplus/Deficit on the provision of services	6.1	0.0	0.0	0.0	0.0	6.1	0.0	0.0
Derecognition Depreciation	0.3	0.0	0.0	0.0	0.0	0.3	0.0	0.0
Accumulated Depreciation as at 31 March 2022	(13.5)	(19.8)	0.0	0.0	0.0	(33.3)	(4.6)	0.0
Net Book Value as at 31 March 2022	446.4	13.8	11.3	70.0	2.9	544.4	2.8	10.2

*Includes Travellers' Sites valuation of £1.8m not shown under Council Dwellings due to materiality.

Notes to the Accounts

	Land and Buildings*	Vehicles Plant and Equipment	Community Assets	Assets Under Construction	Surplus Assets	Total	Intangible Assets	Assets Held for Sale
	£m	£m	£m	£m	£m	£m	£m	£m
Gross Carrying Amount as at 31 March 2020	580.9	23.9	11.3	77.8	2.4	696.3	5.3	1.7
Prior Period Adjustment (Note 8)	(197.0)	0	0	0	0	(197.0)	0	0
Restated Gross Carrying Amount as at 1 April 2020	383.9	23.9	11.3	77.8	2.4	499.3	5.3	1.7
Additions	38.2	3.2	0.0	23.0	0.0	64.4	0.2	0.0
Capital Expenditure Not Increasing Value	(2.9)	(0.2)	0.0	0.0	0.0	(3.1)	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation Reserve	28.6	0.0	0.0	0.0	0.0	28.6	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit	(16.6)	0.0	0.0	0.0	(0.6)	(17.2)	0.0	(0.6)
Disposals	0.0	0.0	0.0	0.0	(0.9)	(0.9)	0.0	(0.9)
Asset Reclassifications	25.5	0.0	0.0	(35.7)	0.0	(10.2)	1.9	0.0
Gross Carrying Amount as at 31 March 2021	456.7	26.9	11.3	65.1	0.9	560.9	7.4	0.2
Accumulated Depreciation as at 1 April 2020	(12.0)	(13.4)	0.0	0.0	(0.1)	(25.5)	(2.8)	0.0
Depreciation	(8.1)	(3.6)	0.0	0.0	0.1	(11.6)	(0.7)	0.0
Depreciation written out to the Revaluation Reserve	3.7	0.0	0.0	0.0	0.0	3.7	0.0	0.0
Depreciation written out to the Surplus/ Deficit	1.2	0.0	0.0	0.0	0.0	1.2	0.0	0.0
Impairment Losses/(reversals) recognised in the Surplus/Deficit on the provision of services	1.1	0.0	0.0	0.0	0.0	1.1	0.0	0.0
Derecognition Depreciation	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Accumulated Depreciation as at 31 March 2021	(14.1)	(17.0)	0.0	0.0	0.0	(31.1)	(3.5)	0.0
Net Book Value as at 31 March 2021	442.6	9.9	11.3	65.1	0.9	529.8	3.9	0.2

*Includes Travellers' Sites valuation of £2m not shown under Council Dwellings due to materiality.

Capital Commitments

As of 31 March 2022, the Authority has entered into a number of contracts for the acquisition, construction or enhancement of Property, Plant and Equipment in 2021/22 and future years budgeted to cost £12.7m (commitments at 31 March 2021, £9.4m). The following table outlines the major contracts:

Major Contracts	£m
Rothley Primary School - Phase 2	3.8
RHWS – Kibworth Site Redevelopment	3.4
Hinckley Hub, Hawley Road	2.0
RHWS – Waste Transfer Station Development	1.4
M1 J23 / A512 Scheme	1.1
Rural Broadband Scheme – Phase 3	1.0

Revaluations

The Authority carries out a rolling programme that ensure that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. Valuations are carried out by Internal valuers and an external firm of valuers, Bruton Knowles LLP, who are both qualified Royal Institution of Chartered Surveyors (RICS) qualified Valuers. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of RICS.

	Land and Buildings £m	Surplus Assets £m	Total £m
Carried at Historical Cost:	59.1	0.0	59.1
Valued at Fair Value as at:			
31 March 2022	294.4	2.9	297.3
31 March 2021	17.0	0.0	17.0
31 March 2020	30.7	0.0	30.7
31 March 2019	30.0	0.0	30.0
31 March 2018	15.2	0.0	15.2
Total Cost or Valuation	446.4	2.9	449.3

Non-Current Intangible Assets

The Authority has non-current intangible assets of £2.8m (£3.9m 2020/21). This includes ICT software licences required to support and safeguard the ICT systems operated by the Authority.

Fair Value Hierarchy

The Authority's surplus property portfolio has been assessed as Level 2 for valuation purposes. Please refer to Note 46 for further details concerning fair value and the input hierarchy.

	Level 1 <i>Quoted Prices in Active Markets for Identical Assets</i> £m	Level 2 <i>Other Significant Observable Inputs</i> £m	Level 3 <i>Significant Unobservable Inputs</i> £m
Total - Surplus Properties 2020/21	0.0	0.9	0.0
Total - Surplus Properties 2021/22	0.0	2.9	0.0

Note 17b: Highway Infrastructure Assets

Movements on balances

In accordance with the temporary relief offered by the Update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements. The authority has chosen not to disclose this information as the previously reported practices and resultant information deficits mean that gross cost and accumulated depreciation are not measured accurately and would not provide the basis for the users of the financial statements to take economic or other decisions relating to infrastructure assets.

	2020/21 £m	2021/22 £m
Net Book Value (modified historical cost) at 1 April	407.2	428.1
Additions	26.3	21.8
Depreciation	(13.7)	(14.6)
Impairment	0	0
Disposals	0	0
Asset Reclassifications	8.3	4.2
Net book Value at 31 March	428.1	439.5

The authority has determined in accordance with Regulation 30M England of the Local Authorities (Capital Finance and Accounting) (England/Wales) (Amendment) Regulations 2022 that the carrying amounts to be derecognised for infrastructure assets when there is replacement expenditure is nil.

Note 18: Heritage Assets

	Historic Buildings	Museum Art Collectio n	Art Works Collectio n	Archaeo- logical Collectio n	Fashion Collection	Working Life Collection	Civic Collectio n	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Net book value as at 31 March 2021	0.4	0.7	2.5	0.4	0.1	0.4	0.2	4.7
Additions	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Disposals	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation Reserve	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Net Book Value as at 31 March 2022	0.4	0.7	2.5	0.4	0.1	0.4	0.2	4.7

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Net Book value as at 31 March 2020	0.4	0.7	2.5	0.4	0.1	0.4	0.2	4.7
Additions	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Disposals	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Revaluation Reserve	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Revaluation Increases/ (Decreases) recognised in the Surplus/ Deficit	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Depreciation	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Net Book Value as at 31 March 2021	0.4	0.7	2.5	0.4	0.1	0.4	0.2	4.7

As per the accounting policy for Heritage Assets within note 47, assets and additions are initially recognised at cost. Revaluations are based on specialist or insurance valuations. Sale proceeds are accounted for in accordance with statutory requirements as these assets would meet the definition of a capital receipt.

Heritage Asset Collections:

Historic Buildings

This category includes a number of historical ancillary buildings at Snibston Museum and Country Park that were part of the former colliery. At the same location, it includes the Blue Box Century Theatre. This is the only fully equipped solid structure, mobile theatre in the world. The dream of John Ridley, an engineer, was turned into reality in a Hinckley yard between 1948 and 1952. Many famous names are associated with the theatre including Laurence Olivier, Agatha Christie, Enid Blyton, Judi Dench, Helen Mirren, Tom Courtney, Derek Fowlds and Eileen Derbyshire. Also included is the medieval Manor House Museum at Donington le Heath.

The Museum Art Collection

Some of the notable paintings of most value are works by the nineteenth century local artist John Ferneley Snr.

The Artworks Collection

The collection consists of works of art which were initially acquired by the former Education Authority for loan to schools and colleges. Artists represented include Christopher Wood and William Scott.

The Archaeological Collection

This collection includes the Hallaton treasure, the largest hoard of British Iron Age coins, which was initially discovered near Hallaton in 2000. The hoard includes over 5,000 silver and gold coins, a silver-gilt Roman parade helmet, jewellery, and other objects. Most of the items date to around the time of the Roman Conquest of Britain in the 1st century AD.

The Fashion Collection

This collection includes the Symington collection which was created by the Market Harborough Company R. & W. H. Symington, which began to make corsets in the 1850s. The company eventually grew into an international concern and one of its most famous products, the Liberty Bodice, was produced for almost seventy years. This unique collection was

Notes to the Accounts

donated to the Authority's Museums Service in 1980 and tells the story of the Company over a period of one hundred and thirty years. It includes garments and supporting advertising material, which provide an insight into the development of corsetry, foundation garments and swimwear from the late 19th century through to the beginning of the 1990s.

The Working Life Collection

The collection includes steam and diesel locomotives (from the mid to late 20th century) the Whitwick hearse; steam traction engines, battery electric vehicles (including a local ice cream van).

The Civic Collection

This collection includes the ceremonial insignia and presentation silver held by the Authority. It also includes the painting 'The Melton Mowbray Horse Fair' by John Ferneley Snr which was presented to the County council by Major Guy Paget in the 1930s.

Note 19: Investment Property

Investment property assets are held specifically to generate rental income and/or for capital appreciation and are considered within the scope of IFRS 13 Fair Value measurement.

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

2020/21 £m		2021/22 £m
(0.1)	Rental Income From Investment Property	(0.1)
0.0	Direct Operating Expenses	0.0
(0.1)	(Surplus) / Deficit	(0.1)

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to maintain, enhance or develop investment properties.

The following table summarises the movement in the fair value of investment properties over the year:

2020/21 £m		2021/22 £m
1.4	Opening Balance as at 1st April	1.7
0.0	Additions – Purchases	0.0
0.0	Additions – Construction	0.0
0.0	Additions - Subsequent Expenditure	0.0
0.0	Disposals	0.0
0.3	Gain/Loss From Fair Value Adjustments	0.1
	Transfers:	
0.0	(To)/From Inventory	0.0
0.0	(To)/From Property, Plant & Equipment	0.0
1.7	Closing Balance as at 31st March	1.8

As of 31st March 2022 no investment properties are classified as assets held for sale.

Notes to the Accounts

Fair Value Hierarchy

The Authority's investment property portfolio has been assessed as Level 2 for valuation purposes. Note 47 provides details of fair value and the input level hierarchy as specified by IFRS 13.

Investment Properties	2021/22		
	£m	£m	£m
	Level 1 <i>Quoted Prices in Active Markets for Identical Assets</i>	Level 2 <i>Other Significant Observable Inputs</i>	Level 3 <i>Significant Unobservable Inputs</i>
Commercial	0.0	0.6	0.0
Community	0.0	0.8	0.0
Residential	0.0	0.4	0.0
Total	0.0	1.8	0.0

Investment Properties	2020/21		
	£m	£m	£m
	Level 1 <i>Quoted Prices in Active Markets for Identical Assets</i>	Level 2 <i>Other Significant Observable Inputs</i>	Level 3 <i>Significant Unobservable Inputs</i>
Commercial	0.0	0.6	0.0
Community	0.0	0.7	0.0
Residential	0.0	0.4	0.0
Total	0.0	1.7	0.0

Valuation Techniques

In estimating the fair value of the Authority's investment properties, the highest and best use is deemed to be their current value.

The investment property portfolio has been measured using the market approach. This valuation technique maximises the use of prices (rent values) and relevant observable inputs such as information generated from comparable market transactions to reach suitable valuation. The objective of this technique is to estimate the price at which an orderly transaction to sell an asset or transfer a liability would take place between market participants at the measurement date under current market conditions.

Valuers

The investment property portfolio has been valued in accordance with the methodologies and bases for estimation as set out in the professional standards and valuation manual of the Royal Institution of Chartered Surveyors (RICS). Investment property valuations are undertaken annually by a firm of external valuers, Bruton Knowles LLP who were commissioned by the Estates section of the Authority's Corporate Resources Department in accordance with the prescribed standards.

Note 20: Financial Instruments

The following categories of financial instruments are carried in the Balance Sheet:

31 March 2021 Long Term £m	31 March 2021 Current £m		31 March 2022 Long Term £m	31 March 2022 Current £m
		Financial Assets at Amortised Cost:		
10.0	210.2	Investments	10.0	290.5
28.7	121.8	Debtors	27.1	105.0
0.0	98.4	Cash and Cash Equivalents	0.0	112.8
0.0	0.0	Available for Sale Financial Assets	0.0	0.0
		Financial Assets at Fair Value through Profit and Loss:		
40.9	0.0	Investments	51.7	0.0
79.6	430.4	Total Financial Assets	88.8	508.3
		Financial Liabilities at Amortised Cost:		
265.3	3.7	Borrowing	264.8	3.7
51.5	177.8	Creditors	85.0	177.6
1.2	0.0	Finance Lease Liabilities	1.2	0.0
318.0	181.5	Total Financial Liabilities	351.0	181.3

As at 31st March 2022, the authority has a long term investment of £10.0m with a banking institution, £28.0m in pooled property investments and £23.7m in private debt investments. Pooled property is valued per the year end bid price or net asset value (NAV) statement. Private debt is valued per the year end NAV statement.

The value of debtors and creditors reported in the Notes to the Statement of Accounts are solely those amounts meeting the definition of a financial instrument. The balances of debtors and creditors reported in the balance sheet and Notes include balances which do not meet the definition of a financial instrument, such as tax-based debtors and creditors.

The following gains and losses are recognised in the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement:

2020/21 £m		2021/22 £m
	Net Gains/(Losses) on:	
(0.2)	Financial Assets measured at Fair Value through Profit and Loss	2.8
(0.2)	Total Net Gains/ (Losses)	2.8
4.8	Total Interest Income	5.2
15.3	Total Interest Expense	15.3

Notes to the Accounts

Fair Value of Assets and Liabilities carried at Amortised Cost

Financial liabilities and financial assets represented by Borrowings, Investments and Cash are carried in the Balance Sheet at amortised cost or fair value. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments.

31 March 2021*			31 March 2022	
Carrying Amount £m	At Fair Value £m		Carrying Amount £m	At Fair Value £m
469.0	469.0	Financial Assets	545.4	544.8
499.6	715.7	Financial Liabilities	532.2	707.5

The fair value of financial liabilities is greater than the carrying value because the Authority's portfolio of loans includes a number of fixed rate loans where the interest payable is higher than the rates available for similar loans at the Balance Sheet date. This commitment to pay interest above current market rates increases the amount that the Authority would have to pay if the lenders requested or agreed to early repayment of the loans.

Financial assets - fair value is higher than the carrying amount because the Authority holds investments where the interest rate is higher than current market rate.

Fair Value Hierarchy

The Authority's financial assets and liabilities have been assessed as Level 2 for valuation purposes. Note 47 (sub section 25) provides an explanation of fair value and the input level hierarchy.

Fair Value	2021/22		
	£m	£m	£m
	Level 1 <i>Quoted Prices in Active Markets for Identical Assets</i>	Level 2 <i>Other Significant Observable Inputs</i>	Level 3 <i>Significant Unobservable Inputs</i>
Financial Assets	0.0	51.7	0.0
Financial Liabilities	0.0	0.0	0.0
Total	0.0	51.7	0.0

Fair Value	2020/21*		
	£m	£m	£m
	Level 1 <i>Quoted Prices in Active Markets for Identical Assets</i>	Level 2 <i>Other Significant Observable Inputs</i>	Level 3 <i>Significant Unobservable Inputs</i>
Financial Assets	0.0	40.9	0.0
Financial Liabilities	0.0	0.0	0.0
Total	0.0	40.9	0.0

The fair value for financial liabilities and financial assets that are not measured at fair value included in Level 2 in the table above have been arrived at using a discounted cash flow analysis, with the most significant inputs being the discount rate.

Note 21: Inventories

	Leicestershire Highways (stores) £m	Leicestershire Highways (fuel) £m	School Food (consumables) £m	Sub-total £m	Other (less than £0.1m) £m	Total £m
Opening Balance 31 March 2021	0.7	0.1	0.2	1.0	0.3	1.3
Purchases	1.9	0.6	3.2	5.7	1.0	6.7
Recognised as an expense during the year	(1.5)	(0.6)	(3.1)	(5.2)	(1.0)	(6.2)
Closing Balance 31 March 2022	1.1	0.1	0.3	1.5	0.3	1.8

Note 22: Long Term Debtors

31 March 2021 £m		31 March 2022 £m
	Long Term Debtors (amounts falling due after one year)	
25.8	Outstanding debt relating to transferred services (e.g. Leicester City, Police, ESPO)	24.4
2.4	Residential Care Charges (secured against properties)	2.2
0.5	Other Long Term Debtors	0.5
28.7	Total Long Term Debtors	27.1

Note 23: Short Term Debtors

31 March 2021 £m				31 March 2022 £m		
Debtors	Payments in Advance	Total		Debtors	Payments in Advance	Total
116.6	23.1	139.7	Total Short Term Debtors	105.1	21.0	126.1

Debtors are shown net of a credit loss allowance of £6.5m as at 31 March 2022 (£4.7m 31 March 2021), reported in Note 44 to the accounts.

Notes to the Accounts

Note 24: Cash & Cash Equivalents

31 March 2021 £m		31 March 2022 £m
Net Cash Balance at Year End:		
10.0	School & Imprest Accounts	0.0
0.6	Main Bank Accounts	0.9
10.6	Subtotal Cash In Hand / (Overdrawn)	0.9
14.9	Service User Funds Bank Account*	15.1
72.9	Short-Term Deposits with Banks and Building Societies	96.8
98.4	Total Cash and Cash Equivalents	112.8

* uninvested funds held in separate bank accounts on behalf of service users. An equivalent amount is shown within creditors on the balance sheet.

Note 25: Long Term Creditors

31 March 2021 £m		31 March 2022 £m
Amounts Received in Advance: (more than one year)		
7.2	Section 106 Housing Developer Revenue Contributions	7.0
7.2	Total Long Term Creditors	7.0

Note 26: Short Term Creditors

31 March 2021 £m			31 March 2022 £m		
Creditors	Receipts in Advance	Total	Creditors	Receipts in Advance	Total
154.0	41.9	195.9	168.2	23.6	191.8
Total Short Term Creditors			168.2	23.6	191.8

Notes to the Accounts

Note 27: Provisions

	31 March 2021 £m	Additional Provisions £m	Provisions Used £m	31 March 2022 £m
Short Term				
Non Domestic Rates	2.8	0.0	(0.8)	2.0
Insurance	0.1	0.3	0.0	0.4
County Farms Restoration	0.0	2.4	0.0	2.4
Other	0.5	0.8	(0.3)	1.0
Total Short Term Provisions	3.4	3.5	(1.1)	5.8
Long Term				
Insurance	3.3	0.0	(1.5)	1.8
Total Long Term Provisions	3.3	0.0	(1.5)	1.8
Total Provisions	6.7	3.5	(2.6)	7.6

Details of Provisions Held:**Non Domestic Rate Appeals**

The provision represents the Authority's proportionate share, on an agency basis, of all Leicestershire billing authorities Non Domestic Rate arrears.

Insurance

The insurance policies held by the Authority require a significant level of self-insurance, the level of this being recommended by independent advisers. The monies set aside for self-insurance are split between a provision representing outstanding, unsettled claims at 31 March 2021 and a reserve to meet future claims. The provision is expected to be used within the next seven years. The Insurance provision includes Public/Employers Liability, Fire and Uninsured Losses.

County Farms Restoration

Provision for the restoration costs of a County Council tenanted farm, Firs Farm in Husbands Bosworth, due to environmental damage relating to illegal waste disposal. A remediation strategy for the farm has been agreed with the Environment Agency for the removal and proper disposal of the waste on the farm and reinstatement of the farmland planned to take place in 2023/24.

Note 28: Cash Flow Statement – Operating Activities

2020/21 £m		2021/22 £m
	<i>The cash flows for operating activities include the following items:</i>	
(5.4)	Interest Received	(4.9)
15.6	Interest Paid	15.7
	<i>The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:</i>	
(26.2)	Depreciation	(27.0)
(17.9)	Impairment and Downward Revaluations	(24.0)
(73.0)	(Increase) / decrease in Creditors	(24.4)
21.5	Increase / (decrease) in Debtors	(8.9)
(0.3)	Increase / (decrease) in Inventories	0.5
(23.6)	Movement in Pension Liability	(53.3)
(1.9)	Carrying amount of Non-Current Assets Sold or De-recognised	(10.1)
1.2	Other non-cash items charged to the net surplus or deficit on the	(0.8)
(110.0)	Total adjustments to the net surplus or deficit on the provision of services for non-cash movements	(137.2)
	<i>The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:</i>	
1.2	Proceeds from the sale of property, plant and equipment investment property and intangible assets	7.2
(10.8)	Servicing of Finance	(10.6)
59.9	Capital Grants and Contributions	58.7
50.3	Total adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	55.3

Note 29: Cash Flow Statement - Investing Activities

2020/21 £m		2021/22 £m
96.2	Purchase of property, plant and equipment, investment property	61.7
20.8	Purchase of short-term and long-term investments	90.8
(1.2)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(7.2)
(59.9)	Capital Grants and Contributions	(58.7)
0.0	Other receipts from investing activities	0.0
55.9	Net Cash Flows from Investing Activities	86.6

Note 30: Cash Flow Statement - Financing Activities

2020/21 £m		2021/22 £m
0.0	Cash receipts of short-term and long-term borrowing	0.0
0.5	Repayments of short-term and long-term borrowing	0.5
0.5	Net Cash Flows from Financing Activities	0.5

Note 31: Pooled Budgets

The Authority's Adults and Communities department participates in three pooled budget arrangements with local health authorities, the details of which are outlined below.

a) Integrated Community Equipment Service

The other members that contribute to this pool are Leicester City Council, Rutland County Council, NHS West Leicestershire Clinical Commissioning Group, NHS East Leicestershire and Rutland Clinical Commissioning Group and NHS Leicester City Clinical Commissioning Group. Leicester City Council acts as the host authority. The Authority contributed £1.2m (2020/21 £1.2m) to the pool. The memorandum account shows total expenditure of £6.6m (2020/21 £5.9m) and gross income of £6.6m (2020/21 £5.9m). Funding commenced in 2005/06 and the partners have agreed to commission this service until March 2022.

2020/21 £m		2021/22 £m
	Funding Provided to the Pooled Budget	
(1.2)	Leicestershire County Council	(1.2)
(4.7)	Clinical Commissioning Groups / Leicester City Council / Rutland County Council	(5.4)
(5.9)	Total	(6.6)
	Expenditure Met from the Pooled Budget	
1.2	Leicestershire County Council	1.2
4.7	Clinical Commissioning Groups / Leicester City Council / Rutland County Council	5.4
5.9	Total	6.6
0.0	Net Position on the Pooled Budget	0.0

Notes to the Accounts

b) The provision of services for adults with learning disabilities

Partners who contribute to this pool are NHS West Leicestershire Clinical Commissioning Group and NHS East Leicestershire and Rutland Clinical Commissioning Group. Leicestershire County Council acts as host to the arrangement. The Authority contributed £9.4m (2020/21 £8.4m). The memorandum account shows total expenditure of £16.9m (2020/21 £15.9m) and gross income from the partners of £16.9m (2020/21 £15.9m). Any net over/underspend arising on the pooled budget is paid by/returned to the partners through revised contributions to the pool. Funding for this service commenced in 2005/06. Partners have a pooled budget agreement in place operated under section 75 of the NHS Act 2006.

2020/21 £m		2021/22 £m
	Funding Provided to the Pooled Budget	
(8.4)	Leicestershire County Council	(9.4)
(7.5)	Clinical Commissioning Groups	(7.5)
(15.9)	Total	(16.9)
	Expenditure Met from the Pooled Budget	
8.4	Leicestershire County Council	9.4
7.5	Clinical Commissioning Groups	7.5
15.9	Total	16.9
0.0	Net Position on the Pooled Budget	0.0
0.0	Surplus to the Authority	0.0

c) The Better Care Fund.

On the 1st April 2018, the Authority's Adults and Communities Department entered into a mandatory pooled budget arrangement under Section 75 of the NHS Act 2006 with NHS West Leicestershire Clinical Commissioning Group and NHS East Leicestershire and Rutland Clinical Commissioning Group. The Better Care Fund enables local authorities and the NHS to jointly plan and deliver local health and social care services. Leicestershire County Council acts as the host to the arrangement but not all expenditure incurred by the pool is passed through the Authority's ledger. The following memorandum account shows gross expenditure of £76.7m (2020/21 £70.3m) and gross income of £76.7m (2020/21 £70.3m).

2020/21 £m		2021/22 £m
	Income	
(48.7)	Clinical Commissioning Groups	(55.1)
(17.2)	Improved Better Care Fund Grant	(17.2)
(4.4)	Disabled Facilities Grant	(4.4)
(70.3)	Total	(76.7)
	Expenditure	
49.2	Leicestershire County Council Managed Schemes	54.7
16.7	Clinical Commissioning Groups Managed Schemes	17.6
4.4	Disabled Facilities Grant	4.4
70.3	Total	76.7
0.0	Net Position on the Pooled Budget	0.0

Note 32: Senior Officers' Remuneration

- a) The Accounts and Audit (England) Regulations 2015 require the Authority to disclose remuneration for all employees earning over £50,000, plus additional disclosure for those senior officers who have the power to direct or control the major functions of the Authority.

Post holder Information (Post title)	Salary £000	Compensation for loss of office £000	Benefits in kind £000	Total Remuneration Excl Employers Pension Contribution £000	Employers Pension Contributions (N1) £000	Total Remuneration - including Employers Pension Contribution £000
2021/22						
Chief Executive - John Sinnott	212	0	0	212	0	212
Director of Adults & Communities	141	0	0	141	39	180
Director of Public Health	141	0	0	141	20	161
Director of Children & Family Services	141	0	0	141	39	180
Director of Corporate Resources - S151 Officer	141	0	0	141	39	180
Director of Environment & Transport	141	0	0	141	39	180
Director of Law and Governance -Monitoring Officer	132	0	0	132	36	168
Total	1,049	0	0	1,049	212	1,261
2020/21						
Chief Executive - John Sinnott	209	0	0	209	0	209
Director of Adults & Communities	139	0	0	139	37	176
Director of Public Health	139	0	0	139	20	159
Director of Children & Family Services	135	0	0	135	35	170
Director of Corporate Resources - S151 Officer	135	0	0	135	35	170
Director of Environment & Transport	135	0	0	135	35	170
Director of Law and Governance – Monitoring Officer	126	0	0	126	33	159
Total	1,018	0	0	1,018	195	1,213

There were no payments made for bonuses, expense allowances or other payments.

N1 – Revised employer's pension contribution rates in 2021/22.

Notes to the Accounts

- b) The Authority's other employees whose remuneration, taxable expenses and severance (if applicable), was £50,000 or more are detailed below. This information does not include employer's pension contributions.

2020/21		Remuneration Band	2021/22	
Including Severance	Excluding Severance		Including Severance	Excluding Severance
No. of Employees	No. of Employees		No. of Employees	No. of Employees
150	150	£50,000-£54,999	183	183
78	76	£55,000-£59,999	76	76
60	60	£60,000-£64,999	72	72
32	32	£65,000-£69,999	32	32
24	24	£70,000-£74,999	33	33
9	9	£75,000-£79,999	6	6
8	8	£80,000-£84,999	7	7
3	3	£85,000-£89,999	7	6
1	1	£90,000-£94,999	1	2
9	9	£95,000-£99,999	3	3
1	1	£100,000-£104,999	9	8
0	0	£105,000-£109,999	1	1
2	1	£110,000-£114,999	2	3
2	2	£115,000-£119,999	1	0
1	1	£120,000-£124,999	2	2
0	0	£155,000-159,999	1	0
380	377	Total	436	434

Note: the numbers above include Leicestershire maintained schools.

- c) The numbers of exit packages with total cost per band and total cost of compulsory and other redundancies are set out in the table below:

Exit Package Cost Band	Number of Compulsory Redundancies		Number of Other Departures Agreed		Total number of Exit Packages by Cost Band		Total cost of Exit Packages in each Cost Band*	
	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21 £m	2021/22 £m
£0 - £20,000	6	10	20	35	26	45	0.2	0.2
£20,001 - £40,000	1	1	8	3	9	4	0.2	0.1
£40,001 - £60,000	1	0	1	2	2	2	0.1	0.1
£60,001 - £80,000	0	0	0	1	0	1	0.0	0.1
£80,001 - £100,000	0	1	1	0	1	1	0.1	0.1
£150,001 - £200,000	0	0	1	0	1	0	0.2	0.0
Total	8	12	31	41	39	53	0.8	0.6

i) The above table includes accrued liabilities. See note 42 for further details.

ii) The numbers of officers shown are the actual number, not full time equivalents.

Note 33: Members' Allowances

Amounts were paid to members of the Authority as follows:

2020/21 £m		2021/22 £m
0.7	Basic Allowance	0.7
0.3	Special Responsibility Allowances	0.4
1.0	Total	1.1

Note 34: External Audit Costs

The Authority has incurred the following costs in relation to the audit of the statement of accounts:

2020/21 £		2021/22 £
	Fees payable to external auditor:	
107,602	Annual audit	139,777
5,500	Other services provided during the year	6,917
113,102	Total	146,694

Note 35: Dedicated Schools Grant

The council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency (ESFA), the Dedicated Schools Grant (DSG). The DSG is ringfenced and can only be applied to meet expenditure properly included in the schools budget, as defined in the School Finance and Early Years (England) Regulations 2021. The schools budget includes elements for a range of educational services provided on an authority-wide basis and for the individual schools budget (ISB), which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2021/22 are as follows:

2020/21			Schools Budget Funded by DSG	2021/22		
£m	£m	£m		£m	£m	£m
Central Exp	Individual Schools Budget	Total		Central Exp	Individual Schools Budget	Total
		(531.9)	Final DSG for 2021/22 before academy and high needs recoupment			(577.9)
		347.1	Academy and high needs figure recouped for 2021/22			380.0
		(184.8)	Total DSG after academy and high needs recoupment for 2021/22			(197.9)
		4.1	Plus: brought forward from 2020/21			0.0
		0.0	Less: Carry forward to 2022/23 agreed in advance			0.0
(96.6)	(84.2)	(180.7)	Agreed initial budgeted distribution in 2021/22	(111.3)	(86.6)	(197.9)
0.2	0.0	0.2	In year adjustments	0.4	0.0	0.4
(96.8)	(84.2)	(180.9)	Final budgeted distribution for 2021/22	(110.9)	(86.6)	(197.5)
114.3	0.0	114.3	Less: Actual central expenditure	126.4	0.0	126.4
0.0	77.8	77.8	Less: Actual ISB deployed to schools	0.0	84.3	84.3
0.0	0.0	0.0	Plus: Local Authority contribution for 2021/22	0.0	0.0	0.0
		11.1	In year carry forward to 2022/23	15.5	(2.3)	13.2
		0.0	Plus: Carry-forward to 2022/23 agreed in advance			0.0
		0.0	Carry-forward to 2022/23			0.0
		0.0	DSG unusable reserve at the end of 2020/21			11.1
		0.0	Addition to DSG unusable reserve at the end of 2021/22			13.2
		11.1	Total of DSG unusable reserve at the end of 2021/22			24.3
		11.1	Net DSG position at the end of 2021/22			24.3

Note 36: Grant Income

The Authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement (CIES):

- (i) Credited to the Taxation and Non Specific Grant Income in the CIES.

2020/21 £m		2021/22 £m
	Revenue:	
0.0	Revenue Support Grant (RSG)	0.0
19.4	Covid-19 Grant	15.1
3.8	New Homes Bonus Scheme Grant	2.6
13.0	Social Care General Grant	14.3
2.3	Tax Income Guarantee Grant	0.0
38.5		32.0
	Capital:	
	<i>Department for Education:</i>	
0.0	Basic Need	16.7
3.0	Maintenance	4.1
0.0	High Needs Provision	3.6
	<i>Department for Transport:</i>	
7.8	Local Transport Plan - Maintenance	7.9
2.7	Local Transport Plan – Integrated Transport Schemes	2.7
2.4	Maintenance Incentive Element	2.0
12.6	Pothole Grant	7.9
	<i>Department for Business, Energy and Industrial Strategy</i>	
3.6	Public Sector Decarbonisation Scheme	3.6
7.1	Section 106 Housing Developer Contributions	6.6
20.7	Other Capital Contributions (below £1m at 31 March 2022)	3.6
59.9		58.7
98.4	Total (Note 14 non ring-fenced government grants and capital grants and contributions)	90.7

(ii) Credited to gross income within the Continuing Services section of the CIES:

2020/21 £m		2021/22 £m
	<i>Children and Family Services – Education:</i>	
184.6	Dedicated Schools Grant	197.5
5.4	Pupil Premium Grant	5.2
1.0	Pupil Premium – Covid Grant	1.3
2.7	Universal Infant Free School Meals	2.6
1.5	PE & Sports Grant	1.6
0.8	Adoption Support Fund	1.0
0.5	Children’s Innovation Partnership	1.0
0.8	Troubled Families Programme	1.1
1.8	Asylum Seekers	2.1
199.1		213.4
	<i>Adults and Communities – Dept of Health:</i>	
17.2	Improved Better Care Fund	17.2
0.0	Covid Grant	15.7
4.7	Skills Funding Agency	4.7
0.0	Household Support Fund	3.6
1.6	Winter Grant	2.1
1.2	Independent living Fund	1.2
24.7		44.5
	<i>Public Health</i>	
25.2	Public Health Grant	25.5
5.1	Covid – Contain Funding	12.4
0.5	Covid – Public Health	1.8
0.0	Community Testing	1.7
0.7	Domestic Abuse Services	1.3
0.4	Test & Trace Grant	1.1
0.0	Green Homes Grant	1.0
31.9		44.8
	<i>Environment & Transport</i>	
0.2	Home to School Transport Grant	1.2
1.0	Bus Service Operators Grant	1.2
	<i>Corporate Resources</i>	
1.5	Music Grant	1.5
42.0	Other income (below £1m at 31 March 2022) and REFCUS	17.4
298.9	Total	324.0

b) The Authority has received grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies to be returned to the giver. The balances at the year end are as follows:

31 March 2021 £m	Short-Term Capital Grants Receipts in Advance:	31 March 2022 £m
2.8	Dept. for Transport: National Productivity Incentive Fund	2.4
3.6	Dept. for Business, Energy & Industrial: Decarbonisation	0.0
2.4	Dept. for Transport: Pothole Grant	4.0
2.3	Section 106 Housing Developer Contributions	1.9
1.4	Other Grants and Contributions	0.2
12.5	Total	8.5

31 March 2021 £m	Long-Term Capital Grants Receipts in Advance:	31 March 2022 £m
44.3	Section 106 Housing Developer Contributions	78.0

Notes to the Accounts

44.3	Total	78.0
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Note 37: Related Parties

Details of the total Government grants received are shown in Notes 15 and 36. The employers' contribution paid to the Pension Fund is shown in Note 16. Interests in consortia and other organisations are disclosed in Note 38. Details of the related party transactions with the Eastern Shires Purchasing Organisation (ESPO) are included within Note 38. The Authority is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Authority or be controlled or influenced by the Authority.

Central Government

Central Government has significant influence over the general operations of Authority. It is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. Council Tax). Grants received from government departments are set out in the analysis in Note 36. Grant receipts outstanding at 31 March are also shown in Note 36.

Members

Members of Leicestershire County Council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2021/22 is shown in Note 33. During 2021/22, works and services to the total value of less than £0.1m (2020/21 £0.1m) were commissioned from companies, in which one members had an interest. Contracts were entered into in full compliance with the Authority's standing orders.

Currently, the Authority has contracts with voluntary and community sector organisations to the value of less than £0.3m (2010/21, £0.1m), in which 8 members (2020/21, 6 members) have an interest. In addition, payments totalling less than £0.2m have been made during 2021/22 (2020/21, less than £0.1m) to organisations, in which 4 members had a position on the governing body (2020/21, 3 members). In all instances, the payments were made with proper consideration of declarations of interest. The relevant members did not take part in any discussion or decision relating to the payments. Details of all these transactions are recorded in the *Register of Members' Interest*, which is available for public inspection at www.leicestershire.gov.uk

Officers

During 2021/22, no works and services were procured (2020/21 none) in which senior officer's or their family member had an interest.

Other Public Bodies (Subject to Common Control by Central Government)

The Authority has three pooled budget arrangements with local health authorities for the supply of aids for daily living, the Better Care Fund, drugs and alcohol support and the provision of services for adults with learning difficulties. Transactions and balances are detailed in Note 31.

Note 38: Interests in Other Consortia

a) Eastern Shires Purchasing Organisation (ESPO)

The Authority is a member of the Eastern Shires Purchasing Organisation involved in the negotiation of contracts for supplies to its members and the provision of a central warehouse for the supply of items in common use. The Authority had an outstanding creditor balance of less than £0.1m (2020/21, less than £0.1m) and an outstanding debtor balance of £0.4m as at 31 March 2022 (2020/21 £0.2m). In 2005, the Authority entered into a 25 year borrowing arrangement of £12.5m on behalf of the constituent members of the consortium to finance the provision of a new warehouse and integrated offices. The loan outstanding as at 31 March 2022 is £4.3m (2020/21 £4.8m).

The Authority in effect owns approximately one sixth of ESPO assets and liabilities, which in 2021/22 were net assets of £15.6m (LCC £2.6m). These are not included on the Authority's Balance Sheet. A copy of ESPO's statement of accounts is available from ESPO, Barnsdale Way, Grove Park, Enderby, Leicester. LE19 1ES.

b) Leicester, Leicestershire and Rutland Combined Fire Authority

The Authority is a constituent member of Leicester, Leicestershire and Rutland Combined Fire Authority. The Authority had an outstanding debtor balance of £0.3m as at 31 March 2022 (2020/21 Less than £0.2m). A copy of the Fire Authority statement of accounts is available from: Leicester, Leicestershire and Rutland Combined Fire Authority at 12 Geoff Monk Way, Birstall, Leicester, LE4 3BU.

c) East Midlands Shared Services

The Authority runs a joint operation with Nottingham City Council (NCC) to provide shared transactional finance, human resources and payroll services to both authorities under the name of East Midlands Shared Services (EMSS). EMSS operates under a Joint Committee established under section 102 of the Local Government Act 1972. The Joint Committee does not have a separate legal personality and is therefore not a separate entity.

Operations relating to EMSS are carried out at both LCC and NCC premises with LCC being the employing authority and NCC the host authority. In line with the partnership agreement the net expenditure is shared between the two authorities by allocating an equal share of the financial benefits (savings) accruing from the operation of EMSS. This has resulted in a share of net costs for the Authority of 44.7%. EMSS does not separately own any assets or liabilities.

A summary of the income and expenditure of EMSS and the associated amounts included in the Authority's accounts are as follows:

Total EMSS 2020/21 £m	Amounts Included in LCC CIES 2020/21 £m		Total EMSS 2021/22 £m	Amounts Included in LCC CIES 2021/22 £m
(1.4)	(1.4)	Income:	(1.2)	(1.2)
(0.5)	(0.5)	Direct external income - LCC	(0.5)	(0.0)
(0.0)	(2.5)	Direct external income – NCC	(0.0)	(2.7)
		NCC share of net LCC direct costs		
(1.9)	(4.4)	Total Income	(1.7)	(3.9)
		Expenditure:		
6.0	6.0	Direct costs incurred by LCC	6.0	6.0
0.0	0.0	Direct costs incurred by NCC	0.4	0.0
6.0	6.0	Total Expenditure	6.4	6.0
4.1	1.6	Net Expenditure	4.7	2.1

d) Active Together

Active Together, formerly known as LeicesterShire & Rutland Sport, is an active partnership working collaboratively with a range of partners across Leicestershire, Leicester and Rutland, to help communities realise the benefits of a more physically active life. Active Together is funded from different sources including Leicestershire County Council (LCC) and Sport England. LCC is the host Authority and Active Together accounts form a part of the overall Public Health budget. A summary of the income and expenditure specific to Active Together follows:

2020/21 £m	Income and Expenditure Category	Sport England £m	Local Authority £m	Other Public Sector Income £m	Non- public Income £m	2021/22 £m
(2.1)	Income:					
0.0	Revenue Grants	(1.1)	(1.6)	(0.0)	(0.0)	(2.7)
0.0	Membership Income	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)
0.0	Sponsorship Income	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)
(0.3)	Other Income	(0.0)	(0.0)	(0.4)	(0.0)	(0.4)
0.0	Enterprise & Innovation	(0.0)	(0.0)	(0.0)	(0.0)	(0.0)
(2.4)	Total Income	(1.1)	(1.6)	(0.4)	(0.0)	(3.1)

Notes to the Accounts

2020/21	Income and Expenditure Category	Sport England	Local Authority	Other Public Sector	Non-public Income	2021/22
£m		£m	£m	£m	£m	£m
	Expenditure:					
1.1	Support costs	0.5	0.7	0.1	0.0	1.3
0.1	Overheads	0.0	0.1	0.0	0.0	0.1
0.9	Get Active	0.2	0.7	0.1	0.0	1.0
0.1	Stay Active	0.0	0.1	0.0	0.0	0.1
0.0	Active Economy	0.0	0.0	0.0	0.0	0.0
0.1	Well Led	0.0	0.0	0.0	0.0	0.0
0.1	Workforce	0.0	0.1	0.0	0.0	0.1
0.1	MarComms	0.0	0.2	0.0	0.0	0.2
0.0	Active Places	0.2	0.0	0.0	0.0	0.2
0.0	Enterprise & Innovation	0.0	0.0	0.0	0.0	0.0
2.5	Total Expenditure	0.9	1.9	0.2	0.0	3.0
0.1	Net	(0.2)	0.3	(0.2)	0.0	(0.1)
(0.1)	Earmarked Deferred project Expenditure/(Net Deficit Required from Reserves)					(0.1)

e) Leicestershire County Council Pension Fund

Leicestershire County Council is the administering authority for the purposes of the Leicestershire County Council Pension Fund (the Fund) under the Local Government Pension Scheme (Administration) Regulations 2013. Recharges from the Authority to the Fund for Pension scheme administration, and oversight and governance, totalled £2.8m (2020/21, £1.7m). The majority of transactions for the Fund are processed by the Authority and are recovered from the Fund. At 31 March 2022 the Authority had a debtor with the fund of £1.7m (31 March 2021, debtor £1.8m).

It has not been possible to apportion, on a reasonable basis, the costs and benefits of key management personnel between the Council and the Fund. However, Members' Allowances and Officers' Remuneration are disclosed in Notes 32 and 33.

administering authorities participating in the LGPS Central Pool. The Company aims to use the combined buying power of its Partner Funds to reduce costs, improve investment returns and widen the range of available asset classes for investment for the benefit of local government pensioners, employees and employers.

issues. The joint committee provides assistance, guidance and recommendations to the individual councils, taking into consideration the conflicting demands and interests of the participants within the pool. The joint committee does not have delegated authority to make binding decisions on behalf of the participating councils.

Further details in respect of the LGPS Central Pool are set out in the Pension Fund Accounts.

f) Leicester and Leicestershire Business Rates Pool

The Local Government Finance Act 2012 introduced the business rates retention system from 1 April 2013. The arrangements enable local authorities to retain a proportion of the business rates generated in their area. Billing authorities collect rates on behalf of Central Government (50%), Major Preceptors – Leicestershire County Council (9%) and the Leicestershire Fire and Rescue Service (LFRS) (1%) – and themselves (40%).

There are two "baselines" for each local authority - a funding baseline and a rates baseline. Where the funding baseline is higher than the rates baseline (as is the case for the Authority) the authority requires a "top-up" and is not subject to a levy on any business rates growth. Where an authority's rates baseline is higher than its funding baseline, the authority is in a "tariff" position and will contribute to a central fund which is redistributed to "top-up" authorities.

Notes to the Accounts

“Tariff” authorities are subject to a levy on any real terms growth in business rates at a maximum rate of 50%. In non-Pooled areas the tariff is payable to the Government and will be used to fund “safety net” payments to authorities which have seen significant reductions in business rates income. The safety net is currently activated if retained rates fall below 92.5% of the funding baseline for the authority.

Authorities are invited to form Pools. For tariff and top-up purposes and also regarding levy and safety net calculations, the Government treats a Pool as if it were a single entity.

The Authority, Leicester City Council, the Combined Fire Authority and all the Leicestershire District Councils have agreed to operate a pooling agreement for business rates levies and safety net payments, the Leicester and Leicestershire Pool (LLP). The Authority is the lead authority for the LLP.

A summary of the position for 2021/22 is shown below which shows an overall surplus on the Pool of £13.4m.

2021/22	Funding Baseline £m	Rates Baseline £m	Retained Rates £m	Levy £m	Safety Net £m
Blaby	2.2	16.8	20.6	1.9	0.0
Charnwood	4.3	19.7	21.2	0.8	0.0
Harborough	1.8	15.4	19.9	2.2	0.0
Hinckley & Bosworth	2.6	12.2	15.2	1.5	0.0
Melton	1.3	5.7	7.0	0.6	0.0
NW Leicestershire	2.4	20.6	32.6	6.0	0.0
Oadby & Wigston	1.5	5.3	6.0	0.4	0.0
Total	16.1	95.7	122.5	13.4	0.0
2021/22 Net Gain					13.4
Net Gain b/f					11.7
Less payment due to the LLEP					(9.7)
Total 31 March 2022					15.4

2020/21	Funding Baseline £m	Rates Baseline £m	Retained Rates £m	Levy £m	Safety Net £m
Blaby	2.2	16.8	19.3	1.3	0.0
Charnwood	4.3	19.7	20.6	0.5	0.0
Harborough	1.8	15.4	19.2	1.9	0.0
Hinckley & Bosworth	2.6	12.2	15.1	1.4	0.0
Melton	1.3	5.7	6.4	0.4	0.0
NW Leicestershire	2.4	20.6	28.4	3.9	0.0
Oadby & Wigston	1.5	5.3	5.9	0.3	0.0
Total	16.1	95.7	114.9	9.7	0.0
2020/21 Net Gain					9.7
Net Gain b/f					12.6
Less payment due to the LLEP					(10.6)
Total 31 March 2021					11.7

The total of £15.4m held as at 31 March 2022 comprises a £2.0m contingency towards future Pools, with the balance of £13.4m for investment in the wider Leicestershire area and is shown as a creditor in the Authority’s accounts. The contingency is shown in the Authority’s accounts as a receipt in advance; £1.4m held on behalf of the Pool members and the balance of £0.6m, the Authority’s share, is held as part of the Business Rates Retention Reserve.

g) Concessionary Travel Fares Scheme

The Authority administers the Concessionary Travel Fares Scheme in Leicestershire, which includes areas covered by District Councils. In previous financial years the County Council also administered the scheme for routes within the Leicester City boundary, this arrangement ceased on 1 April 2021. Income and expenditure for the scheme is shown below.

2020/21 £m		2021/22 £m
(9.2)	Income	0.0
14.2	Expenditure	4.4
5.0	Net Cost	4.4

h) East Midlands Development Corporation

Leicestershire County Council is one of five East Midlands local authority owners of EM DevCo Ltd. The company is working with partners from business, academia, and government to supercharge the local economy and create tens of thousands of new jobs via three landmark developments of national significance. The three developments of regeneration sites are:

- Toton & Chetwynd East Midlands Hub
- Ratcliffe-on-Soar Power Station area
- East Midlands Airport area

The developments cover the size of three Olympic Parks with transformational opportunities around three main growth clusters situated within the borders of Nottinghamshire, Derbyshire and Leicestershire, and close to the core cities of Nottingham, Derby and Leicester. These new plans could create 84,000 jobs and add billions in value to the regional economy. Our Net Zero ambitions for future infrastructure developments will ensure local growth, full and productive employment for all, and inclusive communities are created.

During 2021/22 Leicestershire County Council contributed £0.5m towards the set up and operational costs of the company. The contribution is included in gross expenditure within the Councils CIES. There were no outstanding balance with the company as at the balance sheet date.

The financial statements for the company are not yet available at the time of reporting the Council's draft accounts. A summary position will be included when the Council's audited accounts are published.

i) East Midlands Freeport

Leicestershire County Council is the accountable body for the proposed East Midlands Freeport. Freeports are a flagship Government programme that will play an important part in the UK's post Covid economic recovery and contribute to realising the levelling up agenda, bringing jobs, investment and prosperity to some of the most deprived communities, with targeted and effective support. The East Midlands Freeport (EMF) is the UK's only inland Freeport and features three main 'tax sites' straddling three East Midlands counties.

The EMF brings together a mix of industries and collaborating partners, combining public and private sector oversight and expertise from key sectors including logistics, technology, transport and education. Work to develop a Business Case began in 2021 and tax site designation was awarded by HM Treasury in March 2022. The Full Business Case was submitted to Government in mid-April 2022 and full designation is expected in the summer of 2022 subject to legislative timetables. A limited liability company will be created during 2022/23 to manage the arrangement from the point of designation.

Membership of the arrangement comprises of 12 organisations, including: Leicestershire County Council (Lead Authority), Nottinghamshire County Council, Derbyshire County Council, North West Leicestershire District Council, Rushcliffe Borough Council, South Derbyshire District Council, East Midlands Airport, SEGRO, Maritime Transport, Goodman, Etwall Land Ltd and Uniper UK.

As at the balance sheet date, 31 March 2022, the County Council had incurred gross expenditure of £1.2m partly offset by government grant of £0.5m, giving net costs of £0.7m. These are shown with the CIES. The intention is that these will be recovered from the new company, once it is established, from the growth in business rates that the EMF will be able to retain. As no company was in place at 31st March 2022 no debtor has been included in the Council's accounts.

Note 39: Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to fund it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed.

2020/21 £m		2021/22 £m
236.5	Opening Capital Financing Requirement	232.3
2.0	Revised MRP (removal of commutation adjustment)	0.0
	Capital Investment:	
90.8	Property, Plant and Equipment	69.0
0.2	Intangible Assets	0.0
14.6	Revenue Expenditure Funded from Capital under Statute	13.7
	Sources of Finance:	
(1.2)	Capital Receipts	(7.1)
(72.5)	Government grants and other contributions	(69.7)
(31.9)	Direct revenue contributions	(6.0)
(6.2)	Statutory Minimum Revenue Provision	(6.2)
0.0	Additional (Voluntary) Minimum Revenue Provision (N1)	(12.0)
232.3	Closing Capital Financing Requirement	214.0
	Explanation of Movements in Year	
	Increase in underlying need to borrow:	
0.0	Supported by government financial assistance	0.0
0.0	Unsupported by government financial assistance	0.0
(4.2)	Minimum Revenue Provision	(18.2)
(4.2)	Increase/(Decrease) in Capital Financing Requirement	(18.2)

(N1) During 2021/22 the County Council made an additional MRP contribution of £12m, funded from revenue and reserve balances, to reduce the capital financing requirement. This reduces the need to borrow, saving future capital financing costs.

Note 40: Leases

a) Amounts Paid to Lessors

Finance lease rentals paid to lessors in the year totalled £0.3m (2020/21, £0.3m). Lease rentals paid to lessors during the year in respect of operating leases totalled £1.8m (2020/21 £1.2m).

b) Amounts Received from Lessees

Lease rentals on Authority owned buildings received from lessees during the year in respect of operating leases totalled £8.4m (2020/21 £4.2m). Expected Lease rentals projected to be received in 2021/22 is £8.5m.

c) Finance Leased Assets

The Council has four buildings that it uses under finance leases. These assets are carried as Property, Plant and Equipment in the balance sheet, at a value of £0.6m as at 31 March 2022 (31 March 2021 £0.7m).

The Council has a liability to make payments under these leases during 2021/2022 and beyond:

	2020/21			2021/22		
	Finance Lease Principal (NPV) £m	Finance Cost £m	Finance Leases Total £m	Finance Lease Principal (NPV) £m	Finance Cost £m	Finance Leases Total £m
Lease Payments due:						
Within 1 year	0.1	0.2	0.3	0.1	0.2	0.3
2 to 5 years	0.3	0.8	1.1	0.3	0.8	1.1
Over 5 years	0.7	2.9	3.6	0.7	2.7	3.4
Total	1.1	3.9	5.0	1.1	3.7	4.8

Note 41: Impairment Losses

During 2021/22, the Authority has not recognised any impairment losses (2020/21 nil). However, revaluations downwards of £21.8m (2020/21 £13.2m) have been recognised in the Revaluation Reserve and revaluations downwards of £12.1m (2020/21 £16.6m) have been recognised in the Comprehensive Income and Expenditure Statement. There have also been reversal of historical downwards revaluations of £6.1m (2020/21 £1.0m) in the Comprehensive Income and Expenditure Statement.

Note 42: Termination Benefits

Termination benefits arise when employment is terminated by the Authority before the normal retirement date, or whenever an employee accepts voluntary redundancy in exchange for these benefits. The Authority recognises termination benefits as a liability and an expense if the Authority is demonstrably committed to a detailed formal plan without realistic possibility of withdrawal. In the case of an offer made to encourage voluntary redundancy, termination benefits are measured based on the number of employees expected to accept the offer. The total termination benefits for 2021/22 are £0.6m (2020/21 £0.9m).

Note 43: Contingent Liabilities

Municipal Mutual Insurance Limited (MMI), the Authority's former insurer between November 1969 and October 1991, ceased writing insurance business owing to financial difficulties in September 1992. MMI made a scheme of arrangement with its creditors in the event of the company becoming insolvent.

The latest financial information for MMI, as disclosed in their Accounts for the year to 30 June 2022, shows a balanced position. As a result, the scheme administrators do not intend to request any additional contributions. However, it should be noted that there is a contingent liability for any additional deficit due to the uncertainty of the value of incurred but not reported (IBNR) claims. A reserve has been established to reduce the risk to the Authority of any further liabilities under the MMI scheme of arrangement and in respect of any other uninsured losses.

Note 44: Nature and Extent of Risks Arising from Financial Instruments

The Authority's activities expose it to a variety of financial risks:

- (i) Credit risk – the possibility that other parties might fail to pay amounts due to the Authority
- (ii) Liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments
- (iii) Market risk – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by the Corporate Resources Department, under policies approved by the Authority in the Annual Treasury Management Strategy. The Authority provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

(i) Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers.

This risk is minimised through the Annual Investment Strategy. This requires that deposits are not made with financial institutions unless they meet certain identified minimum credit criteria as laid down by Link Asset Services, who act as treasury management advisors to the Authority. These minimum criteria include a number of factors including credit ratings assigned by Fitch and Moody's Ratings Services, the rating of the counterparty's sovereign government and the cost of Credit Default Swaps (in effect, the cost of insuring against the risk of default by a counterparty).

Maximum limits for funds on loan and maturity dates exist for each acceptable counterparty and vary according to Link Asset Services assessment of their overall financial strength. The Authority will only lend for a maximum of one year (Link Asset Services have a two year period for a small number of counterparties) and will not lend to any counterparty that has a maximum period of less than six months within Link Asset Services matrix.

Customers are not assessed for credit risk other than for tenancy agreements and major contracts.

The matrix in respect of money market loans made by the Authority are detailed below:

Matrix for UK Banks and Building Societies

Maximum Sum Outstanding	£70m	£50m	£30m
Maximum Loan Period	1 year	1 year	6 months
General Description	'Special Instructions' (i.e. significant element of UK-Government ownership) and included in Link list for period of 1 year or more	Not 'special instructions' and included in Link list for period of 1 year or more	Included in Link list for period of 6 months

Matrix for Overseas Banks

Maximum Sum Outstanding	£20m	£10m
Maximum Loan Period	1 year	6 months
Minimum Fitch Ratings	Included in Link list for period of 1 year or more	Included in Link list for period of 6 months

A maximum of £50m can be invested with all banks domiciled within a single country (note: there is no limit for total lending to UK financial institutions)

Other UK Local Authorities

A maximum of £10m can be invested per authority for up to 1 year.

Money Market Funds

AAA-rated only

Maximum amount in any single fund = £30m

Maximum amount in all Money Market Funds = £125m

Debt Management Office (DMO) (Executive Agency of HM Treasury)

No restriction on loan amounts or periods. In the event that the maximum loan length is extended beyond the current 6 month period, no loan will have a maturity above 12 months.

Exposure to Credit Risk

The Authority's maximum exposure to credit risk in relation to its investments in banks and building societies is 100% of its investments, but this cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there was no evidence at 31 March 2022 that this was likely to crystallise.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and uncollectability over the last five financial years, adjusted to reflect current market conditions.

	Amount at 31 st March 2021	Historical experience of default	Historical experience adjusted for market conditions at 31 March 22	Estimated maximum exposure to default and un- collectability	Amount at 31 st March 2022
	£m	%	%	£m	£m
Deposits with banks and financial institutions	308.2	0.0	0.0	0.0	387.3
Sales ledger	47.9	0.2	0.0	0.0	42.0
Total	356.1				429.3

No credit limits were exceeded during the reporting period and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Authority does not generally allow credit for customers. The past due but not impaired Sales ledger debt can be analysed by age as follows:

2020/21 £m		2021/22 £m
36.7	Less than three months	25.8
2.1	Three to six months	3.9
3.3	Six months to one year	4.7
5.6	More than one year	7.6
47.7	Total	42.0

In respect of the above sales ledger debt, the Authority has made a provision of £6.5m for potential doubtful debts.

(ii) Liquidity risk

The Authority has a record of expected cash flows which is used to ensure that cash is available as needed. If unexpected movements happen, the Authority has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The Authority sets limits on the proportion of its fixed rate borrowing during specific periods. The strategy is to ensure that not more than 50% of loans are due to mature within any rolling five-year period through a combination of careful planning of new loans taken out and (where it is economic to do so) making early repayments.

The maturity analysis of financial liabilities is as follows:

31 March 2021 £m		31 March 2022 £m
	Analysis of Loan Maturity Profile:	
3.7	Less than 1 year	3.7
3.7	Total Short Term Loans by Maturity	3.7
1.0	Between 1 and 2 years	1.0
6.4	Between 2 and 5 years	6.5
2.1	Between 5 and 10 years	1.6
0.3	Between 10 and 15 years	0.3
0.4	Between 15 and 20 years	0.4
17.9	Between 20 and 25 years	23.7
48.1	Between 25 and 30 years	58.2
110.3	Between 30 and 35 years	109.5
25.2	Between 35 and 40 years	9.9
20.1	Between 40 and 45 years	20.1
33.5	Greater than 45 years	33.5
265.3	Total Long Term Loans by Maturity	264.7
269.0	Total Loans by Maturity	268.4

All trade and other payables are due to be paid in less than one year.

(iii) Market risk

Interest rate risk

The Authority is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Surplus or Deficit on the Provision of services will rise
- Borrowings at fixed rates – the fair value of the liabilities borrowings will fall
- Investments at variable rates – the interest income credited to the Surplus or Deficit on the Provision of services will rise
- Investments at fixed rates – the fair value of the assets will fall

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus and Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in the Comprehensive Income and Expenditure Statement.

The Authority has a number of strategies for managing interest rate risk. Policy is to aim to keep a maximum of 50% of its borrowings in variable rate loans. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse charges to be accommodated. The analysis will also advise whether new borrowing is taken out as fixed or variable.

According to this assessment strategy, at 31 March 2022, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£m
Increase in interest payable on variable rate borrowings	N/A
Increase in interest receivable on variable rate investments	3.3
Increase in government grant receivable for financing costs	0.0
Impact on Surplus or Deficit on the Provision of Services	3.3
Decrease in fair value of fixed rate investment assets	(11.0)
Impact on Other Comprehensive Income and Expenditure	(11.0)
Decrease in fair value of fixed rate borrowings liabilities (no impact on the Surplus or Deficit on the provision of Services or Other Comprehensive Income and Expenditure)	(76.7)

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

Price risk

The Authority does not hold any equity shares, thus there is no price risk to the Authority.

Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus have no exposure to loss arising from movements in exchange rates.

Note 45: Self-Insurance

Provisions and reserves are operated to meet the self-insured deductibles for the following policies, however, stop loss insurance applies to fire and public/employers' liability policies.

Deductible per Claim	
	£
Fire	500,000
Public/Employers' liability	425,000
Fidelity guarantee	100,000
Motor	1,250

Apart from Museums, the Authority has no general insurance cover for accidental damage to or the theft of contents from buildings. Similarly, the Authority does not purchase money insurance. Schools, however, have the option to join a group self-insurance scheme to cover the above risks.

Note 46: Trust Funds (Excluded from the Balance Sheet)

The Authority acts as trustee and/or administrator for approximately 20 prize funds, endowments, scholarships and bequests. The original bequests are invested in either the Authority's trust fund pooling scheme or in a range of other direct external investments.

Trustees are nominated by Leicestershire County Council, Leicester City Council and the National Trust to the Bradgate Park and Swithland Wood charity. This is the largest Trust the Authority is involved with. Due to the timing of the production of the Authority's Statement of Accounts, the figures shown below are compiled on an estimated basis.

To the extent that income from these investments has not been utilised for prizes etc., the surplus funds are invested in short term deposits with various financial institutions. Under regulations issued through the Charities Act 2011, trust fund accounts where annual income exceeds £10,000, require an independent examination. The main trust funds are as follows:

	Balance at 31 March 2021 £m	Income £m	Expenditure £m	Balance at 31 March 2022 £m
Trust Funds:				
Kibworth High School Endowment	0.3	0.0	0.0	0.3
Bradgate Park & Swithland Wood Charity *	1.3	1.8	(1.4)	1.7
Others	0.3	0.0	0.0	0.3
Total Trust Funds	1.9	1.8	(1.4)	2.3

* Not sole trustee. The Authority administers the funds and is represented on the board of trustees.

Note 47: Accounting Policies

1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2021/22 financial year and its position at the year-end of 31 March 2022. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015. These regulations require the accounts to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting (the 'Code') in the UK 2021/22 supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the Local Government 2003 Act.

The accounting convention adopted in the Statement of Accounts is primarily historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

2. Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or payment of compensation.

Provisions are charged as an expense to the appropriate service within the Comprehensive Income and Expenditure Statement when the Authority has an obligation. Provisions are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of the financial year. Where it becomes less than probable that a transfer of economic benefits will be required (or a lower settlement than anticipated is made) the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

3. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the provision of services in the Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority. The reserves operated by the Authority are explained further:

a) Revenue

The General Fund Balance represents a working balance derived from past savings disclosed in the income and expenditure account or budgeted contributions. This balance incorporates both school balances, which as a result of legislation are retained by each individual school, and underspends on services that have been approved for carry forward to the following year.

In addition, a number of earmarked revenue reserves are maintained for future expenditure which falls outside the definition of a provision.

b) Capital

In accordance with standard accounting practice for local authorities, three non-cash backed capital reserves exist as part of the system of capital accounting. These are:

Revaluation Reserve

The Revaluation Reserve represents the gains in asset values arising from the revaluation of fixed assets since 1 April 2007. Gains arising before this date have been consolidated into the Capital Adjustment Account. The balance thus represents unrealised gains since that date.

Capital Adjustment Account

A store of capital resources set aside from revenue, capital receipts and the provision for repayment of debt (MRP) set aside to finance past capital expenditure.

Deferred Capital Receipts Reserve

There is an additional Unusable Capital Reserve for deferred capital receipts as these are not recognised as Usable Capital receipts until they are backed by cash receipts, at which point they will be transferred to the Usable Capital Receipts Reserve.

Capital Receipts Reserve and Capital Grants Unapplied

There are also two Usable Capital Reserves. For further details of the Capital Receipts Reserve and Capital Grants Unapplied see accounting policies 11 and 13 respectively.

c) Other

There are also other non-cash backed reserves that are held for statutory accounting purposes. These are:

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

Short-Term Accumulating Compensated Absences Adjustment Account

The Short-Term Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the account.

4. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice not more than 24 hours. Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in

value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

5. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result in a change of accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

6. Non-Current Assets

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition:

Expenditure on the acquisition, creation or enhancement of an asset is capitalised on accruals basis, provided that it is probable that future economic benefits will flow to the Authority and the cost can be measured reliably. The Authority operates a de-minimis limit of £10,000 for individual items; relatively minor items may be financed from revenue. The purchase of single items below £10,000 may be capitalised in certain circumstances, for example, the need to comply with grant conditions. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs or maintenance) is charged as an expense when it is occurred.

- Measurement of assets are initially at cost, comprising:
 - the purchase price
 - any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction. Some categories of Non-Current Assets are revalued on the basis recommended by the COPLAA and in accordance with the Statements of Asset Valuation Principles and Guidance Notes issued by the Royal Institution of Chartered Surveyors (RICS).

The basis of valuation of the various categories of assets is as follows:

▪ Intangible Assets

Expenditure on non-monetary assets which do not have a physical substance (i.e. software licences) but are controlled by the Authority as a result of a past event is capitalised when it is expected that future economic benefits or service potential will flow to the Authority. The valuation is based on amortised historical cost for all assets with an original cost in excess of £20,000.

- **Property, Plant and Equipment- divided into the following sub-categories;**
- **Land and Buildings** are included in the Balance Sheet at current value for existing use or, where because of the specialised nature this could not be assessed (there being no market for such an asset), at depreciated replacement cost.

Valuation is carried out on a selective on-going basis such that all assets are revalued at least once every five years, and on completion of a capital scheme above £100,000. In addition, the top twenty valued assets are valued each year. The valuation is carried out by qualified Chartered Surveyors, who are also Registered Valuers, from the Commissioning Estates service within the Corporate Resources Department. Asset lives have been reviewed and standardised over the last two years and have been updated within the Asset Register. Assets Held for Sale are revalued within the year to ensure the open market value is accurate.

The current asset values used in the accounts are based on a certificate issued by the Authority's Strategic Property Manager as of 1 October 2020. Additions since that date are included in the accounts at their cost of acquisition. The addition is then reviewed, and if the actual capital expenditure does not increase the asset valuation or if the expenditure is less than the Authority's £100,000 capital de-minimus level then this value will be recognised in the Comprehensive Income and Expenditure Statement as capital expenditure not increasing value.

- **Land and Buildings – Schools:** the Code confirms that local authority maintained schools (and the governing bodies thereof) are to be treated as entities for control purposes, and that the transactions of said schools shall be consolidated into the local authority single entity financial statements. Non-current assets attributed to schools are therefore recognised in the Authority's balance sheet, subject to the Authority (or the school's governing body) having control over the asset and it being probable that future service potential will flow to the Authority (or to the school). The Authority therefore recognises the non-current assets of its maintained community and voluntary controlled schools on its balance sheet. The balance of control and service potential is considered to reside with independent trustees for foundation and voluntary aided schools, and so these assets are not consolidated into the Authority's balance sheet (the Council retains the statutory responsibility for land at voluntary aided schools, so this is recognised as an asset of the Authority). A number of schools in the County now hold academy status. Academies are managed completely independently of the Authority, and funding is provided directly by central government. Whilst the Authority retains the freehold of the land, premises are leased to the academy on a finance-lease basis (for a 125 year term). Therefore academy buildings are derecognised from the Authority's balance sheet, and land is retained at a nominal value reflecting its restricted use.
- **Vehicles, Plant, Furniture and Equipment:** valuation is based on depreciated historical cost for all assets with an original cost in excess of £20,000, with the exception of Leicestershire Highways who occasionally capitalise assets under £20,000. Additions below the £20,000 deminimis level are then recognised in the Comprehensive Income and Expenditure Statement as capital expenditure not increasing in value.
- **Infrastructure Assets:** include carriageways, footways and cycle tracks, structures (eg bridges), street lighting, street furniture (eg illuminated traffic signals, bollards), traffic management systems and land which together form a single integrated network. Expenditure on the acquisition or replacement of components of the network is capitalised on an accrual basis, provided that it is probable that the future economic benefits associated with the item will flow to the authority and the cost of the item can be measured reliably. Highways infrastructure assets are generally measured at depreciated historical cost. However, this is a modified form of historical cost – opening balances for highways infrastructure assets were originally recorded in balance sheets at amounts of capital undischarged for sums borrowed as at 1 April [1994 England and Scotland] [1996 Wales], which was deemed at that time to be historical cost.
- **Community Assets** are assets that the Authority is likely to keep in perpetuity for the benefit of local people, e.g. country parks and reclaimed land. Such assets are valued at nominal values for assets acquired prior to 1994 and historical cost thereafter.
- **Assets Under Construction** are based on actual payments made to date.
- **School Buildings** are held at current value but because of their specialist nature are measured at depreciated replacement cost.
- **Surplus Assets** are surplus to service requirements. The current value measurement base is fair value, estimated at highest and best use from the market participant's perspective.

- **Assets Held for Sale** are assets that are actively being marketed for sale, the asset sale is highly probable, and the sale is expected within 12 months. An asset is classed as held for sale when the carrying value will be principally recovered through a sale transaction rather than through its continuing use. The asset is revalued immediately on an open market basis and any loss is posted to the other operating expenditure line in the Comprehensive Income and Expenditure Statement.

Componentisation

IAS 16 requires significant components of assets to be recorded separately where they have substantially different useful lives to enable depreciation to be calculated separately.

The Authority componentises assets into blocks that have a significant value against the total value of the asset or are naturally identifiable i.e. swimming pool or external building. The Authority also recognises a significant component within a block to be any component over £100,000 that individually exceeds 25% of the total value of the block and has a substantially different life to the overall structure.

School assets, where appropriate, have been componentised in line with the methodology for Modern Equivalent Asset (MEA) on a Depreciated Replacement Cost basis.

Revaluation of Assets

Increases in valuations result in a debit being posted to the non-current asset account and matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of an impairment loss previously charged to a service revenue account.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Revaluation losses due to a general fall in market price are first offset against any balance that is on the Revaluation Reserve and are only charged to the Comprehensive Income and Expenditure Statement when the Revaluation Reserve has been cleared to nil.

Upon disposal of a non-current asset any revaluation gains for that asset are transferred from the Revaluation Reserve to the Capital Adjustment Account. Revaluation gains are also subject to depreciation, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

When a component of infrastructure assets are disposed of or decommissioned, the carrying amount of the component in the Balance Sheet is written off to the 'Other operating expenditure' line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement, also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). The written-off amounts of disposals are not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are transferred to the capital adjustment account from the General Fund Balance in the Movement in Reserves Statement.

Impairment of Assets

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist, and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall. Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).

- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

7. Heritage Assets

The Authority's Heritage Assets are held in the Authority's museums and other cultural sites. Heritage Assets are categorised into 7 collections, which are held primarily to increase the knowledge, understanding and appreciation of the Authority's history and local area. Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on Property, Plant and Equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets as detailed below. The Authority's collections of Heritage Assets are as follows;

- Historic Buildings
- The Museum Art Collection
- The Art Works Collection
- The Archaeological Collection
- The Fashion Collection
- The Working Life Collection
- The Civic Collection

Heritage Assets – General

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment to Heritage Assets, e.g. where an item has suffered a physical deterioration or where there is a doubt to the authenticity of a piece of art. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment (accounting policy 6 above). Proceeds from the sale of Heritage Assets are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital receipts (accounting policy 11 below). Assets are initially recognised at cost and will then be revalued for insurance purposes.

8. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all of the risks and rewards incidental to ownership of property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey the right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on use of specific assets.

Authority as a Lessee:

Finance Leases:

When assessing whether the lease is a finance lease the following criteria have been considered:

- Lease transfers ownership at the end of the term.
- Lessee has option to purchase asset at price lower than fair value.
- Lease term is major part of economic life of the asset.
- Present value of minimum lease payments is substantially all of the fair value of the asset.
- Leased assets are so specialised in nature that only the lessee can use them without major modifications.

Property, plant and equipment held under finance leases are reflected in the appropriate category of non-current asset on the Balance Sheet. The asset recognised is matched by a deferred liability to pay future rentals. In addition, assets financed by a deferred purchase arrangement are similarly reflected in non-current assets, with the liability to the merchant bank included in long term borrowings.

Operating Leases:

Rentals paid under operating leases are charged directly to Comprehensive Income and Expenditure Statement as an expense in the services benefiting from use of the leased property, plant and equipment. Charges are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments.

The Authority as Lessor:

Finance Leases:

The Authority does not have any finance leases as a Lessor. Where operating leases exist, the assets are still shown on the Balance Sheet and any rental income is credited to the Comprehensive Income and Expenditure Statement.

Operating Leases:

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

9. Revenue Expenditure Funded From Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement. Where the Authority has determined to meet the cost of this expenditure from existing capital resources, or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund to the Capital Adjustment Account reverses out the amounts charged so there is no impact on the level of council tax.

10. Charges to Revenue for Non-current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

a) Depreciation

Depreciation is provided on all property, plant and equipment by the systematic allocation of their depreciable amounts over their useful lives. Buildings are depreciated over their remaining useful economic lives as assessed by the property valuer, with no allowance for a residual value. Assets are depreciated using the straight line method over the following periods:

- **Intangible Assets** – 5 years
- **Buildings** - varies from asset to asset (the remaining useful economic life of each asset is reviewed at the same time as the revaluation is completed, new builds are usually estimated to have a useful life of 70 years).
- **Infrastructure** - useful lives of the various parts of the highways network are assessed by the Chief Highways Engineer using industry standards where applicable as follows:

Part of the highways network	Useful Life (years)
Carriageways	25
Footways and cycle tracks	25
Structures (bridges)	100
Street lighting	40
Street furniture	25
Traffic management systems	20

- **Vehicles, Plant, Furniture and Equipment** - estimated useful life (averaging around 5 years).
- **Components** - will vary between 20 – 50 years for new components/blocks

Land, community assets, assets under construction, surplus assets and assets held for sale - are held at cost or market value or have an indefinite life and are not depreciated.

Where an item of property, plant and equipment has major components whose cost is significant in relation to the total cost of the asset, the components are depreciated separately. No depreciation is charged in the year of acquisition, whereas a full year's depreciation is charged in the year of disposal.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged and the depreciation that would have been chargeable based on historical cost being transferred from the Revaluation Reserve to the Capital Adjustment Account.

b) Revaluation and Impairment

Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off are charged to the Comprehensive Income and Expenditure Statement.

c) Amortisation

Intangible Assets are amortised over their useful life of no more than 5 years. The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement. Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

11. Capital Receipts

Proceeds from the sale of assets (if over £10,000) are credited to the Capital Receipts Reserve. All such receipts are available to the Authority to enhance its programme of capital expenditure or to reduce external borrowing. Receipts used are transferred to the Capital Adjustment Account. The extent to which receipts have not been utilised at year end are reflected in the Balance Sheet as Capital Receipts Reserve. Where Capital Receipts are deferred they are recognised in the Unusable Deferred Capital Receipts Reserve until backed by cash receipts at which point they are transferred to the Usable Capital Receipts Reserve.

Any gains/losses on disposal of assets are taken to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Statutory regulations require a reversal of this entry to the Capital Adjustment Account via the Movement in Reserves Statement.

12. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts, whether for services or the provision of goods, is recognised when the goods or services are transferred to the recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.

- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

13. Government Grants

Whether paid on account, by instalments or in arrears government grants and third-party contributions are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or the future economic benefits or service potential must be returned to the transferor.

Monies advance as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line within the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed from the General Fund via the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account.

Any amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

14. Inventories and Long-Term Contracts

Inventories are included within the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the average costing formula.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

Other immaterial stocks, e.g. cleaning materials, books and stationery, are fully charged to the Comprehensive Income and Expenditure Statement in the year of purchase. Work in progress is shown at cost price.

15. Financial Instruments

Financial instruments are recognised on the Balance Sheet when the Council becomes party to the contractual provisions of a financial instrument. They are classified based on the business model for holding the instruments and their expected cashflow characteristics.

▪ Financial Liabilities

Financial liabilities are initially measured at fair value and subsequently measured at amortised cost. For the Council's borrowing this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest). Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement are based on the carrying amount of the liability,

multiplied by the effective rate of interest for the instrument.

Loans at stepped interest rates (LOBO's) are recorded at fair value with interest charged to the Comprehensive Income and Expenditure Statement calculated at the effective rate of interest, which discounts estimate future cash payments over the life of the instrument (essentially an average rate for the expected duration of that loan), rather than the cash paid in a year.

Statutory regulations enable the Authority to negate the additional interest arising on LOBO's (if loan arranged before November 2007) by posting a reversal within the Movement in Reserves Statement to the Financial Instruments Adjustment Account.

▪ **Financial Assets**

Financial assets are classified into one of three categories:

- I. Financial assets held at amortised cost. These represent loans and loan-type arrangements where repayments or interest and principal take place on set dates and at specified amounts. The amount presented in the Balance Sheet represents the outstanding principal received plus accrued interest. Interest credited to the CIES is the amount receivable as per the loan agreement.
- II. Fair Value Through Other Comprehensive Income (FVOCI). These assets are measured and carried at fair value. All gains and losses due to changes in fair value (both realised and unrealised) are accounted for through a reserve account, with the balance debited or credited to the CIES when the asset is disposed of.
- III. Fair Value Through Profit and Loss (FVTPL). These assets are measured and carried at fair value. All gains and losses due to changes in fair value (both realised and unrealised) are recognised in the CIES as they occur.

Allowances for impairment losses have been calculated for amortised cost assets, applying the expected credit losses model. Changes in loss allowances (including balances outstanding at the date of derecognition of an asset) are debited/credited to the Financing and Investment Income and Expenditure line in the CIES. Changes in the value of assets carried at fair value are debited/credited to the Financing and Investment Income and Expenditure line in the CIES as they arise.

The value of debtors and creditors reported in the Notes to the Statement of Accounts are solely those amounts meeting the definition of a financial instrument. The balances of debtors and creditors reported in the balance sheet and Notes include balances which do not meet the definition of a financial instrument, such as tax-based debtors and creditors.

▪ **Soft Loans**

Under certain criteria the Authority provides loans to foster parents and to older people with physical disabilities. These loans are interest free. The total value is considered to be immaterial to the Authority's accounts; therefore, these loans have not been revalued on a fair value basis in accordance with the Code.

16. Employee Benefits

▪ **Benefits Payable During Employment**

Short term employee benefits are those due to be settled wholly within 12 months of the year end. They include such benefits as; wages, salaries, paid annual leave, paid sick leave and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year the employees render services to the Authority. An accrual is made for the cost of holiday entitlements, outstanding flexi leave and Time Off in Lieu earned by employees but not taken before the year-end, which employees can carry forward into the following financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement

but then reversed out through the Movement in Reserves Statement so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

▪ Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits. Redundancy costs are recognised on an accruals basis in the Comprehensive Income and Expenditure Statement against the appropriate service line at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises the costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the Pension Fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for enhanced pension benefits and replace them with the debits for the cash paid to the Pension Fund and pensioners and any such amounts payable but unpaid at the year-end.

▪ Post-Employment Benefits

Pension Schemes

Employees of the Authority are members of two separate pension schemes:

- The Local Government Pensions Scheme (LGPS) (administered by the Authority)
- The Teachers' Pension Scheme (administered by Capita Teacher's Pensions on behalf of the Department for Education)

Both schemes provide defined benefits to members (retirement lump sums and pensions) earned as employees work for the Authority.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Children and Family Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in year

The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme. The liabilities of the scheme attributable to the Authority are included in the Balance Sheet on an actuarial basis using the 'projected unit method'. This is based on an assessment of future payments that will be made in relation to retirement benefits earned to date by employees and assumptions about mortality rates, employee turnover and projected earnings for current employees.

Liabilities are discounted to their value at current prices using a discount rate as shown in the assumptions in Note 16 to the accounts. The assets of the fund attributable to the Authority are included in the Balance Sheet at fair value:

- Quoted securities - current bid price
- Unquoted securities - professional estimate
- Unitised securities - current bid price
- Property - market value

The change in the net pension liability is analysed into the following components:

- **Service Cost comprising:**

- **Current service cost** - the increase in liabilities as a result of years of service earned this year - allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
 - **Past service cost** - the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years- debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.
 - **Net interest on the net defined benefit liability (asset)** - e.g. net interest expense for the Authority - the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined liability (asset) at the beginning of the period, taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- **Remeasurements comprising:**
 - **The return on plan assets** - excluding amounts included in net interest on the net defined benefit liability (asset) - charged to the Pension Reserve as Other Comprehensive Income and Expenditure.
 - **Actuarial gains and losses** - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - charged to the Pension Reserve as Other Comprehensive Income and Expenditure.
 - **Contributions paid to the Pension Fund** - cash paid as employer's contributions to the Pension Fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the Pension Fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace with debits and credits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

▪ **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the LGPS.

17. Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

18. Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence of uncertain future events not wholly within the control of the Authority.

Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

19. Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence of such an asset will only be confirmed by the occurrence of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

20. Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the statement of accounts is authorised for issue. Two types of events can be identified:

- a) Those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events.
- b) Those that are indicative of conditions that arose after the reporting period - the Statement of Accounts are not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

21. Collection Fund Adjustment Account

The Authority is a precepting authority who levies a precept on the collection funds of billing authorities (District/Borough Councils).

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors and, as principals, collecting council tax and NDR for themselves. Billing Authorities are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of council tax and NDR income. Under the legislative framework all parties to the collection fund share proportionately the risks and rewards that the amount of council tax and NDR collected could be less than or more than predicted.

The council tax and NDR income for the year credited to the collection fund is the accrued income for the year. Regulations determine when it should be released from the collection fund and transferred to the General Fund of the billing authority or paid out of the collection funds to the major preceptors, (and central government for NDR) and in turn credited to their General Fund.

The difference between the income included in the CIES and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and is included as a reconciling item in the Movement in Reserves Statement.

Since the collection of council tax and NDR income is in substance an agency arrangement, the cash collected by the billing authority from council tax and NDR debtors belongs proportionally to the billing authority and the major preceptors (and Central Government for NDR). There will therefore be a debtor / creditor position between the billing authority and each major preceptor (and Central Government) to be recognised since the net cash paid to each major preceptor in the year will not be its share of cash collected from council tax and non-domestic rates payers.

22. Schools

The Code of Practice on Local Authority Accounting in the UK confirms that the balance of control for Local Authority maintained schools (those categories of school identified in the School Standards Framework Act 1998, as amended) lies with the Authority. The Code also stipulates that those schools' assets, liabilities, reserves and cash flows are recognised in the Local Authority financial statements. Therefore, schools' transactions, cash flows and balances are recognised in each of the financial statements of the Authority as if they were the transactions, cash flows and

balances of the Authority. The Authority does not recognise, in the case of Voluntary Aided (VA) or Voluntary Controlled (VC) schools, any land or building assets controlled and owned by the church diocese.

23. Investment Properties

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used to facilitate the delivery of services, production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation, gains and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for proceeds in excess of £10,000) to the Capital Receipts Reserve.

24. Joint Operations

Joint operations are arrangements where the parties that have joint control of the arrangement have the rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken by the Authority in conjunction with other operators involve the use of the assets and resources of those joint operators. In relation to its interest in a joint operation, the Authority as a joint operator recognises:

- its assets, including share of assets held jointly;
- its liabilities, including share of any liabilities incurred jointly;
- its revenue from the sale of its share of the output;
- its share of the revenue from the sale of the output by the joint operation;
- its expenses, including its share of any expenses incurred jointly.

25. Fair Value Measurement

The Authority measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for the asset or liability;
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The Authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that the market participants act in their economic best interest. When measuring the value of a non-financial asset, the Authority takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Authority uses appropriate valuation techniques for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs. Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised in accordance with the fair value hierarchy, as follows:

Level 1 - unadjusted quoted prices in active markets for identical assets of liabilities that the Authority can access at the measurement date.

Level 2 - inputs other than quoted prices in active markets included in level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3 - unobservable inputs for the asset or liability.

Statement of Responsibilities for the Statement of Accounts

THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Corporate Resources.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts.

MR. L. BRECKON
CABINET LEAD MEMBER FOR CORPORATE RESOURCES
21 MARCH 2023

THE DIRECTOR OF CORPORATE RESOURCES RESPONSIBILITIES

The Director of Corporate Resources is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper accounting practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Director of Corporate Resources has:

- Selected suitable accounting policies and then applied them consistently,
- Made judgements and estimates that were reasonable and prudent,
- Complied with the Local Authority Code,
- Kept proper accounting records which were up to date,
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.
- Assessed the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- Used the going concern basis of accounting on the assumption that the functions of the Authority will continue in operational existence for the foreseeable future; and
- Maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

I certify that the Statement of Accounts has been prepared in accordance with proper practices and presents a true and fair view of the financial position of Leicestershire County Council and its income and expenditure for the year ended 31 March 2022.

C TAMBINI
DIRECTOR OF CORPORATE RESOURCES
21 MARCH 2023

Leicestershire County Council Pension Fund Accounts 2021/22

(Registration number: 00328856RQ)

Introduction

The Leicestershire County Council Pension Fund (the Fund) is part of the Local Government Pension Scheme (LGPS) and is administered by Leicestershire County Council.

General

The scheme is governed by the Public Service Pension Act 2013. The fund is administered in accordance with the following secondary legislation:

- the Local Government Pension Scheme Regulations 2013 (as amended)
- the Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016

It is a contributory defined benefit pension scheme administered by Leicestershire County Council to provide pensions and other benefits for pensionable employees of Leicestershire County Council, Leicester City Council, the district councils in Leicestershire and a range of other scheduled and admitted bodies within the county area. Teachers, police officers and firefighters are not included as they come within other national pension schemes. The fund is overseen by the Leicestershire County Council Pension Fund Committee, which is a committee of Leicestershire County Council.

The Pension Committee consists of ten voting members and three non-voting staff representatives. The voting members are split into five County Council members, two from Leicester City Council and two representing the District Councils and a single member representing Universities. The Committee receives investment advice from the funds Actuary, Hymans Robertson LLP, and meets quarterly to consider relevant issues.

Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme.

Organisations participating in the fund include the following:

- Scheduled bodies, which are automatically entitled to be members of the fund.
- Admitted bodies, which participate in the fund under the terms of an admission agreement between the fund and the employer. Admitted bodies include voluntary, charitable and similar not for profit organisations, or private contractors undertaking a local authority function following outsourcing to the private sector.

Pension Fund Accounts

Membership details are set out below:

	31-Mar-21	31-Mar-22
Number of employers	283	286
Number of employees in the scheme (Actives)		
County Council	8,474	8,554
Other employers	28,498	28,585
Total	36,972	37,139
Number of pensioners		
County Council	11,641	11,962
Other employers	18,448	19,435
Total	30,089	31,397
Deferred pensioners*		
County Council	12,145	9,791
Other employers	25,458	20,913
Total	37,603	30,704
Total number of members in the pension scheme	104,664	99,240

*Deferred pensioners figures as at 31st March 2021 include figures of 2,142 for the County Council and 4,992 for other employers in respect of frozen refunds and undecided leavers which have not been included in the figures as at 31st March 2022.

Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the fund in accordance with the Local Government Pension Scheme Regulations 2013 and range from 5.5% and 12.5% of pensionable pay for the financial year ending 31 March 2022. Employers contributions are set based on triennial actuarial funding valuations. In 2021/22 the average employer rate was 25.6% of pay (25.4% 2020/21).

Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based in final pensionable pay and length of pensionable service. From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is updated annually in line with the Consumer Prices Index. A range of other benefits are also provided including early retirement, disability pensions and death benefits, as explained on the LGPS website, <https://www.leicestershire.gov.uk>.

Fund Account for the Year Ended 31 March 2022

2020/21 £m		Notes	2021/22 £m
	Contributions		
(183.0)	Employer Contributions	6	(192.5)
(45.1)	Member Contributions	6	(47.0)
(5.3)	Transfers in from Other Pension Funds	7	(9.9)
(233.4)	Total Contributions		(249.4)
	Benefits		
132.1	Pensions	8	137.3
27.5	Commutation of Pensions and Lump Sum Retirement Benefits	8	34.2
5.0	Lump Sum Death Benefits		5.7
6.7	Payments to and on Account of Leavers	9	17.4
171.3	Total Benefits		194.6
(62.1)	Net (Additions)/Withdrawals from Dealings with Members		(54.8)
45.3	Management Expenses	10	42.5
(16.8)	Net (Additions)/Withdrawals Including Fund Management Expenses		(12.3)
	Returns on investments		
(30.7)	Investment income	11	(43.6)
(979.5)	(Profit) and Losses on Disposal of Investments and Changes in Value of Investments	12	(551.9)
(1,010.2)	Net Returns on Investments (Sub Total)		(595.5)
(1,027.0)	Net (Increase) / Decrease in the Net Assets Available for Benefits fund During the Year		(607.8)
(4,155.2)	Net assets of the scheme Opening		(5,182.2)
(5,182.2)	Net assets of the scheme Closing		(5,790.0)

Net Assets Statement as at 31 March 2022

2020/21 £m		Notes	2021/22 £m
5,183.5	Investment assets	12	5,771.2
(10.9)	Investment liabilities	12	(0.7)
5,172.6			5,770.5
15.3	Current Assets	15	25.4
(5.7)	Current Liabilities	15	(5.9)
5,182.2	Net Assets of the Fund at 31 March		5,790.0

The financial statements summarise the transactions of the Fund and deal with the net assets at the disposal of the Council. They do not take account of obligations to pay pensions and benefits which fall due after the end of the Fund year. The actuarial position on the Scheme, which does take account of such obligations, is set out in the Actuary's Report.

The notes on pages 84 to 112 form part of the Financial Statements.

Notes to the Accounts

1. Basis of Preparation

The Statement of Accounts summarises the Fund's transactions for the 2021/22 financial year and its position as at 31 March 2022. The accounts have been prepared in accordance with the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 (the Code) which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The Code requires disclosure of any accounting standards issued but not yet adopted. No such accounting standards have been identified for 2021/22.

The accounts report on the net assets available to pay pension benefits. They do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year nor do they take account of the actuarial present value of promised retirement benefits. The Fund has disclosed this information, by appending a copy of the report to the Pension Fund accounts.

The Accounts have been prepared on a going concern basis.

2. Accounting Policies

The following principal accounting policies, have been adopted in the preparation of the financial statements:

Fund Account – Revenue Recognition

Contribution Income

Normal contributions are accounted for on an accruals basis as follows:

- Employee contribution rates are set in accordance with LGPS regulations, using common percentage rates for all schemes which rise according to pensionable pay.
- Employer contributions are set at the percentage rate recommended by the fund actuary for the period to which they relate.

Employer deficit funding contributions are accounted for on the basis advised by the fund actuary in the rates and adjustment certificate issued to the relevant employing body. Additional employers' contributions in respect of ill-health and early retirements are accounted for in the year the event arose. Any amount due in the year but unpaid will be classed as a current financial asset.

Transfers to and from other Schemes

Transfers in and out relate to members who have either joined or left the fund. Individual transfers in/out are accounted for when received or paid. Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In, shown in Note 7. Bulk (group) transfers are accounted for in accordance with the terms of the transfer agreement.

Investments

Interest Income is recognised in the fund account as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination.

Dividend Income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

Property related income consists primarily of rental income. Rental income from operating leases on properties owned by the fund is recognised on a straight line basis over the terms of the lease.

Changes in the value of investments are recognised as income and comprise all realised and unrealised profit/ losses during the year.

Fund Account – Expense Items**Benefits Payable**

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

Taxation

The fund is a registered public service scheme under Section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

Management Expenses

The fund discloses management expenses for administration, oversight and governance, and investment management. The disclosures comply with the CIPFA guidance 'Accounting for Local Government Pension Scheme Management Expenses (2016)'.

Investment management expenses are charged directly to the Fund as part of management expenses and are not included in, or netted off from, the reported return on investments. Where fees are netted off quarterly valuations by investment managers, these expenses are shown separately in Note 10A and grossed up to increase the change in value of investments.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

Net Assets Statement**Investments**

Equities traded through the Stock Exchange Electronic Trading Service (SETS) are valued at bid price. Other quoted securities and financial futures are valued at the last traded price. Private equity investments and unquoted securities are valued by the fund managers at the year end bid price, or if unavailable in accordance with generally accepted guidelines. Accrued interest is excluded from the market value of fixed interest securities and index-linked securities but is included in investment income receivable.

Pooled Investment Vehicle units are valued at either the closing bid prices or the closing single price reported by the relevant investment managers, which reflect the accepted market value of the underlying assets.

Pension Fund Accounts

Private equity, global infrastructure and hedge fund valuations are based on valuations provided by the managers at the year end date. If valuations at the year end are not produced by the manager, the latest available valuation is adjusted for cash flows in the intervening period.

Property investments are stated at open market value based on an expert valuation provided by a RICS registered valuer and in accordance with RICS guidelines.

Options are valued at their mark to market value. Forward foreign exchange contracts outstanding at the year end are stated at fair value which is determined as the gain or loss that would arise if the outstanding contract was matched at the year end with an equal and opposite contract. The investment reconciliation table in Note 12 discloses the forward foreign exchange settled trades as net receipts and payments.

Foreign Currencies

Assets and liabilities in foreign currencies are expressed in sterling at the rates of exchange ruling at the year-end. Income from overseas investments is translated at a rate that is relevant at the time of the receipt of the income or the exchange rate at the year end, whichever comes first.

Surpluses and deficits arising on conversion or translation are dealt with as part of the change in market value of investments.

Cash and Cash Equivalents

Cash comprises cash in hand and demand deposits and includes amounts held by the fund's external managers. Cash equivalents are short term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

Financial Assets

Financial Assets classes as amortised cost are carried in the net assets statement at amortised cost, i.e. the outstanding principal as at the year end date.

Financial Liabilities

A financial liability is recognised in the net assets statement on the date the fund becomes party to the liability. The fund recognises financial liabilities relating to investment trading at fair value as at the reporting date, and any gains and losses arising from changes in the fair value of the liability between contract date, the year end date and the eventual settlement date are recognised in the fund account as part of the Change in Value of Investments. Other financial liabilities classed as amortised cost are carried at amortised cost, i.e. the amount carried in the net asset statement is the outstanding principal repayable plus accrued interest.

Actuarial Present Value of Promised Retirement Benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS19 and relevant actuarial standards. As permitted under the Code, the fund has opted to disclose the actuarial present value of promised retirement benefits by appending a copy of the report to the Pension Fund Accounts.

Additional Voluntary Contributions

The Fund provides an additional voluntary contribution (AVC) scheme for its members, the assets of which are invested separately from those of the pension fund. AVC's are not included in the accounts in accordance with Section 4(1)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016, but are disclosed for information in Note 26.

Contingent Assets and Contingent Liabilities

A contingent asset arises where an event has taken place giving rise to a plausible asset whose existence will only be confirmed or otherwise by the occurrence of future events.

A contingent liability arises where an event has taken place prior to the year end giving rise to a possible financial obligation whose existence will only be confirmed or otherwise by the occurrence of future events. Contingent

liabilities can also arise in circumstances where a provision would be made, except that is not possible at the balance sheet date to measure the value of the financial obligation reliably.

Contingent assets and liabilities are not recognised in the net asset statement but are disclosed by way of narrative in the notes.

Directly Held Property

The fund's property portfolio includes a number of directly owned properties which are leased commercially to various tenants. The fund has determined that these contracts all constitute operating lease arrangements under IAS 17 and the Code, and therefore the properties are retained on the net assets statement at fair value. Rental income is recognised in the fund account on a straight line basis over the life of the lease.

3. Critical Judgements in Applying Accounting Policies

It has not been necessary to make any material critical judgements in applying the accounting policies.

4. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The preparation of the financial statements requires management to make judgements, estimates and assumptions that affect the reported amounts. Estimates and assumptions take account of historic experience, current trends and future expectations, however actual outcomes could be different from the assumptions and estimates made. The items in the net asset statement for which there is a significant risk of material adjustment in the following year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Private Equity Investments	Private equity investments are valued at fair value. Investments are not publicly listed and as such there is a degree of estimation involved in the valuation.	Private equity investments are valued at £434m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investment would increase or decrease by £22m
Freehold, Leasehold Property and Pooled Property Funds	Valuations techniques are used to determine the carrying amount of pooled property funds and directly held freehold property. Where possible these valuation techniques are based on observable data but where this is not possible management uses the best available data.	The carrying value of all property held by the fund is £483m. Changes in the valuation assumptions used, together with significant changes in rental growth, vacancy levels or the discount rate could affect the fair value of property based investments. If this was under or over stated by 5% the value of the investment would increase or decrease by £24m.
Pooled Bond and Debt Funds (including Private Debt Funds)	Pooled bond and debt funds are valued on a net asset basis in accordance with each investment managers valuation policy. Where possible these valuation techniques are based on observable market data but where it is not possible management uses the best data available. Private debt funds are valued in accordance with each investment managers valuation policy. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.	Pooled bond and debt funds are valued at £375m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investment would increase or decrease by £19m

Pension Fund Accounts

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Infrastructure Investments	Infrastructure funds are valued in accordance with each investment managers valuation policy. Where possible these valuation techniques are based on observable data but where it is not possible management uses the best data available.	Infrastructure funds are valued at £327m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investmest would increase or decrease by £16m
Timberland Investment	Investments are carried at net asset value as determined by the General Partner. In most cases fair value is derived from the audited financial statements provided by an underlying fund manager. In circumstances where audited financial statements are not available, the valuations are then derived from unaudited quarterly reports.	Timberland funds are valued at £132m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investmest would increase or decrease by £7m
Pooled Targeted Return Funds	Pooled targeted return funds are valued on a net asset basis in accordance with each investment managers valuation policy. Where possible these valuation techniques are based on observable market data but where it is not possible management uses the best data available	Pooled targeted return funds are valued at £150m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investmest would increase or decrease by £7.5m
Pooled commodity funds	Pooled commodity funds are valued on a net asset basis in accordance with each investment managers valuation policy. Where possible these valuation techniques are based on observable market data but where it is not possible management relies on the best data available	Pooled commodity funds are valued at £16m in the financial statements. There is a risk that this investment may be under or overstated in the accounts. If this was under or over stated by 5% the value of the investmest would increase or decrease by £0.8m

5. Events after the Reporting Date

The Statement of Accounts was authorised for issue by the Director of Corporate Resources on 21 March 2023. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2022, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information (where known). There are no material events after the reporting date that would require an adjustment or additional disclosure to the accounts.

6. Contributions

2020/21 £m		2021/22 £m
	Employers	
169.2	Normal	179.9
10.7	Deficit Repair	9.2
0.0	Voluntary additional	0.0
1.4	Advanced payments for early retirements	1.4
1.8	Additional payments for ill-health retirements	2.0
	Members	
44.6	Normal	46.5
0.4	Purchase of additional benefits	0.5

Pension Fund Accounts

228.1	Total	239.5
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Additional payments for early retirements are paid by employers, once calculated and requested by the Fund, to reimburse the Pension Fund for the cost to the Fund of employees who are allowed to retire before their normal retirement age. Additional payments for ill-health retirements are generally paid by the insurance company, where the employer has taken out ill-health insurance and the claim has been accepted as valid.

On occasions employers without ill-health insurance are charged for at least part of the ill-health costs. Purchase of additional benefits by members allows either extra service to be credited on top of any service earned via employment or an additional annual pension amount in cash to be paid following retirement. Termination valuation payments relate to the actuarially assessed deficit within an employer's sub-fund when their last active employee leaves.

The contributions can be analysed by the type of Member Body as follows:

2020/21 £m		2021/22 £m
55.1	Leicestershire County Council	59.1
162.3	Scheduled bodies	170.0
10.7	Admitted bodies	10.4
228.1	Total	239.5

7. Transfers In

2020/21 £m		2021/22 £m
5.3	Individual transfers in from other schemes	9.2
0.0	Bulk transfers in from other schemes	0.7
5.3	Total	9.9

8. Benefits

The benefits paid can be analysed by type of Member Body as follows:-

2020/21 £m		2021/22 £m
56.9	Leicestershire County Council	59.8
99.1	Scheduled bodies	108.4
8.6	Admitted bodies	9.0
164.6	Total	177.2

9. Payments to and on Account of Leavers

2020/21 £m		2021/22 £m
0.6	Refunds to members leaving the scheme	0.8
6.1	Individual transfers to other schemes	13.3
0.0	Bulk transfers to other schemes	3.3
6.7	Total	17.4

10. Management Expenses

2020/21 £m		2021/22 £m
43.6	Investment Management Expenses (Note 10A)	39.7
1.4	Pension Scheme Administration Costs	1.9
0.3	Oversight and Governance Expenses	0.9
45.3	Total	42.5

10a. Investment Management Expenses

2020/21 £m		2021/22 £m
23.3	Management Expenses	23.9
13.2	Transaction Costs	5.9
7.1	Performance Related Fees	9.9
43.6	Total	39.7

11. Investment Income

2020/21 £m		2021/22 £m
0.9	Dividends from equities	1.6
0.0	Income from Government Bonds	0.2
1.4	Income from index-linked securities	1.2
22.5	Income from pooled investment vehicles	31.8
5.8	Net rents from properties	5.7
1.0	Interest on cash or cash equivalents	0.1
(0.9)	Net Currency Profit / (Loss)	3.0
30.7	Total	43.6

Pension Fund Accounts

12. Investments

	Value at 1 April 2021	Purchases at Cost and Derivative Payments	Sales Proceeds and Derivative Receipts	Change In Market Value	Value at 31 March 2022
	£m	£m	£m	£m	£m
Equities	63.1	27.8	(50.9)	6.0	46.0
Government Bonds	3.3	19.0	(13.6)	(0.2)	8.5
Index-linked securities	288.4	178.9	(197.6)	11.1	280.8
Pooled investment vehicles	4,375.2	616.6	(420.2)	541.8	5,113.4
Properties	108.6	0.5	0.0	11.2	120.3
Derivatives contracts	3.9	30.4	(3.3)	(18.0)	13.0
Cash and currency & other investment balances	330.1	0.0	(141.6)	0.0	188.5
Total	5,172.6	873.2	(827.2)	551.9	5,770.5

	Value at 1 April 2020	Purchases at Cost and Derivative Payments	Sales Proceeds and Derivative Receipts	Change In Market Value	Value at 31 March 2021
	£m	£m	£m	£m	£m
Equities	33.8	40.4	(29.2)	18.1	63.1
Government Bonds	0.7	16.3	(13.6)	(0.1)	3.3
Index-linked securities	339.9	160.5	(218.3)	6.3	288.4
Pooled investment vehicles	3,527.4	1,145.8	(1,166.9)	868.9	4,375.2
Properties	99.6	9.7	0.0	(0.7)	108.6
Derivatives contracts	57.0	4.0	(144.1)	87.0	3.9
Cash and currency and other investment balances	88.5	241.6	0.0	0.0	330.1
Total	4,146.9	1,618.3	(1,572.1)	(979.5)	5,172.6

The change in the value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments during the year.

The Fund has the following investments which exceed 5% of the total net value of assets:

2020/21 £m		2021/22 £m
775.0	LGPS Central – All World Equity Climate Multi Factor Fund	890.6
454.5	LGPS Central - Global Equity Active Multi Manager Fund	513.6
328.4	Legal and General North America Index Fund	366.0
1,557.9	Total	1,770.2

Pension Fund Accounts

2020/21 £m		2021/22 £m
	Equities	
29.3	UK quoted	24.0
1.3	UK unquoted	1.3
32.5	Overseas quoted	20.7
63.1		46.0
	Government Bonds	
0.0	UK Government Unquoted	0.0
2.6	UK Government Quoted	0.0
0.0	Overseas Quoted	7.8
2.6		7.8
	Corporate Bonds	
0.7	UK unquoted	0.7
0.7		0.7
	Index Linked Securities	
255.8	UK quoted	269.2
32.6	Overseas quoted	11.6
288.4		280.8
	Pooled investment vehicles (unquoted)	
267.9	Property funds	362.6
363.9	Private equity	433.5
670.5	Bond and debt funds	926.6
0.1	Hedge funds	0.0
2349.8	Equity-based funds	2,581.3
12.8	Commodity-based funds	16.2
134.1	Timberland fund	132.3
146.7	Managed futures fund	184.2
183.2	Targeted return fund	150.2
246.2	Infrastructure fund	326.5
4,375.2		5,113.4
	Properties	
108.6	UK (Note 14)	120.3
331.1	Cash and currency	187.1
	Derivatives contracts	
2.1	Forward foreign exchange assets	5.3
10.1	Other option assets	8.4
(8.3)	Forward foreign exchange liabilities	(0.7)
3.9	Sterling Denominated	13.0
(1.0)	Other Investment Balances	1.4
5,172.6	Total Investments	5,770.5

13. Derivatives

The Fund holds derivatives for a number of different reasons. Forward foreign exchange contracts are held to benefit from expected changes in the value of currencies relative to each other. Futures can be held to gain full economic exposure to markets without the requirement to make a full cash investment and can be held to ensure that the Fund's exposures are run efficiently. Options are generally used to express an investment view but can give a much higher economic exposure than is required to be paid for the options – they also ensure that the potential loss is limited to the amount paid for the option.

Forward Foreign Exchange Contracts

All forward foreign exchange contracts are classed as 'Over the Counter' and at the year end the net exposure to forward foreign exchange contracts can be summarised as follows:

Settlement	Currency Bought	Local Value Millions	Currency Sold	Local Value Millions	Asset Value £m	Liability Value £m
Within 1 Month	GBP	0.3	AUD	0.5	0.0	(0.0)
	GBP	13.0	EUR	15.6	0.0	(0.2)
	GBP	6.9	USD	9.3	0.0	(0.1)
1 - 3 Months	GBP	374.3	USD	489.0	2.8	0.0
	GBP	88.6	TWD	3,275.0	1.2	0.0
	GBP	30.9	JPY	4,756.0	1.0	0.0
	GBP	36.2	CNY	303.0	0.1	0.0
	GBP	4.7	SEK	57.7	0.1	0.0
	GBP	3.8	HKD	39.0	0.1	0.0
	GBP	41.6	EUR	49.3	0.0	(0.1)
	GBP	17.0	INR	1,725.0	0.0	(0.1)
	GBP	6.5	KRW	10,500.0	0.0	(0.1)
	GBP	13.6	CHF	16.4	0.0	(0.1)
	GBP	3.4	DKK	30.2	0.0	(0.0)
	GBP	3.8	THB	167.5	0.0	(0.0)
	GBP	5.9	EUR	6.9	0.0	(0.0)
GBP	9.6	USD	12.6	0.0	(0.0)	
Open forward currency contracts at 31 March 2022					5.3	(0.7)
Net forward currency contracts at 31 March 2022					4.6	

Prior Period Comparison:

Open forward currency contracts at 31 March 2021	2.1	(8.2)
Net forward currency contracts at 31 March 2021		(6.1)

Options

All options held by the Fund were exchange traded. The value of these options and the assets to which they were exposed can be summarised as follows:

2020/21 £m		2021/22 £m
10.1	Equity rate-based	8.4
10.1	Total	8.4

14. Property Investments

31 March 2021 £m		31 March 2022 £m
83.5	Freehold	96.2
17.5	Long Leasehold (over 50 years unexpired)	17.5
7.6	Medium/Short Leasehold (under 50 years unexpired)	6.6
108.6	Total	120.3

All properties, with the exception of the Fund's farm investment, were valued on an open market basis by Nigel Holroyd and Adrian Payne of Colliers Capital UK Limited at 31st March 2022. The Fund's farm was valued on an open market basis by James Forman of Leicestershire County Council. All of the Valuers are Members of the Royal Institute of Chartered Surveyors.

14A Property Holdings

31 March 2021 £m		31 March 2022 £m
99.6	Opening Balance	108.6
	Additions:	
9.6	Purchases	0.0
0.1	Subsequent Expenditure	0.5
0.0	Disposals	0.0
(0.7)	Net increase in market Value	11.2
108.6	Total	120.3

15. Current Assets and Liabilities

2020/21 £m		2021/22 £m
10.9	Contributions due from employers	20.1
4.4	Other Debtors	5.3
15.3	Current assets	25.4
(1.8)	Due to Leicestershire County Council	(1.7)
(1.8)	Fund Management Fees Outstanding	(2.1)
(2.0)	Other Creditors	(2.1)
(5.7)	Current liabilities	(5.9)
9.6	Net current assets and liabilities	19.5

Contributions due at the year end were received by the due date.

16. Analysis of Investments by Manager

The Fund employs external investment managers to manage all of its investments apart from an amount of cash and a farm property, which are managed by Leicestershire County Council. This structure ensures that the total Fund performance is not overly influenced by the performance of any one manager.

The market value of investments in the hands of each manager is shown in the table below:-

Pension Fund Accounts

At 31 March 2021			At 31 March 2022	
£m	%		£m	%
Investments Managed by LGPS Central Pool				
775.0	15.1	All World Equity Climate Multi Factor Fund	890.6	15.4
Global equities multi-manager fund:				
129.5	2.4	<i>Harris</i>	145.8	2.4
173.1	3.3	<i>Schroders</i>	195.6	3.3
151.8	3.0	<i>Union</i>	172.3	3.0
Global Active MAC Multi Manager Fund				
0.0	0.0	<i>Western Asset Management</i>	110.6	2.0
0.0	0.0	<i>BMO</i>	111.4	2.0
Emerging market equities multi-manager fund:				
68.7	1.3	<i>BMO</i>	66.0	1.1
74.9	1.5	<i>UBS</i>	62.2	1.1
71.1	1.4	<i>Vontobel</i>	63.1	1.1
Global Active Emerging Market Bond MMF				
53.9	1.1	<i>Amundi</i>	59.6	1.1
53.9	1.1	<i>M&G</i>	59.9	1.1
Global Active Investment Grade Corporate Bond MMF				
53.1	1.0	<i>Neuberger Berman</i>	62.2	1.1
53.0	1.0	<i>Fidelity</i>	63.5	1.1
0.0	0.0	LGPS Central Core/Core Plus Infrastructure Partnership LP	21.7	0.3
3.9	0.1	LGPS Central PE primary partnership 2018 LP	6.6	0.1
0.0	0.0	LGPSC Credit Partnership II LP	6.2	0.1
0.0	0.0	LGPSC Credit Partnership I LP	3.6	0.1
1,661.9	32.3	Sub Total	2,100.9	36.4
Investments Managed outside of Pool				
883.4	17.1	Legal & General Investment Management Limited	975.8	16.9
449.4	8.7	Aegon Asset Management Limited (Formerly Kames Capital)	455.8	7.9
334.3	6.4	Adams Street Partners L.P.	394.7	6.8
192.8	3.7	LaSalle Limited	276.6	4.8
265.9	5.1	Partners Group Limited	236.0	4.1
146.7	2.9	Aspect Capital Limited	184.2	3.2
206.0	3.9	Ruffer LLP	153.6	2.6
183.2	3.5	Pictet Asset Management Limited	150.2	2.6
129.0	2.5	Colliers Capital UK Limited	135.9	2.5
134.1	2.6	Stafford Capital Partners Limited	132.3	2.3
106.6	2.1	IFM Investors (UK) Ltd	131.4	2.3
173.6	3.3	Internally Managed	121.7	2.1
114.1	2.2	JP Morgan Asset Management (UK) Limited	108.7	1.9
71.6	1.4	M&G	81.6	1.4
38.0	0.7	Kravis Kohlberg Roberts & Co. Ltd	39.7	0.7
38.0	0.7	Cristofferson, Robb & Company Ltd	34.2	0.6
24.9	0.5	Aberdeen Standard Life Limited	31.4	0.5
18.2	0.4	Infracapital	25.0	0.4
0.8	0.0	Catapult Venture Managers Limited	0.8	0.0
3,510.6	67.7	Sub Total	3,669.6	63.6
5,172.6	100.0	Grand Total	5,770.5	100.0

17. Custody of Assets

All the Fund's directly held assets are held by external custodians and are therefore not at risk from the financial failure of any of the Fund's investment managers. Most of the pooled investment funds are registered with administrators that are independent of the investment manager.

18. Operation and Management of fund

Details of how the Fund is administered and managed are included in the Pension Fund Annual Report.

19. Employing bodies and fund members

A full list of all bodies that have active members within the Fund is included in the in the Pensions fund annual report available from the fund website.

20. Fair value – basis of valuation

Unquoted equities in LGPS Central asset pool are valued at cost, as an appropriate estimate of fair value. All other investments are held at fair value in accordance with the requirements of the Code and IFRS 13. The valuation bases are set out below. All assets have been valued using fair value techniques based on the characteristics of each instrument, with the overall objective of maximising the use of market-based information. There has been no change in the valuation techniques used during the year.

Description of Asset	Valuation Hierarchy	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting valuations provided
Market quoted Investments (equities and bonds)	Level 1	Published bid market price ruling on final day of the accounting period	Not required	Not required
Market quoted pooled funds	Level 1	Closing bid price or closing single price at reporting date	Not required	Not required
Forward foreign exchange contracts	Level 1	Market forward exchange rates at reporting date	Not required	Not required
Pooled investment vehicles	Level 2	Fair value based on the weekly market quoted prices of the respective underlying securities	When considering the fair value of assets which are not at the reporting date, the price of a recent transaction for an identical asset provides evidence of fair value	Not Required
Unquoted Equity (including Private Equity, Infrastructure and Timberland)	Level 3	Value is based on the latest investor reports and financial statements provided by the fund managers of the underlying funds, adjusted for transactions arising after the date of such reports.	Earnings before interest, tax, depreciation, and amortisation (EBITDA) multiple, revenue multiple, discount for lack of marketability.	Valuations could be affected by material events occurring between the date of the financial statements provided and the Pension Fund's own reporting date, by changes to expected cash flows, and by any differences between audited and unaudited accounts.

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Private Debt	Level 3	Valued at fair value in accordance with International Valuation Standards and investment managers valuation policy	Comparable valuation of similar assets, EBITDA multiple, Revenue multiple, Discounted cash flows, Enterprise value estimation	Valuations could be affected by material events occurring between the date of the financial statements provided and the Pension Fund's own reporting date, by changes to expected cash flows, and by any differences between audited and unaudited accounts.
Pooled investment vehicles (including targeted return funds, commodity funds and pooled property funds)	Level 3	Stated at bid price quoted or closing single market price	Net asset value (NAV) based pricing set on a forward pricing basis.	Valuations could be affected by material events occurring between the date of the financial statements provided and the Pension Fund's own reporting date, by changes to expected cash flows, and by any differences between audited and unaudited accounts of the underlying assets.
Freehold and Leasehold Property	Level 3	Stated at open market value based on expert valuation provided by a RICS registered Valuer and in accordance with RICS guidelines.	Existing lease terms and rentals, independent market research, tenant covenant strength, estimated vacancy levels, estimated rental growth, discount rate.	Significant changes in rental growth, vacancy levels or discount rate could affect valuations

Sensitivity of assets valued at Level 3

The table below details the Fund's review of financial information as provided by independent advisors. The valuation methods detailed above are likely to be accurate to within the ranges and, as set out below, the consequent potential impact on the closing value of investments at 31 March 2022 and 31 March 2021.

Asset Type	Value at 31 st	Percentage	Value on	Value on
	March 2022	change	increase	decrease
	£m	%	£m	£m
UK equities	1.3	18	1.5	1.1
UK Bonds	0.7	3	0.7	0.7
Pooled property funds	362.6	15	417.0	308.2
Pooled private equity funds	433.5	30	563.6	303.5
Pooled bond and debt funds	374.6	11	415.8	333.4
Pooled commodity funds	16.2	18	19.1	13.3
Pooled targeted return funds	150.2	5	157.7	142.7
Pooled timberland fund	132.3	18	156.1	108.5
Pooled infrastructure fund	326.5	18	385.3	267.7
UK property	120.3	15	138.3	102.3
Total assets available to pay benefits	1,918.2		2,255.1	1,581.4

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Asset Type	Value at 31 st March 2021	Percentage change	Value on increase	Value on decrease
	£m	%	£m	£m
UK equities	1.3	18	1.5	1.1
UK Bonds	0.7	3	0.7	0.7
Pooled property funds	267.9	15	308.1	227.7
Pooled private equity funds	364.0	30	473.2	254.8
Pooled bond and debt funds	431.6	11	479.1	384.1
Pooled commodity funds	12.8	18	15.1	10.5
Pooled targeted return funds	183.2	5	192.4	174.0
Pooled timberland fund	134.1	18	158.2	110.0
Pooled infrastructure fund	246.2	18	290.5	201.9
UK property	108.6	15	124.9	92.3
Total assets available to pay benefits	1,750.4		2,043.7	1,457.1

20a. Valuation of financial instruments and non-financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of the information used to determine fair values.

Level 1

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprised quoted equities, quoted fixed interest securities, quoted index-linked securities and quoted pooled investment vehicles where the underlying assets fall into one of these categories.

Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

Level 2

Financial instruments at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Such instruments would include unquoted equity investments, hedge funds and infrastructure, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The values of the investment in private equity are based on valuations provided by the general partners to the private equity funds in which Leicestershire County Council Pension Fund has invested. These valuations are prepared in accordance with the International Private Equity and Venture Capital Valuation Guidelines, which follow the valuation principles of IFRS and US GAAP.

The values of the investment in hedge funds and infrastructure are based on the net asset value provided by the fund manager. Assurances over the valuation are gained from the independent audit of the value.

The following tables provide an analysis of the financial and non-financial assets and liabilities of the pension fund grouped into levels 1 to 3, based on the level at which fair value is observable.

Pension Fund Accounts

Values at 31 st March 2022	Quoted market price	Using observable inputs	With significant unobservable inputs	
	Level 1 £m	Level 2 £m	Level 3 £m	Total £m
Financial and non-financial assets at fair value	2,504.5	1,160.0	1,918.2	5,582.7
Financial liabilities at fair value	(0.7)	0.0	0.0	(0.7)
Net financial and non-financial assets carried at fair value	2,503.8	1,160.0	1,918.2	5,582.0

The above table excludes cash and cash equivalents of £187.1m and other investment balances of £1.4m which are carried at amortised cost.

Values at 31 st March 2021	Quoted market price	Using observable inputs	With significant unobservable inputs	
	Level 1 £m	Level 2 £m	Level 3 £m	Total £m
Financial and non-financial assets at fair value	2,070.3	1,030.1	1,750.4	5,183.5
Financial liabilities at fair value	(8.3)	0.0	0.0	(10.9)
Net financial and non-financial assets carried at fair value	2,062.0	1,030.1	1,750.4	5,172.6

The above table excludes cash and cash equivalents of £331.1m and other investment balances of £-1.0m which are carried at amortised cost.

20b. Reconciliation of asset held at level 3

	Value at 1 April 2021	Purchases	Sales	Realised gains / (losses)	Unrealised gains or (losses)	Value at 31 March 2022
	£m	£m	£m	£m	£m	£m
UK Equities	1.3	0.0	0.0	0.0	0.0	1.3
UK Bonds	0.7	0.0	0.0	0.0	0.0	0.7
Pooled property funds	267.9	61.6	(21.9)	7.6	47.4	362.6
Pooled private equity funds	364.0	38.5	(90.2)	45.1	76.1	433.5
Pooled bond and debt funds	431.6	60.9	(146.3)	34.4	(6.0)	374.6
Pooled commodity funds	12.8	6.3	(5.7)	0.9	1.9	16.2
Pooled targeted return funds	183.2	0.0	(40.8)	8.6	(0.8)	150.2
Pooled timberland funds	134.1	0.0	(20.5)	1.8	16.9	132.3
Pooled Infrastructure funds	246.2	62.3	(16.6)	8.7	25.9	326.5
UK Property	108.6	0.5	0.0	0.0	11.2	120.3
Total	1,750.4	230.1	(342.0)	107.1	172.6	1,918.2

21. Classification of Financial Instruments

2020/21 £m			2021/22 £m			
Fair value through profit and loss	Assets at amortised cost	Liabilities at amortised cost		Fair value through profit and loss	Assets at amortised cost	Liabilities at amortised cost
			Financial Assets			
63.1	0.0	0.0	Equities	46.0	0.0	0.0
3.2	0.0	0.0	Government Bonds	8.5	0.0	0.0
288.5	0.0	0.0	Index-linked securities	280.8	0.0	0.0
4,339.7	0.0	0.0	Pooled investment vehicles	5,121.7	0.0	0.0
2.1	0.0	0.0	Derivatives contracts	5.3	0.0	0.0
0.0	331.2	0.0	Cash and currency	0.0	187.1	0.0
0.0	0.0	0.0	Other investment balances	0.0	0.0	0.0
0.0	1.0	0.0	Sundry debtors and prepayments	0.0	0.8	0.0
4,696.6	332.2	0.0		5,462.3	187.9	0.0
			Financial Liabilities			
(8.3)	0.0	0.0	Derivatives contracts	(0.7)	0.0	0.0
0.0	0.0	(2.6)	Other investment balances	0.0	0.0	0.0
0.0	0.0	(4.1)	Sundry Creditors	0.0	0.0	(4.4)
(8.3)	0.0	(6.7)		(0.7)	0.0	(4.4)

The value of debtors and creditors reported in the Notes to the Statement of Accounts are solely those amounts meeting the definition of a financial instrument. The balances of debtors and creditors reported in the balance sheet and Notes include balances which do not meet the definition of a financial instrument, such as tax-based debtors and creditors.

The following gains and losses are recognised in the Fund Account:

2020/21 £m		2021/22 £m	
		Financial Assets	
943.8	Fair value through profit and loss	578.2	
		Financial Liabilities	
0.2	Fair value through profit and loss	(8.3)	
944.0	Total	569.9	

All realised gains and losses arise from the sale or disposal of financial assets which have been derecognised in the financial statements. The fund has not entered into any financial guarantees that are required to be accounted for as financial instruments.

22. External Audit Fee

2020/21 £		2021/22 £
34,530	Payable in respect of external audit	33,193
34,530	Total	33,193

23. Nature and Extent of Risks Arising from Financial Instruments

Risk and risk management

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. the promised benefits payable to members). Therefore, the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure that there is sufficient liquidity to meet the Fund's required cash flows. These investment risks are managed as part of the overall pension fund risk management programme.

Responsibility for the Fund's risk management strategy rests with Leicestershire County Council's Local Pension Committee (formerly called the Pension Fund Management Board).

a) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's risk management strategy is to identify, manage and control market risk within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, Leicestershire County Council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks via an annual strategy review which ensures that market risk remains within acceptable levels. On occasion equity futures contracts and exchange traded option contracts on individual securities may be used to manage market risk on investments, and in exceptional circumstances over-the-counter derivative contracts may be used to manage specific aspects of market risk.

Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such investments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. For all investments held by the Fund, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure that it is within the limits specified in the Fund's investment strategy.

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Other price risk – sensitivity analysis

Following analysis of historic data and expected investment return movement during the financial year, in consultation with the Fund's investment advisors, Leicestershire County Council has determined that the following movements in market prices risk are reasonably possible for the 2021/22 reporting period:

Asset type	Potential market movements (+/-)
Cash	2%
Global government index-linked bonds	7%
UK equities	18%
Private equity	30%
Property	15%
Emerging Market Debt	15%
Infrastructure	18%
Targeted Return Fund (high equity beta)	13%
Targeted Return Fund (low equity beta)	5%
Multi Asset Credit	6%
Overseas equities (hedged)	18%
Overseas equities (unhedged)	19%
Private Debt	11%
Corporated Short dated Bonds	3%
Corporate Medium dated Bonds	7%
Emerging Market Equities	26%

The potential price changes disclosed above are broadly consistent with one-standard deviation movement in the value of assets. The sensitivities are consistent with the assumptions contained in the annual strategy review and the analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the Fund's investments increased/decreased in line with the above, the change in net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown in the second table):

Asset Type	Value at 31 st March 2022	Percentage change	Value on increase	Value on decrease
	£m	%	£m	£m
UK equities	25.3	18	29.9	20.7
Overseas equities	20.7	19	24.6	16.8
UK Corporate Bonds	0.7	3	0.7	0.7
Global index-linked bonds	288.6	7	308.8	268.4
Pooled property funds	362.6	15	417.0	308.2
Pooled private equity funds	433.5	30	563.6	303.5
Pooled bond and debt funds	926.6	8	1,000.7	852.5
Pooled hedge funds	0.0	18	0.0	0.0
Pooled equity funds	2,581.3	19	3,071.7	2,090.9
Pooled commodity funds	16.2	18	19.1	13.3
Pooled targeted return funds	150.2	5	157.7	142.7
Pooled timberland fund	132.3	18	156.1	108.5
Pooled managed futures fund	184.2	13	208.1	160.3
Pooled infrastructure fund	326.5	18	385.3	267.7
UK property	120.3	15	138.3	102.3
Cash and currency	187.1	2	190.8	183.4
Options, futures, other investment balances, current assets and current liabilities	14.4	2	14.7	14.1
Total assets available to pay benefits	5,770.5		6,687.1	4,854.0

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Asset Type	Value at 31 st March 2021	Percentage change	Value on increase	Value on decrease
	£m	%	£m	£m
UK equities	30.6	18	36.1	25.1
Overseas equities	32.5	19	38.7	26.3
UK Corporate Bonds	0.7	3	0.7	0.7
Global index-linked bonds	291.1	7	311.5	270.7
Pooled property funds	267.9	15	308.1	227.7
Pooled private equity funds	363.9	30	473.1	254.7
Pooled bond and debt funds	670.4	8	724	616.8
Pooled hedge funds	0.1	18	0.1	0.1
Pooled equity funds	2349.6	19	2796	1903.2
Pooled commodity funds	12.8	18	15.1	10.5
Pooled targeted return funds	183.2	5	192.4	174
Pooled timberland fund	134.1	18	158.2	110
Pooled managed futures fund	146.7	13	165.8	127.6
Pooled infrastructure fund	246.2	18	290.5	201.9
UK property	108.6	15	124.9	92.3
Cash and currency	331.3	2	337.9	324.7
Options, futures, other investment balances, current assets and current liabilities	2.9	1	3.0	2.8
Total assets available to pay benefits	5,172.6		5,976.1	4,369.1

Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risk, which represents the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund is not highly exposed to interest rate risk, but monitoring is carried out to ensure that the exposure is close to the agreed asset allocation benchmark.

The Fund's direct exposure to interest rate movements as at 31st March 2022 and 31st March 2021 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value:

As at 31 st March 2021 £m	Asset type	As at 31 st March 2022 £m
331.3	Cash and Currency	187.1
291.1	Fixed interest securities	288.6
622.4	Total	475.7

Interest rate risk sensitivity analysis

The Fund recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets to pay benefits, A 1% movement in interest rates (100 BPS) is consistent with the level of sensitivity expected within the Fund's asset allocation strategy and the Fund's investment advisors expect that long-term average rates are expected to move less than 100 BPS from one year to the next and experience suggests that such movements are likely.

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The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 100 BPS change in interest rates. The analysis demonstrates that a 1% increase in interest rates will not affect the interest received on fixed interest assets but will reduce their fair value, and vice versa. Changes in interest rates do not impact on the value of cash and cash equivalent balances but they will affect the interest income received on those balances.

Exposure to interest rate risk	Carrying amount as at 31 st March 2022	Impact of increase	Impact of decrease
	£m	+100 BPS £m	-100 BPS £m
Cash and Currency	187.1	187.1	187.1
Fixed interest securities	288.6	291.5	285.7
Total	475.7	478.6	472.8

Exposure to interest rate risk	Carrying amount as at 31 st March 2021	Impact of increase	Impact of decrease
	£m	+100 BPS £m	-100 BPS £m
Cash and Currency	331.1	331.1	331.1
Fixed interest securities	291.0	294.0	288.2
Total	622.1	625.1	619.3

Assets exposed to interest rate risk:

Exposure to interest rate risk	Interest receivable 2021/22	Impact of increase	Impact of decrease
	£m	+100 BPS £m	-100 BPS £m
Cash and Currency	0.1	2.7	0.0
Fixed interest securities	1.4	1.4	1.4
Total	1.5	4.1	1.4

Exposure to interest rate risk	Interest receivable 2020/21	Impact of increase	Impact of decrease
	£m	+100 BPS £m	-100 BPS £m
Cash and Currency	1.0	3.1	0.0
Fixed interest securities	1.4	1.4	1.4
Total	2.4	4.5	1.4

Currency risk

Pension Fund Accounts

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk in financial instruments that are denominated in any other currency other than sterling. The Fund holds both monetary and non-monetary assets denominated in currencies other than sterling.

The Fund's currency rate risk is actively managed and the neutral position is to hedge 25% of the exposure back to sterling. The table below summarises the Fund's currency exposure if it was unhedged as at 31st March 2021 and as at the previous period end:

Asset value as at 31 st March 2021 £m	Currency exposure – asset type	Asset value as at 31 st March 2022 £m
32.5	Overseas equities	20.7
0.0	Overseas government bonds	7.8
32.6	Overseas government index-linked bonds	11.6
766.8	Overseas pooled investment vehicles	874.4
63.4	Overseas cash and currency	60.9
895.3	Total overseas assets	975.4

Currency Risk – Sensitivity Analysis

Following analysis of historical data in consultation with the Fund's investment advisors, it is considered that the likely volatility associated with foreign exchange rate movements is 13% (as measured by one standard deviation).

A 13% fluctuation in the currency is considered reasonable based on the Fund advisor's analysis of the long-term historical movements in the month-end exchange rates over a rolling 36-month period. This analysis assumes that all other variables, in particular interest rates, remain constant.

A 13% strengthening/weakening of the pound against the various currencies in which the fund holds investments would increase/decrease the net assets available to pay benefits as follows:

Current exposure – asset type	Asset value as at 31 st March 2022 £m	Change to net assets available to pay benefits	
		13% £m	-13% £m
Overseas equities	20.7	23.4	18.0
Overseas government bonds	7.8	8.8	6.8
Overseas government index-linked bonds	11.6	13.1	10.1
Overseas pooled investment vehicles	874.4	988.1	760.7
Overseas cash and currency	60.9	68.8	53.0
Total change in assets available	975.4	1,102.2	848.6

b) Credit Risk

Credit risk represents the risk that the counterparty to a transaction or financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market value of investments generally reflects an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk, with the exception of derivatives positions, where the risk equates to the net market value of a positive derivative position. However, the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative position in the event of a counterparty default. The residual risk is minimal due to various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over-the-counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by a recognised ratings agency.

Deposits are not made with banks and financial institutions unless they are rated independently and have a high credit rating. Many of the Fund's investment managers use the money market fund run by the Fund's custodian to deposit any cash within their portfolios, although one manager (Kames Capital) lends cash directly to individual counterparties in the London money markets. Any cash held directly by the Fund is deposited in an Aberdeen Standard Life Money Market Fund.

The Fund believes it has managed its exposure to credit risk and has never had any experience of default of uncollectible deposits. The Fund's cash holding at 31st March 2022 was £187m (31st March 2021: £331m).

c) **Liquidity Risk**

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund therefore takes steps to ensure that it has adequate cash resources to meet its commitments. All of the Fund's cash holdings are available for immediate access, although on some occasions this will involve withdrawing cash balances from the portfolios of investment managers.

The Fund is allowed to borrow to meet short-term cash flow requirements, although this is an option that is only likely to be used in exceptional circumstances.

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert to cash. As at 31st March 2022 the value of illiquid assets (considered to be the Fund's investments in property, hedge funds, private equity, timberland and infrastructure) was £1,377m, which represented 24% of total Fund assets. (31st March 2021: £1085m, which represented 21% of total Fund assets).

The Fund remains cash flow positive for non-investment related items so there is no requirement to produce detailed cash flow forecasts. All investment related cash flows are known about sufficiently far in advance that they can be covered by taking action in a manner that is both cost-effective and in line with the Fund's investment strategy. All financial liabilities at 31st March 2022 are due within one year.

Refinancing Risk

The key risk is that the Fund will be forced to sell a significant proportion of its financial instruments at a time of unfavourable interest rates, but this appears a highly unlikely scenario. The Fund's investment strategy and the structure of its portfolios have sufficient flexibility to ensure that any required sales are considered to be the ones that are in the best financial interests of the Fund at that time. There are no financial instruments that have a refinancing risk as part of the Fund's treasury management and investment strategies.

Securities Lending

The Fund ceased to take part in securities lending activities towards the end of the 2017/18 financial year and there was no stock on loan at 31 March 2022

Reputational Risk

The Fund's prudent approach to the collective risks listed above and through best practice in corporate governance ensures that reputational risk is kept to a minimum.

24. Related Party Transactions

Leicestershire County Council (LCC) is the administering authority for the Local Government Pension Scheme (LGPS) within Leicestershire and is one of the major employers within the scheme. Information regarding key management personnel is provided within the main accounts of Leicestershire County Council. Members and officers of the Council involved in managing the Fund are allowed to be members of the LGPS. All transactions between Leicestershire County Council and the Fund and all benefit payments from the Fund are in accordance with the regulations governing the LGPS. There are no transactions therefore that are made on a different basis from those with non-related parties.

During the reporting period LCC incurred costs of £1.9m in relation to administration and management of the Fund, the full amount has been recharged to the Fund, and is recognised in the expenses outlined in note 10 above. As at the 31st March 2022 £1.7m of this was a creditor balance in the Fund accounts. Contributions of £59.1m were receivable from LCC during 2021/22 (£56.9m 2020/21) of which, £5.8m was still outstanding as at 31 March 2022 (£0 as at 31 March 2021).

LGPS Central Ltd has been established to manage, on a pooled basis, investment assets of nine Local Government Pension Schemes across the Midlands. It is jointly owned in equal amounts by the eight Administering Authorities participating in the Pool. £1.3m is invested in the share capital and £0.7m in a corporate bond with LGPS Central Ltd.

During 2021/22 a total of £0.9m was payable to LGPS Central Ltd for governance, operator and product development fees. Of these £0.9m was a creditor balance at the year end. As at 31 March 2022, £2.1bn of LCC LGPS investments were managed by LGPS Central Ltd (£1.7bn as at 31 March 2021).

25. Contingent Liabilities and Contractual Commitments

When a member has left the Pension Fund before accruing sufficient service to qualify for a benefit from the scheme, they may choose either a refund of contributions or a transfer value to another pension fund. There are a significant number of these leavers who have not taken either of these options and as their ultimate choice is unknown, it is not possible to reliably estimate a liability. The impact of these 'frozen refunds' has, however, been considered in the calculation of the actuarial liabilities of the fund.

If all of these individuals choose to take a refund of contributions the cost to the Fund will be around £2m, although the statutory requirement of the Fund to pay interest to some members would increase this figure. Should all of the members opt to transfer to another scheme the cost will be considerably higher.

At 31st March 2022, the Fund had the following contractual commitments:-

	31-Mar-21 £m	31-Mar-22 £m
Aberdeen Standard Life Capital SOF III Fund	10.0	10.3
Adams Street Partners L.P.	125.9	126.0
Catapult Venture Managers Limited	0.5	0.0
Infracapital Greenfield Partners I Fund	12.4	8.8
KKR Global Infrastructure	22.0	12.0
LGPS Central PE Primary Partnership 2018 LP	7.0	4.2
M & G Debt Opportunities Fund IV	2.8	6.3
Stafford International Timberland Funds VII & VIII	1.1	1.2
LGPS Credit Partnership II LP	0.0	96.4
LGPS Credit Partnership I LP	0.0	53.5
LGPS Central Core/Core Plus Infrastructure Partnership LP	0.0	48.1
LGPS Central PE Primary Partnership 2021 LP	0.0	30.0
CRC Capital Release Fund V	0.0	44.0
Partners Group Multi Asset Credit VI S.C.A., SICAV-RAIF	0.0	20.8
Total	181.7	461.6

25A Key Management Personnel

The fund has identified the Director of Corporate Resources (LCC) and the Assistant Director Finance, Strategic Property and Commissioning (LCC) as key management personnel with the authority and responsibility to control or exercise significant influence over the financial and reporting decisions of the fund. The combined compensation for these officers attributable to Leicestershire County Council Pension Fund* is shown below:

2020/21 £000s		2021/22 £000s
19.5	Short-term benefits	20.9
5.1	Pension contributions	5.7
24.6		26.6

*The amounts in the table were not recharged to the Fund but are presented as required by the code of practice.

26. Additional Voluntary Contributions (AVC's)

The Fund has an arrangement with Prudential whereby additional contributions can be paid to them for investment, with the intention that the accumulated value will be used to purchase additional retirement benefits. AVCs are not included in the pension fund accounts in accordance with Regulation 4(1)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016. During 2021/22 £1.8m (2020/21 £1.6m) in contributions were paid to Prudential. The capital value of all AVC's at year end 31 March 2022 was £19.0m (31 March 2020 £18.6m).

27. Policy Statements

The Fund has a number of policy statements which can be found on the [LPGS website](#). They have not been reproduced within the Accounts, as in combination they are sizeable, and it is not considered that they would add any significant value to most users of the accounts. The Statements are:

Investment Strategy Statement (ISS)

Administration and Communication Strategy

Funding Strategy Statement (FSS)

28. Compliance Statement

Income and other taxes

The Fund has been able to gain either total or partial relief from local taxation on the Fund's investment income from eligible countries. The Fund is exempt from UK Capital Gains and Corporation tax.

Self-investment

There has been no material employer related investment in 2021/22 (or 2020/21). There were occasions on which contributions were paid over by the employer later than the statutory date and these instances are technically classed as self-investment. In no instance were the sums involved material, and neither were they outstanding for long periods.

Calculation of transfer values

There are no discretionary benefits included in the calculation of transfer values.

Pension Increase

All pension increases are made in accordance with the Pensions Increase (Review) Order 1997.

Changes to LGPS

All changes to LGPS are made via the issue of Statutory Instruments by Central Government.

Leicestershire County Council Pension Fund (“the Fund”) Actuarial Statement for 2021/22

This statement has been prepared in accordance with Regulation 57(1)(d) of the Local Government Pension Scheme Regulations 2013. It has been prepared at the request of the Administering Authority of the Fund for the purpose of complying with the aforementioned regulation.

Description of Funding Policy

The funding policy is set out in the Administering Authority’s Funding Strategy Statement (FSS). In summary, the key funding principles are as follows:

- to ensure the long-term solvency of the Fund using a prudent long-term view. This will ensure that sufficient funds are available to meet all members’/dependants’ benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return (this will also minimise the costs to be borne by Council Tax payers);
- to reflect the different characteristics of different employers in determining contribution rates. This involves the Fund having a clear and transparent funding strategy to demonstrate how each employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

The FSS sets out how the Administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable. For employers whose covenant was considered by the Administering Authority to be sufficiently strong, contributions have been stabilised to have a sufficiently high likelihood of achieving the funding target over 17 years. Asset-liability modelling has been carried out which demonstrate that if these contribution rates are paid and future contribution changes are constrained as set out in the FSS, there is at least a 75% likelihood that the Fund will achieve the funding target over 17 years.

Funding Position as at the last formal funding valuation

The most recent actuarial valuation carried out under Regulation 62 of the Local Government Pension Scheme Regulations 2013 was as at 31 March 2019. This valuation revealed that the Fund’s assets, which at 31 March 2019 were valued at £4,312 million, were sufficient to meet 89% of the liabilities (i.e. the present value of promised retirement benefits) accrued up to that date. The resulting deficit at the 2019 valuation was £537 million.

Each employer had contribution requirements set at the valuation, with the aim of achieving their funding target within a time horizon and liability measure as per the FSS. Individual employers’ contributions for the period 1 April 2020 to 31 March 2023 were set in accordance with the Fund’s funding policy as set out in its FSS.

Principal Actuarial Assumptions and Method used to value the liabilities

Full details of the methods and assumptions used are described in the 2019 formal valuation report.

Method

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date; and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

Assumptions

A market-related approach was taken to valuing the liabilities, for consistency with the valuation of the Fund assets at their market value.

The key financial assumptions adopted for the 2019 valuation were as follows:

Financial assumptions	31 March 2019
Discount rate	3.8%
Salary increase assumption	2.8%
Benefit increase assumption (CPI)	2.3%

The key demographic assumption was the allowance made for longevity. The life expectancy assumptions are based on the Fund's VitaCurves with improvements in line with the CMI 2018 model, an allowance for smoothing of recent mortality experience and a long-term rate of 1.25% p.a. Based on these assumptions, the average future life expectancies at age 65 are as follows:

	Males	Females
Current Pensioners	21.5 years	23.8 years
Future Pensioners*	22.2 years	25.2 years

*Aged 45 at the 2019 Valuation.

Copies of the 2019 valuation report and Funding Strategy Statement are available on request from the Administering Authority to the Fund.

Experience over the period since 31 March 2019

Markets were severely disrupted by COVID 19 in March 2020, but over most of 2020/21 and 2021/22 they recovered strongly. However, due to the war in Ukraine, March 2022 markets were particularly volatile, which affects values at the accounting date. All other things being equal, the funding level of the Fund as at 31 March 2022 is likely to be better than that reported at the previous formal valuation as at 31 March 2019.

It is important to note that the formal triennial funding valuation exercise is at 31 March 2022 and this may show a different picture when the finalised position is disclosed in next year's annual report. In particular, changes in Fund membership, changes in anticipated real investment returns, and changes in demographic assumptions will affect the valuation results. The Funding Strategy Statement will also be reviewed as part of the triennial funding valuation exercise.

Tom Hoare FFA

06 May 2022

For and on behalf of Hymans Robertson LLP

Pension Fund Accounts Reporting Requirement

Introduction

CIPFA's Code of Practice on Local Authority Accounting 2021/22 requires Administering Authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 refers to as the actuarial present value of promised retirement benefits. I have been instructed by the Administering Authority to provide the necessary information for the Leicestershire County Council Pension Fund ("the Fund").

The actuarial present value of promised retirement benefits is to be calculated similarly to the Defined Benefit Obligation under IAS19. There are three options for its disclosure in the pension fund accounts:

- showing the figure in the Net Assets Statement, in which case it requires the statement to disclose the resulting surplus or deficit;
- as a note to the accounts; or
- by reference to this information in an accompanying actuarial report.

If an actuarial valuation has not been prepared at the date of the financial statements, IAS26 requires the most recent valuation to be used as a base and the date of the valuation disclosed. The valuation should be carried out using assumptions in line with IAS19 and not the Fund's funding assumptions.

Present value of promised retirement benefits

Year ended	31 March 2022	31 March 2021
Active members (£m)	4,176	4,155
Deferred members (£m)	1,670	1,801
Pensioners (£m)	2,213	2,383
Total (£m)	8,059	8,339

The promised retirement benefits at 31 March 2022 have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2019. The approximation involved in the roll forward model means that the split of benefits between the three classes of member may not be reliable. However, I am satisfied that the total figure is a reasonable estimate of the actuarial present value of benefit promises.

The figures include both vested and non-vested benefits, although the latter is assumed to have a negligible value. Further, I have not made any allowance for unfunded benefits.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the pension fund accounts. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

Assumptions

The assumptions used are those adopted for the Administering Authority's IAS19 report and are different as at 31 March 2022 and 31 March 2021. I estimate that the impact of the change in financial assumptions to 31 March 2022 is to increase the actuarial present value by £654m. I estimate that the impact of the change in demographic assumptions is to decrease the actuarial present value by £43m.

Financial assumptions

Year ended (% p.a.)	31 March 2022	31 March 2021
Pension Increase Rate	3.20%	2.85%
Salary Increase Rate	3.70%	3.35%
Discount Rate	2.70%	2.00%

Demographic assumptions

The longevity assumptions have changed since the previous IAS26 disclosure for the Fund.

Life expectancy is based on the Fund's VitaCurves with improvements in line with the CMI 2021 model, with 0% weighting of 2021 (and 2020) data, standard smoothing (Sk7), initial adjustment of 0.25% and a long term rate of improvement of 1.5% p.a. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current pensioners	21.5 years	24.0 years
Future pensioners (assumed to be aged 45 at the latest formal valuation)	22.4 years	25.7 years

All other demographic assumptions are unchanged from last year and as per the latest funding valuation of the Fund.

Sensitivity Analysis

CIPFA guidance requires the disclosure of the sensitivity of the results to the methods and assumptions used. The sensitivities regarding the principal assumptions used to measure the obligations are set out below:

Change in assumption at 31 March 2022	Approximate % increase to promised retirement benefits	Approximate monetary amount (£m)
0.1% p.a. decrease in the Discount Rate	2%	168
1 year increase in member life expectancy	4%	322
0.1% p.a. increase in the Salary Increase Rate	0%	16
0.1% p.a. increase in the Pension Increase Rate (CPI)	2%	151

Professional notes

This paper accompanies the 'Accounting Covering Report – 31 March 2022' which identifies the appropriate reliances and limitations for the use of the figures in this paper, together with further details regarding the professional requirements and assumptions.

Prepared by:

Tom Hoare FFA

26 May 2022

For and on behalf of Hymans Robertson LLP

Statement of Responsibilities for Leicestershire County Council Pension Fund

THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of the financial affairs of its Pension Fund and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Corporate Resources.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts

MR. L. BRECKON

CABINET LEAD MEMBER FOR CORPORATE RESOURCES

21 MARCH 2023

THE DIRECTOR OF CORPORATE RESOURCES RESPONSIBILITIES

The Director of Corporate Resources is responsible for the preparation of the Authority's Pension Fund Statement of Accounts in accordance with proper accounting practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Director of Corporate Resources has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority Code.
- Kept proper accounting records which were up to date,
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.
- Assessed the Pension Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- Used the going concern basis of accounting on the assumption that the functions of the Pension Fund will continue in operational existence for the foreseeable future; and
- Maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

I certify that the above responsibilities have been complied with and the Statement of Accounts herewith presents a true and fair view of the financial position of the Leicestershire County Council Pension Fund as at 31 March 2022 and its income and expenditure for the year ended the same date.

C TAMBINI

DIRECTOR OF CORPORATE RESOURCES

21

MARCH

2023

Independent auditor's report to the members of Leicestershire County Council

Report on the Audit of the Financial Statements

Opinion on financial statements

We have audited the financial statements of Leicestershire County Council (the 'Authority') for the year ended 31 March 2022, which comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, and notes to the primary statements, including the Statement of Responsibilities for the Statement of Accounts. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2022 and of its expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Director of Corporate Resources use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Authority to cease to continue as a going concern.

In our evaluation of the Director of Corporate Resources conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22 that the Authority's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the Authority. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2020) on the application of ISA (UK) 570 Going Concern to public sector entities. We assessed the reasonableness of the basis of preparation used by the Authority and the Authority's disclosures over the going concern period.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Authority's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

In auditing the financial statements, we have concluded that the Director of Corporate Resources use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

The responsibilities of the Director of Corporate Resources with respect to going concern are described in the 'Responsibilities of the Authority Director of Corporate Resources and Those Charged with Governance for the financial statements' section of this report.

Other information

The Director of Corporate Resources is responsible for the other information. The other information comprises the information included in the Statement of Accounts, other than the financial statements, and our auditor's report thereon and our auditor's report on the pension fund financial statements. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

Other information we are required to report on by exception under the Code of Audit Practice

Under the Code of Audit Practice published by the National Audit Office in April 2020 on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with 'delivering good governance in Local Government Framework 2016 Edition' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

Opinion on other matters required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority, the other information published together with the financial statements in the Statement of Accounts for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

Responsibilities of the Authority, the Director of Corporate Resources and Those Charged with Governance for the financial statements

As explained in the Statement of Responsibilities [set out on page 80], the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Corporate Resources. The Director of Corporate Resources is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, for being satisfied that they give a true and

fair view, and for such internal control as the Director of Corporate Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Director of Corporate Resources is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority will no longer be provided.

The Corporate Governance Committee is Those Charged with Governance. Those Charged with Governance are responsible for overseeing the Authority's financial reporting process.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the Authority and determined that the most significant, which are directly relevant to specific assertions in the financial statements, are those related to the reporting frameworks (international accounting standards as interpreted and adapted by the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, The Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015 and the Local Government Act 2003.
- We enquired of senior officers and the Corporate Governance Committee, concerning the Authority's policies and procedures relating to:
 - the identification, evaluation and compliance with laws and regulations;
 - the detection and response to the risks of fraud; and
 - the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.
- We enquired of senior officers, internal audit and the Corporate Governance Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.
- We assessed the susceptibility of the Authority's financial statements to material misstatement, including how fraud might occur, by evaluating officers' incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls. We determined that the principal risks were in relation to:
 - journals that altered the Authority's financial performance for the year;
 - potential management bias in determining accounting estimates, especially in relation to the calculation of the valuation of the Authority's land and buildings, investment property and defined benefit pensions liability valuations; and
 - accruals of income and expenditure at the end of the financial year.
- Our audit procedures involved:

- evaluation of the design effectiveness of controls that the Director of Corporate Resources has in place to prevent and detect fraud;
 - journal entry testing, with a focus on significant journals at the year-end which had an impact on the Authority's financial performance;
 - challenging assumptions and judgements made by management in its significant accounting estimates in respect of land and buildings, and defined benefit pensions liability valuations;
 - assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.
- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.
 - The team communications in respect of potential non-compliance with relevant laws and regulations, including the potential for fraud in revenue and expenditure recognition, and the significant accounting estimates related to land and buildings, and defined benefit pensions liability valuations.
 - Our assessment of the appropriateness of the collective competence and capabilities of the engagement team included consideration of the engagement team's.
 - understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
 - knowledge of the local government sector
 - understanding of the legal and regulatory requirements specific to the Authority including:
 - the provisions of the applicable legislation
 - guidance issued by CIPFA, LASAAC and SOLACE
 - the applicable statutory provisions.
 - In assessing the potential risks of material misstatement, we obtained an understanding of:
 - the Authority's operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
 - the Authority's control environment, including the policies and procedures implemented by the Authority to ensure compliance with the requirements of the financial reporting framework.

Report on other legal and regulatory requirements – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Matter on which we are required to report by exception – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Under the Code of Audit Practice, we are required to report to you if, in our opinion, we have not been able to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2022.

We have nothing to report in respect of the above matter

Responsibilities of the Authority

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in December 2021. This guidance sets out the arrangements that fall within the scope of 'proper arrangements'. When reporting on these arrangements, the Code of Audit Practice requires auditors to structure their commentary on arrangements under three specified reporting criteria:

- Financial sustainability: how the Authority plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the Authority ensures that it makes informed decisions and properly manages its risks; and
- Improving economy, efficiency and effectiveness: how the Authority uses information about its costs and performance to improve the way it manages and delivers its services.

We have documented our understanding of the arrangements the Authority has in place for each of these three specified reporting criteria, gathering sufficient evidence to support our risk assessment and commentary in our Auditor's Annual Report. In undertaking our work, we have considered whether there is evidence to suggest that there are significant weaknesses in arrangements.

Report on other legal and regulatory requirements – Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate for Leicestershire County Council for the year ended 31 March 2022 in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice until we have completed the work necessary to issue our Whole of Government Accounts (WGA) Component Assurance statement for the Authority for the year ended 31 March 2022.

We are satisfied that this work does not have a material effect on the financial statements for the year ended 31 March 2022.

Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 [and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited]. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Mark Stocks, Key Audit Partner

for and on behalf of Grant Thornton UK LLP, Local Auditor

Birmingham

Date:

Independent auditor's report to the members of Leicestershire County Council on the pension fund financial statements of Leicestershire County Council Pension Fund

Opinion

We have audited the financial statements of Leicestershire County Council Pension Fund (the 'Pension Fund') administered by Leicestershire County Council (the 'Authority') for the year ended 31 March 2022 which comprise the Pension Fund Introduction, Fund Account, the Net Assets Statement and notes to the accounts, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22.

In our opinion, the financial statements:

- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2022 and of the amount and disposition at that date of the fund's assets and liabilities, other than liabilities to pay promised retirement benefits after the end of the fund year;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the Pension Fund's financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Director of Corporate Resources' use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Pension Fund's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Pension Fund to cease to continue as a going concern.

In our evaluation of the Director of Corporate Resources' conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22 that the Pension Fund's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the Pension Fund. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2020) on the application of ISA (UK) 570 Going Concern to public sector entities. We assessed the reasonableness of the basis of preparation used by the Authority in the Pension Fund financial statements and the disclosures in the Pension Fund financial statements over the going concern period.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Pension Fund's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

In auditing the financial statements, we have concluded that the Director of Corporate Resources' use of the going concern basis of accounting in the preparation of the Pension Fund financial statements is appropriate.

The responsibilities of the Director of Corporate Resources with respect to going concern are described in the 'Responsibilities of the Authority, the Director of Corporate Resources and Those Charged with Governance for the financial statements' section of this report.

Other information

The Director of Corporate Resources is responsible for the other information. The other information comprises the information included in the Statement of Accounts, other than the Pension Fund's financial statements, our auditor's report thereon, and our auditor's report on the Authority's financial statements. Our opinion on the Pension Fund's financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the Pension Fund's financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Pension Fund's financial statements or our knowledge of the Pension Fund obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the Pension Fund financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

Opinion on other matter required by the Code of Audit Practice (2020) published by the National Audit Office on behalf of the Comptroller and Auditor General (the Code of Audit Practice)

In our opinion, based on the work undertaken in the course of the audit of the Pension Fund's financial statements and our knowledge of the Pension Fund, the other information published together with the Pension Fund's financial statements in the Statement of Accounts, for the financial year for which the financial statements are prepared is consistent with the Pension Fund financial statements.

Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.
- We have nothing to report in respect of the above matters in relation to the Pension Fund.

Responsibilities of the Authority, the Director of Corporate Resources and Those Charged with Governance for the financial statements

As explained more fully in the Statement of Responsibilities set out on page 113, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Corporate Resources. The Director of Corporate Resources is responsible for the preparation of the Statement of Accounts, which includes the Pension Fund's financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, for being satisfied that they give a true and fair view, and for such internal control as the Director of Corporate Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the Pension Fund's financial statements, the Director of Corporate Resources is responsible for assessing the Pension Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Pension Fund will no longer be provided.

The Corporate Governance Committee is Those Charged with Governance for the Pension Fund. Those charged with governance are responsible for overseeing the Authority's financial reporting process.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the Pension Fund's financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the Pension Fund and determined that the most significant, which are directly relevant to specific assertions in the financial statements, are those related to the reporting frameworks (international accounting standards as interpreted and adapted by the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, The Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015, the Public Service Pensions Act 2013, The Local government Pension Scheme Regulations 2013 and the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.
- We enquired of senior officers and the Corporate Governance Committee, concerning the Authority's policies and procedures relating to:
 - the identification, evaluation and compliance with laws and regulations;
 - the detection and response to the risks of fraud; and
 - the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.
- We enquired of senior officers and the Corporate Governance Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.
- We assessed the susceptibility of the Pension Fund's financial statements to material misstatement, including how fraud might occur, by evaluating officers' incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls and any other fraud risks identified for the audit. We determined that the principal risks were in relation to:
 - the valuation of level 3 investments; and
 - management override of control, in particular journals, management estimates and transactions outside the course of business.
- Our audit procedures involved:
 - evaluation of the design effectiveness of controls that the Director of Corporate Resources has in place to prevent and detect fraud;
 - journal entry testing, with a focus on material post year-end journal entries, journal entries posted by senior staff, journal entries identified as manual journal types and journal entries posted in unusually low activity general ledger accounts;
 - challenging assumptions and judgements made by management in its significant accounting estimates in respect of level 3 investments;
 - assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.
- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate

concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.

- The team communications in respect of potential non-compliance with relevant laws and regulations, including the potential for fraud in revenue and expenditure recognition.
- Our assessment of the appropriateness of the collective competence and capabilities of the engagement team included consideration of the engagement team's:
 - understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
 - knowledge of the local government pensions sector
 - understanding of the legal and regulatory requirements specific to the Pension Fund including:
 - the provisions of the applicable legislation
 - guidance issued by CIPFA, LASAAC and SOLACE
 - the applicable statutory provisions.
- In assessing the potential risks of material misstatement, we obtained an understanding of:
 - the Pension Fund's operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
 - the Authority's control environment, including the policies and procedures implemented by the Authority to ensure compliance with the requirements of the financial reporting framework.

Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Mark Stocks, Key Audit Partner
for and on behalf of Grant Thornton UK LLP, Local Auditor
Birmingham

Date

Annual Governance Statement (AGS) 2021-22

1. Introduction

Leicestershire County Council (the Council) is responsible for ensuring that its business is conducted in accordance with prevailing legislation, regulation and government guidance and that proper standards of stewardship, conduct, probity, and professional competence are set and adhered to by all those representing and working for and with the Council. This ensures that the services provided to the people of Leicestershire are properly administered and delivered economically, efficiently, and effectively. In discharging this responsibility, the Council must have in place a solid foundation of good governance and sound financial management.

Regulations 6 (1) (a) and (b) of the Accounts and Audit Regulations 2015 require each English local authority to conduct a review, at least once a year, of the effectiveness of its system of internal control and approve an annual governance statement (AGS), prepared in accordance with proper practices in relation to internal control. The preparation and publication of an AGS, in accordance with the CIPFA/SOLACE 'Delivering Good Governance in Local Government: Framework' (2016), fulfils the statutory requirement of the Accounts and Audit Regulations. The AGS encompasses the governance system that applied in both the Authority and any significant group entities (e.g. ESPO, EMSS) during the financial year being reported.

Due to the impact of coronavirus (COVID -19) on Local Authorities, The Accounts and Audit (Amendment) Regulations 2021 amended the 2015 Regulations to extend the deadlines for relevant authorities to publish and make available for public inspection, their annual accounts and supporting documents in relation to the financial year beginning on 1st April 2020 and 2021.

2. What is Corporate Governance?

Corporate Governance is defined as how organisations ensure that they are doing the right things, in the right way, for the right people in a timely, inclusive, open, honest and accountable manner. The Council's governance framework comprises the systems and processes, cultures and values by which the Council is directed and controlled. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The Chartered Institute of Public Finance and Accountancy (CIPFA) 'Delivering Good Governance in Local Government; Framework (2016)' sets the standard for local authority governance in the UK and the Council is committed to the principles of good corporate governance contained in the Framework.

The Council has developed, adopted, and continued to maintain a Local Code of Corporate Governance which sets out the way the Council meets the principles outlined in the Framework. [The Code can be found on the LCC internet.](#)

3. Leicestershire's Vision and Outcomes

The County Council's Annual Delivery Report and Performance Compendium 2021 is part of the Council's policy framework and, as such, required the approval of the full County Council at its meeting on 1 December 2021. The documents provide performance data which will help the Council and its partners to ensure services continue to meet standards, provide value for money and that outcomes are being achieved for local people. It is best practice in performance management, and part of the Council's Internal Governance Framework, to undertake a review of overall progress at the end of the year and to benchmark performance against comparable authorities. It is also good practice to produce an annual performance report and ensure that it is scrutinised, transparent, and made publicly available.

The Annual Delivery Report described delivery, progress with implementing agreed plans and strategies, and achievements over the previous 12 months. It largely focused on performance against County Council priorities for community outcomes as set out in its Strategic Plan 2018-22 and other main service strategies. The Report also included information on the Council's significant ongoing response to the Covid-19 pandemic, the emergent implications for service demand and outcomes, higher levels of service and financial risk and work on service recovery. [The Performance Compendium](#) outlined the inequity in funding and the Council's Fair Funding proposals, transformation requirements and national and local service pressures, as well as detailed comparative performance metrics.

On 26 October 2021, the Cabinet approved the draft Strategic Plan (2022-26) for consultation. The council consulted a wide range of stakeholders including council officers and elected members, citizens, community groups and partners to identify the extent to which there was agreement with its long-term vision for Leicestershire and its priorities for 2022-26. The consultation included a public survey, interactive presentations including live polls and direct engagement through meetings and focus groups.

At its meeting on 18 May 2022, the County Council approved the Strategic Plan for 2022 to 2026.

The Strategic Plan (2022-26) provides an important strategic planning framework for the Council which will ensure that all service plans and strategies contribute to delivery of the Council's vision for Leicestershire. It has the following five priority outcome themes: -

Our Vision: An inclusive county in which active communities, great connections and greener living enable everyone to prosper, be happy and healthy.				
Strong Economy, Transport & Infrastructure	Improving Opportunities	Keeping People Safe & Well	Great Communities	Clean, Green Future
Leicestershire has a productive, inclusive and sustainable economy and infrastructure which meets the demands of a growing population and economy.	Every child gets the best start for life with access to a good quality education and everyone has the opportunities they need to fulfil their potential	The people of Leicestershire are safe and protected from harm and have the opportunities and support they need to take control of their health and wellbeing	Leicestershire has thriving, inclusive communities in which people support each other and participate in service design and delivery	The environment is protected and enhanced, and we tackle climate change, biodiversity loss and unsustainable resource usage

4. What the Annual Governance Statement Tells You

The AGS reports on the extent to which the Council has met the requirements of the Local Code of Corporate Governance and the controls it has in place to manage¹ risks of failure in delivering its outcomes. The main aim of the AGS is to provide the reader with confidence that the Council has an effective system of internal control that manages risks to a reasonable level.

The 2021/22 AGS has been constructed by undertaking: -

- A review of the effectiveness of the system of internal control
- Reviewing other forms of assurance
- Reviewing the Council's response to (and recovery from) the COVID-19 virus
- Action taken on governance issues reported in the 2020/21 AGS
- Significant governance issues arising during 2021/22
- Future challenges

5. Review of Effectiveness of the System of Internal Control

To ensure the 2021/22 AGS presents an accurate picture of governance arrangements for the whole Council, each Director was required to complete a 'self-assessment', which provided details of the measures in place within their department to ensure conformance (or otherwise) with the seven core principles of the Local Code of Corporate Governance.

The AGS assesses governance in place during 2021/22, the Council's self-assessments were completed in April 2022 and therefore the whole of the year continued to be affected by the COVID-19 national emergency.

A senior officers group meets to review the compilation of the AGS. The group comprises

- Director of Law & Governance (the Council's Statutory Monitoring Officer)
- Director of Corporate Resources (the Council's Statutory Chief Financial Officer)
- Head of Democratic Services
- Assistant Chief Executive
- Assistant Director – Assistant Director Finance, Strategic Property & Commissioning
- Assistant Director – Corporate Services
- Head of Internal Audit & Assurance Service

The group has determined that progressing areas identified for development, should be the responsibility of designated Directors and Heads of Service during 2022/23. A review of progressing the implementation of previous years planned developments will be undertaken. Any previous year's developments that were not carried forward into 2021/22 or reported through the Corporate Risk Register process will continue to be monitored.

6. Other Forms of Assurance

The Framework provides examples of documents, systems and processes that an authority should have in place. Using this guidance, the Council can provide assurance that it has effective governance arrangements. The Council has an approved Local Code of Corporate Governance, and this provides examples of good governance in practice.

¹ It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.

The Control Environment of Leicestershire County Council

The Council's Constitution includes Finance and Contract Procedure Rules and Schemes of Delegation to Chief Officers. These translate into key operational internal controls such as: control of access to systems, offices, and assets; segregation of duties; reconciliation of records and accounts; decisions and transactions authorised by nominated officers; and production of suitable financial and operational management information. These controls demonstrate governance structures in place throughout the Council.

Internal Audit Service

The Council's Head of Internal Audit & Assurance Service (HoIAS) ensures that internal audit arrangements conform to the requirements of the Public Sector Internal Audit Standards (the PSIAS) revised in 2017 and the governance requirements and core responsibilities of the CIPFA Statement on the Role of the Head of Internal Audit in Public Service Organisations (2019).

The HoIAS works with the Corporate Management Team to give advice and promote good governance throughout the organisation. The HoIAS leads and directs the Internal Audit Service (IAS) so that it makes a full contribution to and meets the needs of the Authority and external stakeholders, escalating any concerns and giving assurance on the Council's control environment.

There is an Internal Audit Charter mandating the purpose, authority, and responsibility of the internal audit activity. The Charter allows the HoIAS to also be responsible for the administration and development of, and reporting on, the Council's risk management framework. Whilst this does present a potential impairment to independence and objectivity, the HoIAS arranges for any reviews to be overseen by someone outside of the internal audit activity. An independent risk management maturity health check was undertaken during the autumn of 2018 and good progress continues to be made against the recommendations. The next review is planned in 2023.

To meet a PSIAS requirement to form an opinion on the overall adequacy and effectiveness of the Council's control environment i.e. its framework of governance, risk management and control, the HoIAS arranges a risk-based plan of audits. In July 2021 he informed the Corporate Governance Committee that he had moved to shorter planning periods of 6 months which is in line with his peers in other Councils.

IAS reports often contain recommendations for improvements. The number, type and importance of recommendations determines how the auditor reaches an opinion on the level of assurance that can be given that controls are both suitably designed and are being consistently applied, and that material risks will likely not arise. The combined sum of individual audit opinions and other assurances gained throughout the year (e.g. involvement in governance groups, attendance at Committees, evaluations of other assurance providers), facilitate the HoIAS to form the annual internal audit opinion on the overall adequacy and effectiveness of the Council's the control environment. The HoIAS presented his annual report to Corporate Governance Committee on 13 May 2022 and his opinion read: -

Covid-19 and other staff absences and unplanned vacancies (along with a corresponding difficulty to recruit) caused some disruption to resources. Nevertheless, the HoIAS considers there was just sufficient input across the control environment to be able to give a full opinion. He gained internal assurance from senior management's transparency over reporting four significant governance issues in the draft AGS and risk positions in the Corporate Risk Register. Three audits returned partial assurance ratings, and there were some minor fraud investigations, but management responded to recommendations. Overall, reasonable assurance is given that the Council's control environment has remained adequate and effective.

The HoIAS' views on the Council's responses to the coronavirus during the year are also detailed.

Risk Management

The Corporate Governance Committee has a responsibility to ensure that an effective risk management system is in place. Risk management is about identifying and managing risks effectively, helping to improve performance and aid decision making relating to the development of services and the transformation of the wider organisation. Regular reports and presentations on specific strategic and corporate risks to the Council are provided to the Corporate Governance Committee.

The Council's Risk Management Policy and Strategy (which provide the framework within which risks can be managed) were reviewed, revised, and approved by the County Council in February 2022. As the COVID-19 response continued, the Council progressed with its plans to recover and rebuild services, towards a 'new normal'.

Overview and Scrutiny

The cross-party overview and scrutiny function monitors the County Council's financial performance and performance against targets in the Strategic Plan and other related plans on a regular basis.

The key areas of activity undertaken by the Scrutiny Commission during the year included: -

- Annual Report on the Commercial Strategy
- Draft Overview and Scrutiny Annual Report 2020/21
- Update on Police and Crime Panel Activity
- Corporate Complaints and Compliments Annual Report
- Leicester and Leicestershire Economic Growth Strategy
- Consultation and Engagement Principles & the Consultation Charter
- Corporate Asset Investment Fund Annual Report 2020/21
- East Midlands Shared Service Annual Update
- Leicester and Leicestershire Enterprise Partnership Update
- Strategic Planning and Growth Related Matters
- Engagement and the Outcome of Consultation on the Council's Strategic Plan 2018-2022
- Draft Communities Strategy – Leicestershire
- Leicestershire Domestic Abuse Reduction Strategy 2022-2025
- Annual Delivery Report and Performance Compendium 202
- Partners Group private debt fund, and the JP Morgan Infrastructure investment fund
- Medium Term Financial Strategy and budget monitoring
- Report of the Scrutiny Task and Finish Group on the Council's Corporate Ways of Working Programme
- Corporate Ways of Working Programme - Delivery of Financial Savings

The challenge of overview and scrutiny has always been crucial in supporting the delivery of high-quality services. This work has continued throughout 2021/22 with meetings reverting to being held at County Hall and webcast simultaneously.

Corporate Governance Committee

The Corporate Governance Committee is responsible for promoting and maintaining high standards of corporate governance within the Council and receives reports and presentations that deal with issues that are paramount to good governance.

With regard to the promotion and maintenance of high standards of conduct by members and co-opted members within the County Council – decisions and minutes are available on the intranet.

The Monitoring Officer submits an annual report to the Corporate Governance Committee on the operation of the Members' Code of Conduct and arrangements for dealing with complaints.

Since April 2021 there have been six complaints (relating to four members) received by the Monitoring Officer under the Members' Code of Conduct. These complaints were resolved as set out below:

- 1 complaint was withdrawn /not progressed by the complainant,
- 1 complaint was considered by the Member conduct panel,
- 4 complaints did not meet the threshold for further investigation as set out in the scope of the code of conduct

During 2021/22 the Committee has provided assurance that: an adequate risk management framework is in place; the Council's performance is properly monitored; and that there is proper oversight of the financial reporting processes. The table below provides summary information of other key business considered by this Committee during 2021/22 to support the above.

- Quarterly Risk Management Updates and the Risk Management Policy & Strategy
- Informing the External Audit Risk Assessment External Audit Plan (2020/21), Auditor's Annual Report, Statement of Accounts, Pension Fund Accounts and Annual Governance Statement 2020/21; Appointment of External Auditor
- Quarterly Treasury Management updates and Annual Treasury Management Report 2020/21. Treasury Management Strategy Statement and Annual Investment Strategy 2022/23
- Changes to the Contract Procedure Rules, Supplier Code of Conduct
- Internal Audit Service – progress reports including status of High Importance recommendations; Annual Report, including opinion on the control environment, conformance to PSIAS and Quality Assurance Improvement Programme; Internal Audit Service Plan 2021/22
- Government driven developments in local (external) audit arrangements and update reports
- Revised Members' Code of Conduct and Protocol on Member/Officer Relations.
- Annual Reports:
 - Annual Report on the Operation of the Members' Code of Conduct 2020/21
 - Clinical Governance Annual Report
 - Local Government and Social Care Ombudsman Annual Review 2020/21 and Corporate Complaint Handling and Freedom of Information Requests
 - Resilience and Business Continuity Update
 - Regulation of Investigatory Powers Act 2000 (RIPA) and Investigatory Powers Act 2016

The Chief Financial Officer (CFO)

The Director of Corporate Resources undertakes the statutory role of the Chief Financial Officer (CFO) for the Council. The CFO conforms to the governance requirements and core responsibilities of two CIPFA Statements on the Role of the Chief Financial Officer; in Local Government (2016) and in the Local Government Pension Scheme (2014). The CFO is a key member of the Corporate Management Team and is able to bring influence to bear on all material business decisions, ensuring that immediate and long-term implications, opportunities, and risks, are fully considered and in alignment with the MTFs and other corporate strategies. The CFO is aware of, and committed to, the five key principles that underpin the role of the CFO and has completed an assurance statement that provides evidence against core activities which strengthen governance and financial management across the Council.

The Financial Management Code

The CIPFA Financial Management Code translates the principles of good financial management into seven Financial Management Standards. These standards address the aspects of an authority's operations and activities that must function effectively if financial management is to be undertaken robustly and financial sustainability is to be achieved.

In January 2023 the Council completed a self-assessment of its compliance with the requirements of the FM code for 2021-22. The assessment showed that the County Council met the requirements of the Code with some small improvements required. The Internal Audit Service undertook a high level review of the self-assessment

against the Code, and a copy of the assessment was reported to the Corporate Governance Committee in January 2023.

Local (External) Audit

The Council's local (external) auditors, Grant Thornton LLP, presented the findings from their planned audit work to 'those charged with governance' at the Corporate Governance Committee on 28 January 2022.

The Auditor's Annual Report (AAR)

This was a new report that replaced the previous Annual Audit Letter and included a more detailed review of Value for Money (VfM) arrangements. This followed a revision to the Code of Audit Practice by the National Audit Office in 2020, which was effective for audits from the 2020/21 financial year. The report covered four areas. These were financial sustainability; governance; improving economy, efficiency, and effectiveness and the opinion on the financial statements. It also reported on the Council's response to the Covid-19 pandemic (see later).

Value for Money Arrangements

There were a small number of 'improvement' recommendations defined as 'if implemented should improve the arrangements in place at the Council but are not a result of identifying significant weaknesses in the Council's arrangements'. However, overall the auditor's report was very positive and concluded that the Council has a good track record of sound financial management, understands, and manages the financial risks, has a clear and documented governance framework and a well-developed performance management framework.

Opinion on the Financial Statements

The auditor gave an 'unqualified' opinion on the 2020/21 financial statements for the County Council and its Pension Fund on 13th December 2021. The draft accounts were prepared on time and included a "good set of supporting working papers.

Annual Audit Plan for the 2021/22 Accounts

Informing the Audit Risk Assessment and Audit Plan was reported to Corporate Governance Committee at its meeting on 13 May 2022.

The Monitoring Officer

The Director of Law & Governance undertakes the statutory role of Monitoring Officer (MO) for the Council. The MO has responsibility for:

- ensuring that decisions taken comply with all necessary statutory requirements and are lawful. Where in the opinion of the MO any decision or proposal is likely to be unlawful and lead to maladministration, he/she shall advise the Council and/or Executive accordingly,
- ensuring that decisions taken are in accordance with the Council's budget and its Policy Framework,
- providing advice on the scope of powers and authority to take decisions

In discharging this role, the MO is supported by the Deputy Monitoring Officer and officers within the Legal and Democratic Services Teams.

Senior Information Risk Owner

The Assistant Director - Corporate Services undertakes the role of Senior Information Risk Owner (SIRO) for the Council. The SIRO takes overall ownership of the Council's approach to handling information risk. Sound governance is in place, with regular update and exception reports to the Corporate Management Team. The responsibilities of a SIRO include:

- owning the Council's policies, procedures and processes around information risk, ensuring they are

implemented consistently across the Council.

- ensuring compliance with all other policies and procedures relating to information and data.
- acting as a champion on information risk and report to Chief Officers on the effectiveness of risk management.
- leading and fostering a culture that values, protects and uses information for the success of the Council and benefit of our citizens.
- ensuring that information owners understand their roles.
- ensuring that the Council has a plan to monitor and improve information and data governance.
- maintaining expertise in Data Protection and other legislation that impact on Information and Data Governance; and
- owning the Council's information incident management framework

Commercial and Collaborative Arrangements

Commercial

ESPO is constituted as a joint committee (of 6 local authorities) set up to provide a comprehensive professional purchasing service to public sector bodies. It is overseen by a Management Committee which has overall strategic responsibility for ESPO. There is also a Finance and Audit Subcommittee in place. Internal audit is undertaken by the Council's Internal Audit & Assurance Service as part of the servicing agreement. Similar to the County Council, the HoIAS presents an annual report to the Management Committee. The annual report incorporates the annual internal audit opinion, which for 2021-22 was as follows:

Aside from the partial assurance rating given following the audit of cyber security arrangements, no other significant governance, risk management or internal control failings have come to the HoIAS' attention and therefore substantial assurance is given that ESPO's control environment overall has remained adequate and effective.

ESPO Trading Ltd ESPO's power to trade is restricted to a limited number of public bodies and this market is shrinking. The establishment of a trading company allows ESPO (Trading) to trade with other organisations which are in the spirit of public bodies but not described as such in the 1970 Act – e.g. Housing Associations, Charities and Voluntary Organisations. The Trading is governed under the Companies Act 2006, its Articles of Association and Shareholder Agreement.

Eduzone was a private limited company that supplies Early Years educational products and Early Years furniture to schools, nurseries and child minders. ESPO acquired the company following the necessary due diligence in 2018. Eduzone has now been incorporated into ESPO Trading Limited.

With the worst of the disruption to customers caused by the covid-19 pandemic now hopefully over and the end of mass school closures, ESPO has been able to return to business development activity targeting growth in a range of areas. However, supply chain issues remain and ESPO will need to manage the resulting availability and inflationary implications.

ESPO undertook a procurement exercise for its external auditors in February 2022. The HoIAS was part of the evaluation panel.

The **Corporate Asset Investment Fund (CAIF) Strategy** guides the Council's investments in assets not directly used for the delivery of its services, but which contribute to the outcomes of the Council's Strategic Plan. The Strategy requires reporting to various member bodies. Reporting on the financial performance is included in the budget monitoring reports on a quarterly basis. The CAIF Annual Report for 2020/21 was received by the Scrutiny Commission in September 2021. The CAIF Strategy for 2022/2026 was approved by County Council in February 2022.

The Council also has a trading arm **Leicestershire Traded Services (LTS)**, which sits within the Corporate Resources Department. Its activities are overseen by an Officer Board. The quarterly financial and performance reports include the performance of the LTS as part of the Corporate Resources Department and these reports are considered by various member bodies. The Annual Report on the Commercial Strategy 2020/21 was received by the Cabinet in June 2021. It reported that the closure of schools during

the pandemic significantly reduced the assumed income from Traded Services and required an adjustment to the MTFs, but also future plans for recovery and growth.

Trading conditions continue to be challenging, with inflationary pressures having a significant outlook on financial performance.

Collaborative

East Midlands Shared Service (EMSS)

EMSS is constituted under Joint Committee arrangements to process payroll/HR and accounts payable and accounts receivable transactions for Leicestershire County Council and Nottingham City Council. The internal audit of EMSS is undertaken by Nottingham City Council.

‘On the basis of audit work undertaken during the 2021-22 financial year, the Head of Internal Audit (HoIA) at Nottingham City Council concludes that a “**limited**” level of assurance can be given that internal control systems are operating effectively within EMSS and that no significant issues had been discovered. This opinion is influenced by the ongoing serious concerns that exist within the Payroll function and the fact that there have been limitations placed upon the completion of our work programme’

Local Government Pension Scheme (LGPS) - Central Pool.

The LGPS Central pooled investment arrangements became operational on 1 April 2018. A range of collaborative governance vehicles has been established.

The Council is joint owner of LGPS Central Limited which manages the pooled assets of eight Midlands-based local government pension schemes, including Leicestershire. LGPS Central Limited is authorised and regulated by the Financial Conduct Authority as an asset manager and operator of alternative investment funds. It has combined assets of approximately £49bn which represents the assets of over 2,000 employing bodies which help to pay for the costs of pensions when they become payable.

The Company aims to use the combined buying power of its Partner Funds to reduce costs, improve investment returns and widen the range of available asset classes for investment for the benefit of local government pensioners, employees, and employers.

Member representatives of each of the funds sit on the LGPS Central Joint Committee which provides oversight of the delivery of the objectives of the pool, the delivery of client service, the delivery against the LGPS central business case and to deal with common investor issues. The joint committee provides assistance, guidance and recommendations to the individual councils, taking into consideration the conflicting demands and interests of the participants within the pool. The joint committee does not have delegated authority to make binding decisions on behalf of the participating councils.

An update on Internal Audit arrangements was provided to the Council’s Local Pension Board in May 2022. This included a summary of work completed during 2021/2022 and what is planned for 2022/2023. The internal audit functions of the eight LGPS owners have formed an Internal Audit Working Group (IAWG) and agreed a four-year internal audit plan of work. The County Council’s Internal Audit & Assurance Service concluded a review (initially started in 2020/2021) of LGPS Central Investments with an overall ‘substantial’ opinion. The 2021/22 audits were assigned to Nottinghamshire County Council (Investments), and Worcestershire County Council (Governance).

Active Together

The Director of Public Health represents the Council and is Chair of the Active Together Board of non-executive directors. There are defined terms of reference which set out the governance arrangements and key tasks of the Board. Underneath the Board is a number of subgroups (drawn from the Board and co-opted others) to provide additional scrutiny of areas of the business.

One of those sub-groups in the 'business, oversight and audit' committee which oversees business planning, financial and risk reporting, and reports to the Board quarterly. The Head of Service in Public Health is a member of this committee.

Leicester and Leicestershire Enterprise Partnership (LLEP)

The LLEP is a private company limited by guarantee (Company No: 11932434).

LEPs are non-statutory bodies and as such require an Accountable Body to manage funding from Government. Leicester City Council is the Accountable Body to the LLEP and hence takes the ultimate legal and financial responsibility for the LLEP's activities.

The Accountable Body, through its Section 151 Officer, is responsible for ensuring that statutory requirements are met in resource allocation decisions and that the public interest is protected. It provides financial and legal support and takes the ultimate legal and financial responsibility for the LLEP's activities.

Mr P Bedford CC represents Leicestershire County Council on the LLEP Board of Directors.

In June 2021 the LLEP held its AGM and produced its Annual Report 2020/2021 including its response to the Covid-19 pandemic. In September 2021 it reviewed its Local Assurance Framework to ensure compliance with a refreshed National Assurance Framework.

The Chief Executive left in March 2022 and the role is being held vacant pending greater clarity on the future role of the LLEP. At the end of March 2022 the Government issued guidance on integrating Local Enterprise Partnerships into local democratic institutions which it had introduced in its Levelling Up White Paper. A temporary Head of LLEP role has been created to head up the LLEP staff team. The Chair of the Board of Directors stepped down in April 2022, the vice-chair is acting Chair and a recruitment process for a new chair is currently underway.

The 2021/22 Annual Performance Review was assessed by the Department for Levelling Up, Housing and Communities (DLUHC), formerly the Ministry of Housing, Communities & Local Government (MHCLG), The DLUHC assessment found that the Government's expectation for governance and Strategic Impact had been met. However, concerns were identified in Delivery, essentially around delays to schemes allocated funding from the Getting Building Fund. These schemes continue to be delivered in 2022/23.

Integrated Care Systems (ICS) & Integrated Care Partnership (ICP)

ICs are partnerships that bring together NHS organisations, and upper tier local authorities across NHS footprint of Leicester, Leicestershire and Rutland (LLR).

The ICP is a statutory committee jointly formed between the Integrated Care Board (ICB) and all upper-tier local authorities that fall within the ICS area. LCC membership includes the Lead member for Health and Wellbeing, the Director of Public Health, the Director of Adult Social Services and the Director of Children and Family Services.

The ICP is responsible for producing an integrated care strategy on how to meet the health and wellbeing needs of the population in the ICS area.

The ICB is also a statutory body and is a successor to the 3 Clinical Commissioning Groups (CCGs). The Director of Public Health represents LCC on the ICB, though in a professional capacity not as a representative of the Council as a decision-making body, in accordance with NHS requirements.

Leicestershire Health and Wellbeing Board

Health and Wellbeing Board acts as a forum in which key leaders from the local health and care system, work together to improve the health and wellbeing of the local population and plan how to tackle inequalities in health. This is best achieved by a range of organisations working together and as a result, the Leicestershire Health and Wellbeing Board brings together key organisations: the ICB, District Representatives, NHS England,

University Hospitals of Leicester NHS Trust, Leicestershire Partnership NHS Trust, Leicestershire Police, Office of the Police and Crime Commissioner and Healthwatch to ensure patients and service users voices are heard. The Health and Wellbeing Board is chaired by the Council's cabinet lead for Health and the other Council representatives are:

- Lead Members for Adult Social Care & Children & Young People
- The Chief Executive
- The Directors of Public Health, Adults & Communities and Children & Family Services

The Health and Wellbeing Board leads and directs work to improve the health and wellbeing of the population of Leicestershire through the development of improved and integrated health and social care services by: -

- Identifying needs and priorities across Leicestershire (the Place), and publishing and refreshing the Leicestershire Joint Strategic Needs Assessment (JSNA) and Pharmaceutical Needs Assessment so that future commissioning/policy decisions and priorities are based on evidence.
- Preparing and publishing a Joint Health and Wellbeing Strategy and Plan on behalf of the County Council and its partner clinical commissioning group(s) so that work is done across the Place to meet the needs identified in the JSNA in a co-ordinated, planned and measurable way
- In conjunction with all partners, communicating and engaging with local people in how they can achieve the best possible quality of life and be supported to exercise choice and control over their personal health and wellbeing
- Approving the Better Care Fund (BCF) Plan including a pooled budget used to transform local services, so people are provided with better integrated care and support together with proposals for its implementation
- Having oversight of the use of relevant public sector resources to identify opportunities for the further integration of health and social care services within the Place.

The BCF is reported quarterly regionally and nationally via NHS England (NHSE) and the Local Government Association (LGA) via a nationally prescribed template which is approved quarterly by the Board, a process supported operationally by the Integration Executive. The annual BCF plan is also submitted via NHSE/LGA regionally and nationally and is subject to a prescribed national assurance process against a number of national conditions, metrics, and financial rules.

The 2021/22 BCF Policy Framework was published in August 2021 and updated in October 2021.

The annual submission for the 2021/22 financial year was approved by the Health and Wellbeing Board at its meeting on 25 November 2021, subsequent to its submission to NHS England which was done using the Chief Executive's delegated powers (following consultation with the Cabinet Lead Member for Health) in order to meet the deadline submission date of 16 November 2021. The completed year end BCF 2021-22 template, which demonstrates progress against integration priorities and BCF delivery, was approved for submission to NHS England by the Health and Wellbeing Board at its meeting on 26 May 2022. The work of the Health and Wellbeing Board is reported in an annual report and is also reported in the annual reports of Clinical Commissioning Groups (CCGs).

East Midlands Freeport

Freeports are a flagship Government programme that will play an important part in the UK's post-COVID economic recovery and contribute to realising the levelling up agenda, bringing jobs, investment, and prosperity to some of the most deprived communities, with targeted and effective support. The East Midlands Freeport (EMF) is the UK's only inland Freeport and features three main 'tax sites' straddling three East Midlands counties. The EMF brings together a mix of industries, businesses and other collaborating partners, combining public and private sector expertise.

Work to develop a Business Case began in 2021 and tax site designation was awarded by HM Treasury in March 2022. The Full Business Case was submitted to Government in mid-April 2022 and full designation expected in

March 2023. The Cabinet approved the County Council becoming a member of the newly incorporated Freeport Company, with the Leader as a nominated member to serve on the Board (now Mr Breckon), and to continue the role of lead authority and accountable body for the Freeport.

East Midlands Development Company (DevCo)

The County Council is a Board member of the DevCo, a company limited by guarantee from April 2021. Its ambition is to be a locally led urban development corporation, for which there is provision in the Levelling Up and Regeneration Bill published in May 2022. The County Council is one of five member authorities / owners of the DevCo. Separately, the County Council is concerned to ensure that the DevCo's Members' Agreement and Grant Agreement are correctly followed. In that connection, exempt reports have been made to the Cabinet (May and September 2022). The County Council is currently waiting to hear from the DevCo about its proposition to Government and Government funding after 2022/23. The DevCo's future is also bound up with the outcome of the D2N2 devolution deal proposal.

Investment Zones (IZs)

The County Council submitted an expression of interest (October 2022) in the establishment of four investment zones in Leicestershire. The submission was made with the support of the relevant district councils. IZs were mentioned in the Chancellor of the Exchequer's speech on 27th January 2023 and it remains to be seen if IZs in a different form will be relevant to Leicestershire and/or the Freeport.

Environmental & Waste Collaborations

The County Council through the Environment and Transport Department is partner in a number of environment and waste collaborations and acts as Key Partner in

- Charnwood Forest Regional Park Board - a partnership of local authorities, agencies, user groups and land management organisations, working to manage and promote the unique cultural and heritage features of the area;
- Charnwood Forest Landscape Partnership Scheme Steering Group - an officer led group that oversees the delivery of the National Lottery Heritage Fund funded Landscape Partnership Scheme;
- River Soar and Grand Union Canal Partnership - comprises of representatives of public authorities, statutory bodies and charitable and voluntary organisations which work together to promote long term regeneration and sustainability of the River Soar and Grand Union Canal corridor.

Enhanced Bus Partnership

This is a partnership between the County Council and the bus operators and is enabled by the 2017 Bus Services Act and Transport Act 2000, so has a legal status, but not statutory. Local authorities who wanted to bid for funding had to have one set up therefore every top tier authority has one (unless they have bus franchising).

7. The Council's Continuing Response to Covid-19

Throughout 2021/2022, the Council continued to support its staff and the people and businesses of Leicestershire towards planning for recovery from the global pandemic declared in connection with the COVID-19 virus.

The Council worked closely with the Local Resilience Forum, Leicester City Council, Rutland Council, the district councils, the Police, the NHS, Public Health England and others to respond to and support the Government's roadmap for easing restrictions, the vaccination programme, testing, and the planning for recovery. Many changes had been made to the Council's services as part of responding to the Covid-19 pandemic and so work began to identify changes made that required some form of post event engagement or consultation.

In the Spring plans were developed and put in place for the Council's own organisational recovery taking account of the Government's roadmap and the local situation regarding Covid19 cases. The Council's Crisis Management

Group and Resilience Planning Group continued to meet regularly to actively manage the Council's response and recovery priorities. As a result of the pandemic, there had been huge and very quick shifts in organisational culture, with many staff being required to work from home for the first time due to the national and local lockdowns imposed by the Government. This led to a wholesale rethink of how departments and teams needed to operate moving forward, retaining a higher degree of flexibility, and more remote working than previously thought possible. The Workplace Programme (October 2019) was subsequently reshaped into the "Ways of Working Programme" taking account of the changes made and the experience gained during this period. However, given the scale of the Programme and its implications for how the Council would operate in the future, in September 2021 the Scrutiny Commissioners appointed an informal Scrutiny Task and Finish Group to provide some outside challenge to how it would be delivered to ensure the identified benefits of the Programme were realised and to consider the potential impacts, risks and barriers to its success. In the Task and Finish Group's report to the Scrutiny Commission on 9 March 2022, benefits to both the County Council and staff were identified in the Ways of Working Programme business case, including for the Council a potential reduction in absence. The Scrutiny Commission has referred recommended actions to the Cabinet Lead Member for Ways of Working and the Director of Corporate Resources for consideration.

By the early Summer, committees (and full Council) were being held in person albeit with reduced numbers and more space afforded for those attending. Some meetings were also filmed for live or subsequent broadcast. By the Autumn the Council was reporting that risks had stabilised, if not actually reduced. The Council had not had supplier issues or large scale staff absences due to the success of the vaccination roll out. Nevertheless, the level of risk was continually monitored by the Resilience Planning Group (RPG) and Corporate Resources to assess risk to staff and customers and reported to the Council's Crisis Management Group (CMG). However, it was effectively being managed as business as usual by Departments due to the longevity of the incident and the 'new normal' that Covid had become. The relaxation of restrictions and any possible impact on staff from new and hybrid ways of working was closely monitored for local effects as well as any changes to guidance from Government.

However, over the Winter, new variants had elevated sickness and isolation absences, so services were providing regular updates on staffing levels and addressing consequential matters through business continuity plans with regular review at RPG meetings. The Council provided regular service updates on its website and two waste sites were closed for a while due to staffing and driver shortages, some home to school and special educational needs transport services were unavailable and staff absence in the customer service centre had led to delays in answering queries. Through the LLR Strategic Coordinating Group the impact of new variants was being assessed and where appropriate multi-agency collaboration occurred to order to identify mitigating actions. The Council had to plan for, manage and oversee implementing the regulations for mandatory vaccination for the wider frontline health and social care sector workers.

Within its Annual Auditor Report presented to Corporate Governance Committee on 28 January 2022, the Council's external auditor Grant Thornton reported that it had undertaken a review of the Council's response to the Covid-19 pandemic and how the Council's arrangements were adapted to respond to the new risks it was facing. The report covered the key actions taken by the Council and found no issues with the arrangements that were put into place. The auditor concluded that "in our view effective governance arrangements, an understanding of the financial risks, and clear adoption of a multi-agency approach allowed Leicestershire County Council to monitor the strategic and operational impact of Covid-19 on services, businesses and residents and these arrangements have enabled timely and responsive actions to be taken".

In early March the Council begun to plan and prepare in case it was either selected to contribute to the public inquiry into the Covid-19 pandemic or whether it may wish to volunteer material.

By the end of March, both the Council's Crisis Management Group and the LLR Strategic Coordinating Group had been stood down following the ending of restrictions by the Government, but both could be stood back up at short notice if the RPG monitoring highlighted issues of substantial concern.

8. Action Taken on Governance Issues Reported in the 2020/21 AGS

The Council has defined a 'significant governance issue' as one that is intended to reflect something that has happened in the year or which is currently being experienced. Progress that has been made in dealing with the governance issues that were identified in the 2020/21 final AGS are detailed below:

Issue /Area for Improvement (AGS) 2020/21	Lead Officer and Date	Progress during 2021/22
<p>The Independent Inquiry into Child Sexual Abuse (IICSA)</p> <p>The Inquiry report was eventually released on 19 October 2021. It contained a section on the County Council's handling of historic allegations of child sexual abuse and drew some negative conclusions. This prompted short- lived national and local media attention.</p> <p>Whilst no recommendations were forthcoming from the Inquiry report, the County Council publicly acknowledged and apologised for historic failings.</p>	<p>Chief Executive and the Corporate Management Team</p> <p>December 2020</p>	<p>No further action on the Inquiry was required.</p>
<p>Adult Social Care budget overspend</p> <p>A net overspend of £13.5m was forecast across adult social care.</p> <p>The Council published a media release to manage the publication of a budget update report, and it generated national and local coverage.</p> <p>An action plan to manage the overspend was developed which was to be overseen by departmental management</p>	<p>Director of Adults & Communities</p>	<p>The overspend was due to increased demand relating to COVID. An action plan was implemented by departmental management to reduce costs and increased focus with the NHS on the hospital discharge process has reduced this to £3m. An ongoing focus will be required during 2022/23</p>
<p>Capital programme reassessment</p> <p>There was an upwards reassessment of the cost of delivering major infrastructure capital schemes, in particular the Melton distributor road schemes. Estimates had been revised across both schemes of £133m, which was £10.6m above previous estimates.</p> <p>The overall funding shortfall of the council's capital programme was similarly reported in the media.</p>	<p>Director of Corporate Resources</p>	<p>The pressures on the capital programme continue to grow. Increased demand for forward funding linked to districts' local plan delivery coupled with skills shortage and high levels of inflation in the construction industry being key drivers.</p> <p>A series of mitigations has been identified, and shared at an all-member briefing on the 6 April, which will help to reduce the impact of these risks. Mitigations cover approach to project governance and management, consistency in scheme risk management, increased focus on whole life costs within financial monitoring, continued constructive dialogue with districts and central government and re-assessment of appropriate procurement routes for scheme delivery. Further reports on monitoring the increasing costs and mitigating actions were</p>

Issue /Area for Improvement (AGS) 2020/21	Lead Officer and Date	Progress during 2021/22
		considered by Cabinet throughout the year with the latest being on 16 December 2022.

9. Significant Governance Issues Arising During 2021/22

This Annual Governance Statement (AGS) identifies that the Council has effective arrangements in place, but that its officers recognise the need to continuously review, adapt and develop governance arrangements to meet the changing needs of the organisation. Whilst the Council has identified areas to be developed (Annex), it is important to recognise that there are four significant matters set out in the table below.

Significant Governance Issue 2021/22	Lead Officer and Date
<p>SEN Budget Deficit</p> <p>The High Needs Block of the Dedicated Schools Grant remains under significant pressure with an in year deficit of £10.9m for 2022/23 and a cumulative deficit of £39.7m which is forecast to increase significantly in future years. This is a major pressure for the County Council, 68 (45%) of local authorities are now working with the DfE within their DSG intervention programmes. Leicestershire is one of 55 authorities within the Department for Education’s Delivering Better Value in SEND programme. Whilst some grant funding will be made available this will support the programme of change and not address the deficit. The Delivering Better Value in SEND programme is the second of three levels of support established by the DfE for authorities with high needs deficits of concern. The highest level of support is through the ‘safety valve’ programme for authorities with the highest levels of deficit. Increase in demand is also resulting in higher expenditure on the SEND home to school transport budget. The Authority is also experiencing an increasing number of appeals and complaints. The Authority has entered into a Strategic Partner contract with Newton Europe to deliver the Transforming SEND and Inclusion in Leicestershire (TSIL) programme to create a sustainable SEND system and will align with the DBV programme providing expertise on SEND issues.</p>	<p>Director of Children & Family Services</p> <p>Review April 2023</p>
<p>Firs Farm – environmental damage and rectification</p> <p>Firs Farm, Husbands Bosworth is owned by the Council as part of the County Farms Estate. During the winter of 2018 the Council’s Trading Standards Service became aware of some irregularities in animal movement monitoring relating to the farm and a reported issue of illegal disposal of livestock carcasses. Subsequent inspections and monitoring suggested that there were other possible issues. In December 2019 the Tenant and the Council entered into a legal contract with the aim of the Tenant rectifying the illegal carcass disposal issue and several other matters within a strict timeframe.</p> <p>A follow-up inspection in January 2020 confirmed that no action had been taken in line with the legal contract. The Tenant absconded and it became apparent that criminal activity relating to illegal waste disposal was occurring on the farm. Due to legal complications relating to the status of the Tenant, the Council was unable to regain possession of the farm until May 2020. During 2020 and 2021 the Council with the support of consultants has been engaged with the Environment Agency and Harborough District Council in determining the extent and types of waste buried on the farm.</p>	<p>Director of Corporate Resources</p> <p>Review April 2023</p>

<p>A remediation strategy for the farm is now agreed with the Environment Agency. The Council has tendered for the removal and proper disposal of the waste on the farm and reinstatement of the farmland and are in the process of marking tenders with a view to awarding the contract in January 2023 with the aim to start on site by April 2023 or before should the successful tenderer be able to.</p> <p>The consultants original estimate of costs was £2.4m and the tenders received are broadly in line with this but the successful tenderer may cost slightly more once they have all been marked. The Council's insurance does not cover the type of environmental or illegal waste disposal undertaken on the farm.</p>	
<p>Early Years Budget Deficit</p> <p>A £4.2m deficit on the Early Years' budget was identified at the end of the 2021/22 financial year. Further analysis noted a number of providers being missed off the Council's annual Early Years census (from which the DfE funding to the Council is derived) since 2020. Further errors were made in the Summer 2021 data return to DfE, where required adjustments to hours reported were not made leading to a reduced grant payment to the Council. This was an exceptional data return in addition to the annual census due to the pandemic. The census errors were compounded by the cost of making provider support payments during the pandemic. The errors were not identified earlier due to incorrect assumptions used when aligning financial with academic years and provider payments with retrospective grant claims.</p> <p>Representations with the DfE to have the census corrected have proven unsuccessful, and alternative plans are being put into place to recover the deficit. Internal Audit work has identified a number of lessons learned and recommendations for process improvement will be shared with management for consideration and implementation.</p>	<p>Director of Children & Family Services</p> <p>Review April 2023</p>
<p>Local Government & Social Care Ombudsman (LGSCO) report – Social Care Assessments</p> <p>In September 2022 the Local Government and Social Care Ombudsman (LGSCO) issued a report following its investigation into a complaint that the Council had failed to properly undertake a social care assessment and provide support for eligible care needs.</p> <p>The Council are in the process of addressing the five recommendations made in the report which include :</p> <ul style="list-style-type: none"> • Making a financial payment of £10,000 to the complainant in recognition of lost services and time and distress caused to the complainant in pursuing the complaint. A compensatory payment was made on 24th November 22; • Review processes to ensure that preparing care and support plans for residents with eligible needs is an integral part of the assessment process, that all staff are aware of this and that there are specific timescales for this part of the process. Revised training and induction processes have been put in place on support planning; • Review all care needs assessments carried out over a 13 month period (1 March 2020 to 31 March 2021) to identify the ones where no support was provisioned despite eligible needs and provide a summary of findings to the Ombudsman which are to include actions taken to remedy any injustice caused through any identified failure to provide support. <p>The Council is currently working on these recommendations. Following a review of over 3,500 assessments carried out within the timeframe required, detailed analysis is being followed up on 5 cases. Letters have been issued in all 5 cases</p>	<p>Director of Adults & Communities</p> <p>March 2023</p>

with responses awaited.

The Council has identified areas to be developed which are reported in the Annex to the AGS.

The Code of Practice on Local Authority Accounting in the UK 2021/22, requires that significant events or developments relating to the governance system that occurred between the Balance Sheet date, (31 March), and the date on which the Statement of Accounts will be signed by the responsible financial officer, are reported. The draft AGS was updated in line with the Code of Practice.

10. Future Challenges

Significant challenges faced by the Council such as the continuing economic and health and wellbeing impacts of covid-19, continuing funding shortfalls, driving further Health and Social Care integration, social care reform etc are detailed within the Corporate Risk Register, which is regularly reviewed by the Corporate Management Team and presented to the Corporate Governance Committee (the Committee). Managing these risks adequately will be an integral part of both strategic and operational planning; and the day to day running, monitoring, and maintaining the Council. The most recent update of the Corporate Risk Register was received by the Committee at its meeting on 27 January 2023.

Additional challenges continue to emerge, and key areas in particular are:

Financial Sustainability

There is a continued need for additional Local Government funding, that the spending review in 2021 did not adequately address. Service demand pressures continue to be felt in social care and SEND, which are only partially met by Council Tax increases and are driving the requirement for savings. The level of growth has taken a step higher following the coronavirus pandemic and the Council is dependent upon continued additional Health funding to manage.

National reforms are being developed for SEN and social care; the information provided to date is raising concerns that there is a real risk of a material negative financial impact.

All services are facing unprecedented inflationary pressure reflecting the wider economy. The council's finances are particularly sensitive to increases in the National Living Wage, which is expected to be driven significantly higher by greater wage growth in the wider economy. The impact on the County Council's budget will be profound. The budget gap in 2023/24 is expected to grow from a manageable £8m at the time the MTFs was approved in February to c£20m based on current inflation projections. Over the life of the MTFs the gap could increase from £40m to over £70m unless mitigation actions are taken. These estimates will become quickly out of date if the trend of worsening economic news does not stop.

Covid-19 ongoing risks

The most recent data on both people testing positive and being admitted to hospitals in England show a considerable rise proving that the coronavirus is still affecting daily lives. The threat of new strains in the short, medium, and long term, remains. How 'bad' they would be and what the impact on the Council (both in terms of impact and the requirement to play a part in response) is unknown – but clearly still an important part of the workload of Public Health

Covid-19 Public Inquiry

In May 2021, the Prime Minister announced that a public inquiry into the Covid-19 pandemic would be established. In March 2022, the appointed Chair of the Inquiry (Baroness Hallett) began a public consultation on the draft terms of reference. This lasted until April and in May she wrote to the Prime Minister to explain that she had amended the Terms of Reference to reflect the consultation responses. It is not clear how or which local authorities will be selected to contribute to the Inquiry or whether the County Council may wish to volunteer material, but if there is to be involvement then the impact could be significant. In preparation officers have begun an exercise to identify documents, records and decisions and to implement a process to ensure that any related information is preserved and readily available.

Homes for Ukraine Scheme & assistance with asylum seekers

Given the ongoing humanitarian crisis in Ukraine, the Council will continue to incur significant impact. It will be required to continue to take lead roles in supporting and administering the Scheme, which will involve continuing to chair strategic and operational groups co-ordinating the County Council with the districts and Rutland Council. Operational support to the Scheme will be continually monitored and changes applied following any further Government guidance. There are a number of forthcoming challenges: -

- Homelessness as sponsor/guest relationships breakdown. The Council has a rematching process, but this may not be appropriate in every case.
- Government guidance stipulates that sponsors will host a guest from 6 months to a year. The Council is forward planning for this as there will be large numbers of Ukrainian guests looking for accommodation; again District homelessness duties will be activated.
- As people settle in the County, complex cases are beginning to present, the Council's social care offer will be stretched further
- Education (including SEN) is a huge issue; the vast majority of Ukrainian guests are women and children.

On 22 June, the Government announced that the Homes for Ukraine scheme will be extended to children and minors under the age of 18 whose parents have a trusted relationship with an adult who will be the sponsor in the UK. Unaccompanied minors under the age of 18 will be able to apply for a visa to come to the UK under the sponsorship scheme if they have proof of parental consent. This particular group of Ukrainian guests will require significant support from the Council either under its looked after children or private fostering arrangements and further stringent safeguarding and accommodation checks will be required. Additional costs are still to be worked out. This will potentially be a resource pressure for the Council.

The Home Office is currently undertaking an informal consultation exercise on a full asylum dispersal model under which all local authority areas will be expected to accommodate asylum seekers. The Government's accommodation providers will be seeking to procure housing across the country. This is to reduce the use and costs of hotel accommodation and, to ensure that there is not over reliance on existing local authority dispersal areas. Only 47% of all local authorities currently participate in the existing dispersal scheme. The Government is encouraging local authorities to work collaboratively to adopt a regional approach. Funding will be made available to local authorities housing asylum seekers in their areas.

It is therefore likely that the number of asylum seekers arriving in the County will increase over a period of time which will have an impact on the demand for school places, specialist mental health services, and social care support (adults, children, and SEND). Community cohesion challenges may also be expected to arise. Further details will be provided by government once the consultation exercise ends on 1st July 2022.

Norfolk Ruling

In December 2020, the High Court ruled that Norfolk County Council had breached the rights of a woman by discriminating against her when it changed its care charging policy. The Council is undertaking a review of its charging policy during 2022/23 and will take account of the implications of the High Court decision as part of that process including the public sector equality duty and legal advice on the case. Any subsequent changes to the charging policy as a result of the decision will have an impact on income received towards the cost of care and support services.

Mandating audit committees and independent members

The Government is intending to mandate audit committees and also make it a statutory requirement for councils in England to have at least one independent member on the audit committee as part of local (external) audit reforms. These decisions are part of the Government's detailed response to 'The Independent review into the oversight of local audit and the transparency of local authority financial reporting', also known as The Redmond Review.

The Terms of Reference (ToR) of the Corporate Governance Committee currently cover the requirements of the audit committee for Leicestershire County Council but it is likely that the pending legislation/statutory instrument will set out the requirements for that committee/function in future and the Committee's ToR will have to be changed to accommodate anything in the regulations and the change in membership by the inclusion of independent co-opted members.

The Council's approach to recruiting a co-opted independent member is being planned.

Recruitment and retention

The current workforce shortage is becoming acute in a number of areas, and with the ongoing impact of the cost of living crisis, is likely to get worse. Staffing costs are likely to rise, through having to put market premia / retention payments in place to counter what's happening in the wider market, and we are only at the early stages of this year's national pay negotiations, whilst costs continue to rise sharply. Should the Council be unable to recruit and/or retain in key areas, it faces the real risk of being unable to deliver some of its services in the future. As well as short-term solutions, as an employer, the Council has to develop long term initiatives and also to market itself as an employer to best effect.

11. Certification

The Council has been hugely impacted by the coronavirus pandemic. Nevertheless, despite the challenges, the Council has maintained consistent essential services for residents, whilst adapting to provide alternative virtual services wherever possible. The Council's strong collaborative approach has been effective at achieving a unified response, working with key partners in the NHS, police and voluntary and community sectors.

The Council's Strategic Plan 2022-26 and Medium Term Strategy will continue to be reviewed and updated to assess the medium-term impacts of the pandemic on the Council's financial position.

The Council is satisfied that appropriate governance arrangements are in place and continue to be regarded as fit for purpose.

We propose over the coming year to take steps to address any matters to further enhance our governance arrangements in these challenging times. We are satisfied that these steps will address the need for any developments that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.



Furthermore, having considered all the principles of the CIPFA Code of Practice on Managing the Risk of Fraud and Corruption, we are satisfied that the Council has adopted a response that is appropriate for its fraud and corruption risks and commits to maintain its vigilance to tackle fraud.

.....
John Sinnott
Chief Executive

.....
Nicholas Rushton
Leader of the Council





AREAS FOR FURTHER DEVELOPMENT IN 2022-23


The Corporate and Departmental AGS self-assessments contained a set of conformance statements under each core principle and related sub-principles as outlined in the CIPFA/SOLACE Delivering Good Governance in Local Government: Framework (2016). Each conformance statement required a corresponding score of 1, 2 or 3 to be recorded, based on the criteria below:

Score	Definition	Description	Evidence (all inclusive)
1	<p>Good</p> 	<p>Conformance against most of the areas of the benchmark is good, although there may be minor developments required but with a limited impact on the ability to achieve departmental and Council objectives. Strategic, reputational and/or financial risks are minor, and performance is generally on track.</p>	<p>Many elements of good practice to a high standard and high quality.</p> <p>Substantial assurance can be given that coverage of the sub-principle is operating satisfactorily and extends to most/all services areas within the department</p>
2	<p>Some development areas for improvement</p> 	<p>There are some developments required against areas of the benchmark and the department may not deliver some of its own and the Council objectives unless these are addressed. The management of strategic, reputational and/or financial risks is inconsistent, and performance is variable across the department.</p>	<p>Some elements of good practice to a high standard and high quality.</p> <p>Moderate assurance can be given that coverage of the sub-principle is working adequately in certain service areas, with omissions in others.</p> <p>Proposal/Plans are in place to address perceived shortfalls</p>
3	<p>Key development and many areas for improvement</p> 	<p>Conformance against many/all areas of the benchmark is poor and therefore delivery of departmental and Council objectives is under threat. There are many strategic, reputational and/or financial risks and performance is off track.</p>	<p>Few elements of good practice to a high standard and high quality.</p> <p>Coverage of this expectation is omitted amongst most areas.</p> <p>Proposal/Plans to address perceived shortfalls are in early stages of development</p>

Examples of key actions is summarised in the table below.

Note: some actions are not included in the table as they are already reported through the Corporate Risk Register (CRR).

Annual Review of the Effectiveness of the Council's Governance Framework against the CIPFA/SOLACE Delivering Good Governance in Local Government: Framework (2016)		
Core Principles of the Framework	Overall Assessment	Action to Develop Areas Further in 2022/23 (Ongoing and New)
<p>Principle A:</p> <p>Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law</p>		<ul style="list-style-type: none"> It is planned to relaunch the Leadership Management Framework, later on this year (2022) which has a key focus on importance of the Council's Values in leadership and management and the expectation placed on employees to adopt these in their way of working. In addition, these are also integral in all team building and customer service learning and development programmes. Direct recruitment of Complaints Investigator Corporate process around mandatory training to be developed by HR Finalisation of the rewrite of the processes and procedures for Procurement and Commissioning are being extended to incorporate Purchase to Pay and will be piloted in Q2 2022 to be rolled out in Q3 2022. Ongoing work on the establishment of Ethical Charters covering particular workforce practices are being rolled out across our procurements.
<p>Principle B:</p> <p>Ensuring openness and comprehensive stakeholder engagement</p>		<ul style="list-style-type: none"> Covid – 19 has had an impact on the department progressing work on a directory of stakeholders and this is still outstanding. It does form part of the work programme for 2022-23. Develop a Parish Engagement Strategy - strategy and associated action plan to be developed during 2022 (Special Projects Team). Work to further develop care pathway use of community assets to support people.
<p>Principle C.</p> <p>Defining outcomes in terms of sustainable economic, social, and environmental benefit</p>		<ul style="list-style-type: none"> Continuing to develop the approach to multi-year monitoring of large and complex capital schemes to ensure medium term implications brought out, including risks and mitigations. Work will continue to effectively integrate consideration of environmental impacts into planning policy and decision making A&C is in the process of establishing an engagement Hub. The hub is a virtual repository of previous consultations methodology is used best practice and findings to help improve the quality of engagement across the Department. There will also be an engagement coordination group established which will coordinate consultation across the Department and ensure effective linkages to the corporate engagement function.
<p>Principle D.</p> <p>Determining the interventions necessary to optimise the achievement of the intended outcomes</p>		<ul style="list-style-type: none"> Public Health has a robust planning cycle which is monitored by the Head of Service. However, due to COVID-19 these were not detailed in the QAIF dashboard. This workstream is planned for reintroduction in 2022-23 Defining Children's – Phase 2 – 22/23 – Strategic Lead Transformation and Change Social Value is to be workshopped with key stakeholders from all areas of the Council for a fresh approach to Social Value in line with the Councils approach to sustainable procurement. The workshops will result in a refreshed approach, guidance, support, policy and procedure for Social Value which will be implemented by December 2022.

<p>Principle E.</p> <p>Developing the entity's capacity including the capability of its leadership and the individuals within it</p>		<ul style="list-style-type: none"> • Cost of care exercise to be submitted to Government by October 2022 • Update and review of current financial handbook
<p>Principle F.</p> <p>Managing risks and performance through robust internal control and strong public financial management</p>		<ul style="list-style-type: none"> • Reviewing existing processes in line with implementing digital solutions – 22/23 – IM&T Business Manager • With the arrival of new software systems into CFS during this year, audit processes need to be embedded • Implement 'Areas for improvement' from the 2021-22 self-assessment against the CIPFA Financial Management Code • Implement Capital Programme Improvement Project to strengthen process and financial management across the highways capital programme
<p>Principle G.</p> <p>Implementing good practices in transparency reporting and audit to deliver effective accountability</p>		<ul style="list-style-type: none"> • An Action Plan to take forward recommendations from the A&C February 2022 Peer review is being developed and will be implemented during 2022. • Further work to refine performance reporting for priority health and care outcomes linked to the new ICS governance arrangements. • Continue to evaluate the extent to which Redmond recommendations, CfGS governance risk framework and CIPFA FM Code have been implemented. • Arrange for an External Quality Assessment of the Internal Audit Service • Plan for mandatory audit committees and independent members.

Glossary of Terms

ACCOUNTING POLICIES

The specific principles, bases, conventions, rules and practices applied in preparing and presenting financial statements.

AMORTISED COST

The amortised cost of a financial asset or financial liability is:

- the amount at which the asset or liability is measured at initial recognition (usually “cost”)
- *minus* any repayments of principal,
- *minus* any reduction for impairment or uncollectibility, and
- *plus or minus* the cumulative amortisation of the difference between that initial amount and the maturity amount.

CASH AND CASH EQUIVALENTS

- Cash is represented by cash in hand and deposits with financial institutions repayable without penalty within 24 hours.
- Cash equivalents are investments of less than 3 months from acquisition that are readily convertible to known amounts of cash with insignificant risk of a change in value.

CAPITAL EXPENDITURE

Payments for the acquisition, construction, enhancement or replacement of assets such as land, buildings, roads, and computer equipment.

CAPITAL RECEIPTS

Income from the sale of capital assets e.g. sale of equipment. Such income may only be used to repay loan debt or to finance new capital expenditure.

CAPITAL RESERVE

An internal reserve of the Council which is used to generate monies for financing capital expenditure thus avoiding the need to borrow externally.

COLLECTION FUND

The fund administered by each authority collecting Council Tax and National Non Domestic Rates (district councils in shire areas). The Authority precepts on these funds to finance its net expenditure after taking into account other sources of income, e.g. Government Grants, and charges for services.

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

A statement which details the total income received and expenditure incurred by the Council during a year in line with IFRS reporting as required by the Code.

CREDITORS

Amounts owed by the Authority for work done, goods received or services rendered but for which payment has not been made by the end of the financial year.

DEBTORS

Amounts due to the Authority but unpaid at the end of the financial year.

DEFERRED CAPITAL RECEIPTS

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

FAIR VALUE

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm’s length transaction at the market date. Fair value is referred to as the exit price.

INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS)

A statement of common accounting practices, devised by the International Accounting Standards Board, which form the basis for the treatment and recording of transactions as applicable to the majority of large organisations, in both the private and public sectors.

GENERAL FUND

The main revenue fund (reserve) of the Authority. Precept income, National Non-Domestic Rate income and government grants are paid into the fund, from which the cost of providing services is met.

IMPAIRMENT

A loss in the value of a fixed asset, arising from physical damage such as a major fire or a significant reduction in market value. In addition, a reduction in value where there is insufficient unrealised gains in the revaluation reserve for that asset.

INFRASTRUCTURE

The network of roads, bridges, sewers, lighting etc.

INTANGIBLE ASSET

Non-financial non-current assets that do not have physical substance but are identifiable and are controlled by the Authority through custody or legal rights (e.g. purchased software licences).

LEASING

A method of financing the acquisition of assets, notably equipment, vehicles, plant, etc. There are two forms of lease:

- a) A finance lease involves payment by the lessee (the user) of the full cost of the asset together with a return on the finance provided by the lessor, usually payable over the anticipated life of the asset.
- b) An operating lease involves the payment of a rental by a lessee for a period, which is normally less than the useful economic life of the asset.

LONG TERM BORROWING

Loans with terms over 1 year, raised to finance capital spending.

MINIMUM REVENUE PROVISION

The Authority has a duty to set aside a prudent amount of money as a provision for financing debt incurred to undertake capital expenditure.

MOVEMENT IN RESERVES STATEMENT

A reconciliation showing the movement in the year on the different reserves held by the Authority, analysed into 'usable' reserves (i.e. those that can be used to fund expenditure or reduce local taxation) and unusable reserves. It also shows how the balance of resources generated/ consumed in the year links in with statutory requirements for raising council tax.

NON CURRENT ASSETS

Assets which are not readily convertible into cash or not expected to become cash within the next year. Examples include fixed assets, leasehold improvements, long term investments and long term debtors.

NON-OPERATIONAL ASSETS

Assets held by the Authority but not directly used for the provision of services, e.g. assets surplus to requirements, commercial properties, and assets under construction.

PRECEPTS

The income which the Authority receives from billing authorities (e.g. council tax from the collection funds of the district councils or Parish Councils).

PROVISION

An amount set aside for any liabilities or losses of uncertain timing.

PUBLIC WORKS LOAN BOARD (PWLB)

A government body from which local authorities may obtain long term loans, usually at preferential interest rates.

REMUNERATION

All sums paid to an employee, including expenses, allowances, and redundancy payments chargeable to UK income tax, and the monetary value of any other benefits received other than in cash.

REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE

Capital expenditure incurred not resulting in an asset to the authority e.g. Grants to village halls.

REVENUE SUPPORT GRANT (RSG)

Grant paid by the Government in respect of general local authority expenditure.

RECHARGE

The transfer of costs from one service account to another.

REVENUE FUNDING OF CAPITAL

The financing of capital expenditure by a direct contribution from revenue.

REVENUE

Includes fees and interests earned from providing services and selling goods. Also includes Government grants to local authorities.

SERVICE LEVEL AGREEMENT (SLA)

An agreement between users and providers of support services which specifies the service to be provided and the charge to be made.

SHORT TERM ACCUMULATING COMPENSATED ABSENCES ADJUSTMENT ACCOUNT

Represents the reversal of the accrued charge to the Comprehensive Income and Expenditure Statement for outstanding annual leave, flexi leave and time off in lieu carried forward by employees required by regulations.

SPECIFIC GRANTS

Grants paid by the Government for a particular service.

TERMINATION BENEFITS

Employee benefits payable as a result of either: (a) the Authority's decision to terminate an employee's employment before the normal retirement date; or (b) an employee's decision to accept voluntary redundancy in exchange for those benefits.

TRUST FUNDS

Funds administered by the Authority for such purposes as charities, prizes and specific projects.

USABLE RESERVE

An amount set aside for purposes falling outside the definition of a provision that an Authority can apply to its provision of services, either by incurring expenses or undertaking capital investment.

UNUSABLE RESERVE

An amount set aside for purposes falling outside the definition of a provision that an Authority is not able to utilise to provide services. These include reserves that hold unrealised gains and losses as well as adjustment accounts which hold income and expenditure recognised statutorily against the general fund balance on a different basis from that expected by accounting standards as adopted by the code.



Copies of this Statement of Accounts are available from:

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The accounts can also be viewed at www.leicestershire.gov.uk

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